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PINNACLE WEST CAPITAL CORP
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Form 10-K
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February 22, 2019
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pnw:Facility pnw:penetration_feeder xbrli:pure pnw:project pnw:storage_system pnw:Customer iso4217:USD
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utreg:Bcf iso4217:USD utreg:MWh

# **UNITED STATES** SECURITIES AND EXCHANGE COMMISSION

WASHINGTON, D.C. 20549

# **FORM 10-K**

(Mark One)

#### X ANNUAL REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934

For the fiscal year ended December 31, 2018

#### TRANSITION REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934

For the transition period from Commission Registrants; State of Incorporation; File Number Addresses; and Telephone Number

IRS Employer Identification No

# PINNACLE WEST CAPITAL CORPORATION

(An Arizona corporation) 1-8962

400 North Fifth Street, P.O. Box 53999 Phoenix, Arizona 85072-3999

86-0512431

(602) 250-1000

# ARIZONA PUBLIC SERVICE COMPANY

(An Arizona corporation) 1-4473

400 North Fifth Street, P.O. Box 53999

Phoenix, Arizona 85072-3999

(602) 250-1000

86-0011170

Securities registered pursuant to Section 12(b) of the Act:

Title Of Each Class Name Of Each Exchange On Which Registered

Common Stock, PINNACLE WEST CAPITAL CORPORATION

New York Stock Exchange No Par Value

ARIZONA PUBLIC SERVICE COMPANY

None

Securities registered pursuant to Section 12(g) of the Act:

ARIZONA PUBLIC SERVICE COMPANY Common Stock, Par Value \$2.50 per share

Indicate by check mark if the registrant is a well-known seasoned issuer, as defined in Rule 405 of the Securities Act

PINNACLE WEST CAPITAL CORPORATION Yes x No o

ARIZONA PUBLIC SERVICE COMPANY Yes x No o

Indicate by check mark if the registrant is not required to file reports pursuant to Section 13 or Section 15(d) of the Act.

PINNACLE WEST CAPITAL CORPORATION Yes o No x

ARIZONA PUBLIC SERVICE COMPANY

Indicate by check mark whether the registrant (1) has filed all reports required to be filed by Section 13 or 15(d) of the Securities Exchange Act of 1934 during the preceding 12 months (or for such shorter period that the registrant was required to file such reports), and (2) has been subject to such filing requirements for the past 90 days.

PINNACLE WEST CAPITAL CORPORATION Yes x No o

ARIZONA PUBLIC SERVICE COMPANY Yes x No c

Indicate by check mark whether the registrant has submitted electronically every Interactive Data File required to be submitted pursuant to Rule 405 of Regulation S-T during the preceding 12 months (or for such shorter period that the registrant was required to submit such files).

PINNACLE WEST CAPITAL CORPORATION Yes x No o

ARIZONA PUBLIC SERVICE COMPANY Yes x No o

Indicate by check mark if disclosure of delinquent filers pursuant to Item 405 of Regulation S-K is not contained herein, and will not be contained, to the best of registrant's knowledge, in definitive proxy or information statements incorporated by reference in Part III of this Form 10-K or in any amendment to this Form 10-K.x

Indicate by check mark whether the registrant is a large accelerated filer, an accelerated filer, a non-accelerated filer, a smaller reporting company, or an emerging growth company. See the definitions of "large accelerated filer," "accelerated filer," "smaller reporting company," and "emerging growth company" in Rule 12b-2 of the Exchange Act. (Check one):

PINNACLE WEST CAPITAL CORPORATION

Large accelerated filer x Accelerated filer o

Non-accelerated filer o Smaller reporting company o

Emerging growth company

ARIZONA PUBLIC SERVICE COMPANY

Large accelerated filer o Accelerated filer o

Non-accelerated filer x Smaller reporting company o

Emerging growth company

If an emerging growth company, indicate by check mark if the registrant has elected not to use the extended transition period for complying with any new or revised financial accounting standards provided pursuant to Section 13(a) of the Exchange Act.

Indicate by check mark whether each registrant is a shell company (as defined in Rule 12b-2 of the Act). Yes o No x

State the aggregate market value of the voting and non-voting common equity held by non-affiliates, computed by reference to the price at which the common equity was last sold, or the average bid and asked price of such common equity, as of the last business day of each registrant's most recently completed second fiscal quarter:

PINNACLE WEST CAPITAL CORPORATION \$9,020,511,769.84 as of June 30, 2018

ARIZONA PUBLIC SERVICE COMPANY \$0 as of June 30, 2018

The number of shares outstanding of each registrant's common stock as of February 15, 2019

PINNACLE WEST CAPITAL

CORPORATION 112,146,511 shares

ARIZONA PUBLIC SERVICE Common Stock, \$2.50 par value, 71,264,947 shares. Pinnacle West Capital Corporation is the sole holder of Arizona

COMPANY Public Service Company's Common Stock.

#### DOCUMENTS INCORPORATED BY REFERENCE

Portions of Pinnacle West Capital Corporation's definitive Proxy Statement relating to its Annual Meeting of Shareholders to be held on May 15, 2019 are incorporated by reference into Part III hereof.

Arizona Public Service Company meets the conditions set forth in General Instruction I(1)(a) and (b) of Form 10-K and is therefore filing this form with the reduced disclosure format allowed under that General Instruction.

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This combined Form 10-K is separately filed by Pinnacle West and APS. Each registrant is filing on its own behalf all of the information contained in this Form 10-K that relates to such registrant and, where required, its subsidiaries. Except as stated in the preceding sentence, neither registrant is filing any information that does not relate to such registrant, and therefore makes no representation as to any such information. The information required with respect to each company is set forth within the applicable items. Item 8 of this report includes Consolidated Financial Statements of Pinnacle West and Consolidated Financial Statements of APS. Item 8 also includes Combined Notes to Consolidated Financial Statements.

GLOSSARY OF NAMES AND TECHNICAL TERMS

4CA 4C Acquisition, LLC, a subsidiary of the Company

AC Alternating Current

ACC Arizona Corporation Commission

ADEQ Arizona Department of Environmental Quality
AFUDC Allowance for Funds Used During Construction

ANPP Arizona Nuclear Power Project, also known as Palo Verde
APS Arizona Public Service Company, a subsidiary of the Company

ARO Asset retirement obligations
ASU Accounting Standards Update
BART Best available retrofit technology

Base Fuel Rate The portion of APS's retail base rates attributable to fuel and purchased power costs

BCE Bright Canyon Energy Corporation, a subsidiary of the Company

BHP Billiton New Mexico Coal, Inc.

BNCC BHP Navajo Coal Company

CAISO California Independent System Operator

CCR Coal combustion residuals
Cholla Cholla Power Plant
DC Direct Current

distributed energy

Small-scale renewable energy technologies that are located on customers' properties, such as rooftop solar systems

DOE United States Department of Energy
DOI United States Department of the Interior

DSM Demand side management EES Energy Efficiency Standard

El Dorado El Dorado Investment Company, a subsidiary of the Company

El Paso Electric Company

EPA United States Environmental Protection Agency
FERC United States Federal Energy Regulatory Commission

Four Corners Four Corners Power Plant

GWh Gigawatt-hour, one billion watts per hour

kV Kilovolt, one thousand volts

kWh Kilowatt-hour, one thousand watts per hour LFCR Lost Fixed Cost Recovery Mechanism MMBtu One million British Thermal Units MW Megawatt, one million watts

MWh Megawatt-hour, one million watts per hour

Native Load Retail and wholesale sales supplied under traditional cost-based rate regulation

Navajo Plant Navajo Generating Station

NERC North American Electric Reliability Corporation NRC United States Nuclear Regulatory Commission NTEC Navajo Transitional Energy Company, LLC

OCI Other comprehensive income

OSM Office of Surface Mining Reclamation and Enforcement

Palo Verde Palo Verde Generating Station or PVGS

Pinnacle West Capital Corporation (any use of the words "Company," "we," and "our" refer to Pinnacle West)

PSA Power supply adjustor approved by the ACC to provide for recovery or refund of variations in actual fuel and purchased

power costs compared with the Base Fuel Rate Arizona Renewable Energy Standard and Tariff

Salt River Project or

Salt River Project Agricultural Improvement and Power District

SCE Southern California Edison Company

TCA Transmission cost adjustor
TEAM Tax expense adjustor mechanism

VIE Variable interest entity

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RES

SRP

#### FORWARD-LOOKING STATEMENTS

This document contains forward-looking statements based on current expectations. These forward-looking statements are often identified by words such as "estimate," "predict," "may," "believe," "plan," "expect," "require," "intend," "assume," "project" and similar words. Because as results may differ materially from expectations, we caution readers not to place undue reliance on these statements. A number of factors could cause future results to differ materially from historical results, or from outcomes currently expected or sought by Pinnacle West or APS. In addition to the Risk Factors described in Item 1A and in Item 7 — "Management's Discussion and Analysis of Financial Condition and Results of Operations" of this report, these factors include, but are not limited to:

our ability to manage capital expenditures and operations and maintenance costs while maintaining reliability and customer service levels;

variations in demand for electricity, including those due to weather, seasonality, the general economy, customer and sales growth (or decline), and the effects of energy conservation measures and distributed generation;

power plant and transmission system performance and outages; competition in retail and wholesale power markets;

regulatory and judicial decisions, developments and proceedings;

new legislation, ballot initiatives and regulation, including those relating to environmental requirements, regulatory policy, nuclear plant operations and potential deregulation of retail electric markets;

fuel and water supply availability;

our ability to achieve timely and adequate rate recovery of our costs, including returns on and of debt and equity capital investment;

our ability to meet renewable energy and energy efficiency mandates and recover related costs;

risks inherent in the operation of nuclear facilities, including spent fuel disposal uncertainty; current and future economic conditions in Arizona, including in real estate markets;

the development of new technologies which may affect electric sales or delivery;

the cost of debt and equity capital and the ability to access capital markets when required; environmental, economic and other concerns surrounding coal-fired generation, including regulation of greenhouse gas emissions;

volatile fuel and purchased power costs;

the investment performance of the assets of our nuclear decommissioning trust, pension, and other postretirement benefit plans and the resulting impact on future funding requirements;

the liquidity of wholesale power markets and the use of derivative contracts in our business; potential shortfalls in insurance coverage;

new accounting requirements or new interpretations of existing requirements; generation, transmission and distribution facility and system conditions and operating costs; the ability to meet the anticipated future need for additional generation and associated transmission facilities in our region;

the willingness or ability of our counterparties, power plant participants and power plant and owners to meet contractual or other obligations or extend the rights for continued power plant operations; and

restrictions on dividends or other provisions in our credit agreements and ACC orders.

These and other factors are discussed in the Risk Factors described in Item 1A of this report, and in Item 7 — "Management's Discussion and Analysis of Financial Condition and Results of Operations" of this report, which readers should review carefully before placing any reliance on our financial statements or disclosures. Neither Pinnacle West nor APS assumes any obligation to update these statements, even if our internal estimates change, except as required by law.

## **PART I**

#### **ITEM 1. BUSINESS**

## **Pinnacle West**

Pinnacle West is a holding company that conducts business through its subsidiaries. We derive essentially all of our revenues and earnings from our wholly-owned subsidiary, APS. APS is a vertically-integrated electric utility that provides either retail or wholesale electric service to most of the State of Arizona, with the major exceptions of about one-half of the Phoenix metropolitan area, the Tucson metropolitan area and Mohave County in northwestern Arizona.

Pinnacle West's other subsidiaries are El Dorado, BCE and 4CA. Additional information related to these subsidiaries is provided later in this report.

Our reportable business segment is our regulated electricity segment, which consists of traditional regulated retail and wholesale electricity businesses (primarily electric service to Native Load customers) and related activities, and includes electricity generation, transmission and distribution.

# **BUSINESS OF ARIZONA PUBLIC SERVICE COMPANY**

APS currently provides electric service to approximately 1.2 million customers. We own or lease 6,015 MW of regulated generation capacity (which is expected to increase by 510 MW upon completion of the Ocotillo Modernization Project by the middle of 2019) and we hold a mix of both long-term and short-term purchased power agreements for additional capacity, including a variety of agreements for the purchase of renewable energy. During 2018, no single purchaser or user of energy accounted for more than 2.7% of our electric revenues.

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The following map shows APS's retail service territory, including the locations of its generating facilities and principal transmission lines.

# **Energy Sources and Resource Planning**

To serve its customers, APS obtains power through its various generation stations and through purchased power agreements. Resource planning is an important function necessary to meet Arizona's future energy needs. APS's sources of energy by type used to supply energy to Native Load customers during 2018 were as follows:

# **Generation Facilities**

APS has ownership interests in or leases the coal, nuclear, gas, oil and solar generating facilities described below. For additional information regarding these facilities, see Item 2.

# **Coal-Fueled Generating Facilities**

Four Corners — Four Corners is located in the northwestern corner of New Mexico, and was originally a 5-unit coal-fired power plant. APS owns 100% of Units 1, 2 and 3, which were retired as of December 30, 2013. APS operates the plant and owns 63% of Four Corners Units 4 and 5 following the acquisition of SCE's interest in Units 4 and 5 described below. APS has a total entitlement from Four Corners of 970 MW. Additionally, 4CA, a wholly-owned subsidiary of Pinnacle West, owned 7% of Units 4 and 5 from July 2016 through July 2018 following its acquisition of El Paso's interest in these units described below.

On December 30, 2013, APS purchased SCE's 48% interest in each of Units 4 and 5 of Four Corners. Concurrently with the closing of the SCE transaction, BHP Billiton, the parent company of BNCC, the coal

supplier and operator of the mine that served Four Corners, transferred its ownership of BNCC to NTEC, a company formed by the Navajo Nation to own the mine and develop other energy projects. Also occurring concurrently with the closing, the Four Corners' co-owners executed a long-term agreement for the supply of coal to Four Corners from July 2016 through 2031 (the "2016 Coal Supply Agreement"). El Paso, a 7% owner of Units 4 and 5 of Four Corners, did not sign the 2016 Coal Supply Agreement. Under the 2016 Coal Supply Agreement, APS agreed to assume the 7% shortfall obligation. (See Note 10 for a discussion of certain matters related to the 2016 Coal Supply Agreement.) On February 17, 2015, APS and El Paso entered into an asset purchase agreement providing for the purchase by APS, or an affiliate of APS, of El Paso's 7% interest in each of Units 4 and 5 of Four Corners. 4CA purchased the El Paso interest on July 6, 2016. The purchase price was immaterial in amount, and 4CA assumed El Paso's reclamation and decommissioning obligations associated with the 7% interest.

NTEC had the option to purchase the 7% interest within a certain timeframe pursuant to an option granted to NTEC. On December 29, 2015, NTEC provided notice of its intent to exercise the option. The purchase did not occur during the originally contemplated timeframe. Concurrent with the settlement of the 2016 Coal Supply Agreement matter described in Note 10, NTEC and 4CA agreed to allow for the purchase by NTEC of the 7% interest, consistent with the option. On June 29, 2018, 4CA and NTEC entered into an asset purchase agreement providing for the sale to NTEC of 4CA's 7% interest in Four Corners. Completion of the sale was subject to the receipt of approval by FERC, which was received on July 2, 2018, and the sale transaction closed on July 3, 2018. NTEC purchased the 7% interest at 4CA's book value, approximately \$70 million, and will pay 4CA the purchase price over a period of four years pursuant to a secured interest-bearing promissory note. In connection with the sale, Pinnacle West guaranteed certain obligations that NTEC will have to the other owners of Four Corners, such as NTEC's 7% share of capital expenditures and operating and maintenance expenses. Pinnacle West's guarantee is secured by a portion of APS's payments to be owed to NTEC under the 2016 Coal Supply Agreement.

The 2016 Coal Supply Agreement contained alternate pricing terms for the 7% interest in the event NTEC did not purchase the interest. Until the time that NTEC purchased the 7% interest, the alternate pricing provisions were applicable to 4CA as the holder of the 7% interest. These terms included a formula under which NTEC must make certain payments to 4CA for reimbursement of operations and maintenance costs and a specified rate of return, offset by revenue generated by 4CA's power sales. Such payments are due to 4CA at the end of each calendar year. A \$10 million payment was due to 4CA at December 31, 2017, which NTEC satisfied by directing to 4CA a prepayment from APS of a portion of a future mine

reclamation obligation. The balance of the amount under this formula due December 31, 2018 for calendar year 2017 is approximately \$20 million, which was paid to 4CA on December 14, 2018. The balance of the amount under this formula at December 31, 2018 for calendar year 2018 (up to the date that NTEC purchased the 7% interest) is approximately \$10 million, which is due to 4CA at December 31, 2019.

APS, on behalf of the Four Corners participants, negotiated amendments to an existing facility lease with the Navajo Nation, which extends the Four Corners leasehold interest from 2016 to 2041. The Navajo Nation approved these amendments in March 2011. The effectiveness of the amendments also required the approval of the DOI, as did a related federal rights-of-way grant. A federal environmental review was undertaken as part of the DOI review process, and culminated in the issuance by DOI of a record of decision on July 17, 2015 justifying the agency action extending the life of the plant and the adjacent mine.

On April 20, 2016, several environmental groups filed a lawsuit against OSM and other federal agencies in the District of Arizona in connection with their issuance of the approvals that extended the life of Four Corners and the adjacent mine. The lawsuit alleges that these federal agencies violated both the Endangered Species Act ("ESA") and the National Environmental Policy Act ("NEPA") in providing the

federal approvals necessary to extend operations at Four Corners and the adjacent Navajo Mine past July 6, 2016. APS filed a motion to intervene in the proceedings, which was granted on August 3, 2016.

On September 15, 2016, NTEC, the company that owns the adjacent mine, filed a motion to intervene for the purpose of dismissing the lawsuit based on NTEC's tribal sovereign immunity. On September 11, 2017, the Arizona District Court issued an order granting NTEC's motion, dismissing the litigation with prejudice, and terminating the proceedings. On November 9, 2017, the environmental group plaintiffs appealed the district court order dismissing their lawsuit. Oral argument for this appeal has been scheduled for March 2019. We cannot predict whether this appeal will be successful and, if it is successful, the outcome of further district court proceedings.

Cholla — Cholla was originally a 4-unit coal-fired power plant, which is located in northeastern Arizona. APS operates the plant and owns 100% of Cholla Units 1, 2 and 3. PacifiCorp owns Cholla Unit 4, and APS operates that unit for PacifiCorp. On September 11, 2014, APS announced that it would close its 260 MW Unit 2 at Cholla and cease burning coal at Units 1 and 3 by the mid-2020s if EPA approves a compromise proposal offered by APS to meet required environmental and emissions standards and rules. On April 14, 2015, the ACC approved APS's plan to retire Unit 2, without expressing any view on the future recoverability of APS's remaining investment in the Unit, which was later addressed in the March 27, 2017 settlement agreement regarding APS's general retail case (the "2017 Settlement Agreement"). (See Note 3 for details related to the resulting regulatory asset and allowed recovery set forth in the 2017 Settlement Agreement.) APS believes that the environmental benefits of this proposal are greater in the long-term than the benefits that would have resulted from adding the emissions control equipment. APS closed Unit 2 on October 1, 2015. Following the closure of Unit 2, APS has a total entitlement from Cholla of 387 MW. In early 2017, EPA approved a final rule incorporating APS's compromise proposal, which took effect for Cholla on April 26, 2017.

APS purchases all of Cholla's coal requirements from a coal supplier that mines all of the coal under long-term leases of coal reserves with the federal and state governments and private landholders. The Cholla coal contract runs through 2024. In addition, APS has a coal transportation contract that runs through 2019, with the ability to extend the contract annually through 2024.

Navajo Plant — The Navajo Plant is a 3-unit coal-fired power plant located in northern Arizona. Salt River Project operates the plant and APS owns a 14% interest in Units 1, 2

and 3. APS has a total entitlement from the Navajo Plant of 315 MW. The Navajo Plant's coal requirements are purchased from a supplier with long-term leases from the Navajo Nation and the Hopi Tribe. The Navajo Plant is under contract with its coal supplier through 2019, with extension rights through 2026. The Navajo Plant site is leased from the Navajo Nation and is also subject to an easement from the federal government.

The co-owners of the Navajo Plant and the Navajo Nation agreed that the Navajo Plant will remain in operation until December 2019 under the existing plant lease. The co-owners and the Navajo Nation executed a lease extension on November 29, 2017 that will allow for decommissioning activities to begin after the plant ceases operations in December 2019. Various stakeholders, including regulators, tribal representatives, the plant's coal supplier and DOI have been meeting to determine if an alternate solution can be reached that would permit continued operation of the plant beyond 2019. Although we cannot predict whether any alternate plans will be found that would be acceptable to all of the stakeholders and feasible to implement, we believe it is probable that the current owners of the Navajo Plant will cease plant operations in 2019.

APS is currently recovering depreciation and a return on the net book value of its interest in the Navajo Plant over its previously estimated life through 2026. APS will seek continued recovery in rates for the book value of its remaining investment in the plant (see Note 3 for details related to the resulting regulatory asset)

plus a return on the net book value as well as other costs related to retirement and closure, which are still being assessed and which may be material.

On February 14, 2017, the ACC opened a docket titled "ACC Investigation Concerning the Future of the Navajo Generating Station" with the stated goal of engaging stakeholders and negotiating a sustainable pathway for the Navajo Plant to continue operating in some form after December 2019. APS cannot predict the outcome of this proceeding.

These coal-fueled plants face uncertainties, including those related to existing and potential legislation and regulation, that could significantly impact their economics and operations. See "Environmental Matters" below and "Management's Discussion and Analysis of Financial Condition and Results of Operations — Overview and Capital Expenditures" in Item 7 for developments impacting these coal-fueled facilities. See Note 10 for information regarding APS's coal mine reclamation obligations.

# Nuclear

Palo Verde Generating Station — Palo Verde is a 3-unit nuclear power plant located approximately 50 miles west of Phoenix, Arizona. APS operates the plant and owns 29.1% of Palo Verde Units 1 and 3 and approximately 17% of Unit 2. In addition, APS leases approximately 12.1% of Unit 2, resulting in a 29.1% combined ownership and leasehold interest in that unit. APS has a total entitlement from Palo Verde of 1,146 MW.

Palo Verde Leases — In 1986, APS entered into agreements with three separate lessor trust entities in order to sell and lease back approximately 42% of its share of Palo Verde Unit 2 and certain common facilities. The leaseback was originally scheduled to expire at the end of 2015 and contained options to renew the leases or to purchase the leased property for fair market value at the end of the lease terms. On July 7, 2014, APS exercised the fixed rate lease renewal options. The exercise of the renewal options resulted in APS retaining the assets through 2023 under one lease and 2033 under the other two leases. At the end of the lease renewal periods, APS will have the option to purchase the leased assets at their fair market value, extend the leases for up to two years, or return the assets to the lessors. See Note 18 for additional information regarding the Palo Verde Unit 2 sale leaseback transactions.

Palo Verde Operating Licenses — Operation of each of the three Palo Verde Units requires an operating license from the NRC. The NRC issued full power operating licenses for Unit 1 in June 1985, Unit 2 in April 1986 and Unit 3 in November 1987, and issued renewed operating licenses for each of the three units in April 2011, which extended the licenses for Units 1, 2

and 3 to June 2045, April 2046 and November 2047, respectively.

Palo Verde Fuel Cycle — The participant owners of Palo Verde are continually identifying their future nuclear fuel resource needs and negotiating arrangements to fill those needs. The fuel cycle for Palo Verde is comprised of the following stages:

- •mining and milling of uranium ore to produce uranium concentrates;
- •conversion of uranium concentrates to uranium hexafluoride;
- •enrichment of uranium hexafluoride;
- •fabrication of fuel assemblies;
- •utilization of fuel assemblies in reactors; and
- •storage and disposal of spent nuclear fuel.

The Palo Verde participants have contracted for 100% of Palo Verde's requirements for uranium concentrates through 2025 and 15% through 2028. In 2018, Palo Verde executed five uranium contracts covering the time period from 2019 to 2025.

The participants have contracted for 100% of Palo Verde's requirements for conversion services through 2025, and 40% through 2030. A long-term contract for conversion services was executed in 2018 covering years 2019 to 2030.

The participants have contracted for 100% of Palo Verde's requirements for enrichment services through 2021, 90% of enrichment services for 2022, and 80% for 2023 through 2026. In 2018, four enrichment contracts were executed to bring the requirements coverage to these levels.

The participants have contracted for 100% of Palo Verde's requirements for fuel fabrication through 2027. In 2018, a fabrication contract was executed with a new fabrication supplier for Unit 2, and the existing fabrication contract was renegotiated for Units 1 and 3.

Spent Nuclear Fuel and Waste Disposal — The Nuclear Waste Policy Act of 1982 ("NWPA") required the DOE to accept, transport, and dispose of spent nuclear fuel and high level waste generated by the nation's nuclear power plants by 1998. The DOE's obligations are reflected in a contract for Disposal of Spent Nuclear Fuel and/or High-Level Radioactive Waste (the "Standard Contract") with each nuclear power plant. The DOE failed to begin accepting spent nuclear fuel by 1998. APS is directly and indirectly involved in several legal proceedings related to the DOE's failure to meet its statutory and contractual obligations regarding acceptance of spent nuclear fuel and high level waste.

APS Lawsuit for Breach of Standard Contract — In December 2003, APS, acting on behalf of itself and the Palo Verde participants, filed a lawsuit against the DOE in the United States Court of Federal Claims ("Court of Federal Claims") for damages incurred due to the DOE's breach of the Standard Contract. The Court of Federal Claims ruled in favor of APS and the Palo Verde participants in October 2010 and awarded \$30.2 million in damages to APS and the Palo Verde participants for costs incurred through December 2006.

On December 19, 2012, APS, acting on behalf of itself and the participant owners of Palo Verde, filed a second breach of contract lawsuit against the DOE in the Court of Federal Claims. This lawsuit sought to recover damages incurred due to the DOE's breach of the Standard Contract for failing to accept Palo Verde's spent nuclear fuel and high level waste from January 1, 2007 through June 30, 2011, as it was required to do pursuant to the terms of the Standard Contract and the NWPA. On August 18, 2014, APS and the DOE entered into a settlement agreement, stipulating to a dismissal of the lawsuit and payment of \$57.4 million by the DOE to the Palo Verde owners for certain specified costs incurred by Palo Verde

during the period January 1, 2007 through June 30, 2011. APS's share of this amount is \$16.7 million. Amounts recovered in the lawsuit and settlement were recorded as adjustments to a regulatory liability and had no impact on the amount of reported net income. In addition, the settlement agreement provides APS with a method for submitting claims and getting recovery for costs incurred through December 31, 2016, which has been extended to December 31, 2019.

APS has submitted and received payment for four claims pursuant to the terms of the August 18, 2014 settlement agreement, for four separate time periods during July 1, 2011 through June 30, 2018. The DOE has paid \$74.2 million for these claims (APS's share is \$21.6 million). The amounts recovered were primarily recorded as adjustments to a regulatory liability and had no impact on reported net income. APS's next claim pursuant to the terms of the August 18, 2014 settlement agreement was submitted to the DOE on October 31, 2018 in the amount of \$10.2 million (APS's share is \$3 million). This claim is pending DOE review.

The One-Mill Fee — In 2011, the National Association of Regulatory Utility Commissioners and the Nuclear Energy Institute challenged the DOE's 2010 determination of the adequacy of the one tenth of a cent

per kWh fee (the "one-mill fee") paid by the nation's commercial nuclear power plant owners pursuant to their individual obligations under the Standard Contract. This fee is recovered by APS in its retail rates. In June 2012, the U.S. Court of Appeals for the District of Columbia Circuit (the "D.C. Circuit") held that the DOE failed to conduct a sufficient fee analysis in making the 2010 determination. The D.C. Circuit remanded the 2010 determination to the Secretary of the DOE ("Secretary") with instructions to conduct a new fee adequacy determination within six months. In February 2013, upon completion of the DOE's revised one-mill fee adequacy determination, the D.C. Circuit reopened the proceedings. On November 19, 2013, the D.C. Circuit found that the DOE did not conduct a legally adequate fee assessment and ordered the Secretary to notify Congress of his intent to suspend collecting annual fees for nuclear waste disposal from nuclear power plant operators, as he is required to do pursuant to the NWPA and the D.C. Circuit's order. On January 3, 2014, the Secretary notified Congress of his intention to suspend collection of the one-mill fee, subject to Congress' disapproval. On May 16, 2014, the DOE notified all commercial nuclear power plant operators who are party to a Standard Contract that it reduced the one-mill fee to zero, thus effectively terminating the one-mill fee.

DOE's Construction Authorization Application for Yucca Mountain — The DOE had planned to meet its NWPA and Standard Contract disposal obligations by designing, licensing, constructing, and operating a permanent geologic repository at Yucca Mountain, Nevada. In June 2008, the DOE submitted its Yucca Mountain construction authorization application to the NRC, but in March 2010, the DOE filed a motion to dismiss with prejudice the Yucca Mountain construction authorization application. Several interested parties have also intervened in the NRC proceeding. Additionally, a number of interested parties filed a variety of lawsuits in different jurisdictions around the country challenging the DOE's authority to withdraw the Yucca Mountain construction authorization application and the NRC's cessation of its review of the Yucca Mountain construction authorization application. The cases have been consolidated into one matter at the D.C. Circuit. In August 2013, the D.C. Circuit ordered the NRC to resume its review of the application with available appropriated funds.

On October 16, 2014, the NRC issued Volume 3 of the safety evaluation report developed as part of the Yucca Mountain construction authorization application. This volume addresses repository safety after permanent closure, and its issuance is a key milestone in the Yucca Mountain licensing process. Volume 3 contains the staff's finding that the DOE's repository design meets the requirements that apply after the repository is permanently closed, including but not limited to the post-closure performance objectives in NRC regulations.

On December 18, 2014, the NRC issued Volume 4 of the safety evaluation report developed as part of the Yucca Mountain construction authorization application. This volume covers administrative and programmatic requirements for the repository. It documents the staff's evaluation of whether the DOE's research and development and performance confirmation programs, as well as other administrative controls and systems, meet applicable NRC requirements. Volume 4 contains the staff's finding that most administrative and programmatic requirements in NRC regulations are met, except for certain requirements relating to ownership of land and water rights.

Publication of Volumes 3 and 4 does not signal whether or when the NRC might authorize construction of the repository.

Waste Confidence and Continued Storage — On June 8, 2012, the D.C. Circuit issued its decision on a challenge by several states and environmental groups of the NRC's rulemaking regarding temporary storage and permanent disposal of high level nuclear waste and spent nuclear fuel. The petitioners had challenged the NRC's 2010 update to the agency's waste confidence decision and temporary storage rule ("Waste Confidence Decision").

The D.C. Circuit found that the agency's Waste Confidence Decision update constituted a major federal action, which, consistent with NEPA, requires either an environmental impact statement or a finding of no significant impact from the agency's actions. The D.C. Circuit found that the NRC's evaluation of the environmental risks from spent nuclear fuel was deficient, and therefore remanded the Waste Confidence Decision update for further action consistent with NEPA.

On September 6, 2012, the NRC Commissioners issued a directive to the NRC staff to proceed directly with development of a generic environmental impact statement to support an updated Waste Confidence Decision. The NRC Commissioners also directed the staff to establish a schedule to publish a final rule and environmental impact study within 24 months of September 6, 2012.

In September 2013, the NRC issued its draft Generic Environmental Impact Statement ("GEIS") to support an updated Waste Confidence Decision. On August 26, 2014, the NRC approved a final rule on the environmental effects of continued storage of spent nuclear fuel. Renamed as the Continued Storage Rule, the NRC's decision adopted the findings of the GEIS regarding the environmental impacts of storing spent fuel at any reactor site after the reactor's licensed period of operations. As a result, those generic impacts do not need to be re-analyzed in the environmental reviews for individual licenses. Although Palo Verde had not been involved in any licensing actions affected by the D.C. Circuit's June 8, 2012, decision, the NRC lifted its suspension on final licensing actions on all nuclear power plant licenses and renewals that went into effect when the D.C. Circuit issued its June 2012 decision. The final Continued Storage Rule was subject to continuing legal challenges before the NRC and the Court of Appeals. In June 2016, the D.C. Circuit issued its final decision, rejecting all remaining legal challenges to the Continued Storage Rule. On August 8, 2016, the D.C. Circuit denied a petition for rehearing.

Palo Verde has sufficient capacity at its on-site independent spent fuel storage installation ("ISFSI") to store all of the nuclear fuel that will be irradiated during the initial operating license period, which ends in December 2027. Additionally, Palo Verde has sufficient capacity at its on-site ISFSI to store a portion of the fuel that will be irradiated during the period of extended operation, which ends in November 2047. If uncertainties regarding the United States government's obligation to accept and store spent fuel are not favorably resolved, APS will evaluate alternative storage solutions that may obviate the need to expand the ISFSI to accommodate all of the fuel that will be irradiated during the period of extended operation.

Nuclear Decommissioning Costs — APS currently relies on an external sinking fund mechanism to meet the NRC financial assurance requirements for decommissioning its interests in Palo Verde Units 1, 2 and 3. The decommissioning costs of Palo Verde Units 1, 2 and 3 are currently included in APS's ACC jurisdictional rates. Decommissioning costs are recoverable through a non-bypassable system benefits charge (paid by all retail customers taking service from the APS system). Based on current nuclear decommissioning trust asset balances, site specific decommissioning cost studies, anticipated future contributions to the decommissioning trusts, and return projections on the asset portfolios over the expected remaining operating life of the facility, we are on track to meet the current site specific decommissioning costs for Palo Verde at the time the units are expected to be decommissioned. See Note 19 for additional information about APS's nuclear decommissioning trusts.

Palo Verde Liability and Insurance Matters — See "Palo Verde Generating Station — Nuclear Insurance" in Note 10 for a discussion of the insurance maintained by the Palo Verde participants, including APS, for Palo Verde.

# **Natural Gas and Oil Fueled Generating Facilities**

APS has six natural gas power plants located throughout Arizona, consisting of Redhawk, located near Palo Verde; Ocotillo, located in Tempe (discussed below); Sundance, located in Coolidge; West Phoenix, located in southwest Phoenix; Saguaro, located north of Tucson; and Yucca, located near Yuma. Several of the units at Yucca run on either gas or oil. APS has two oil-only power plants: Fairview, located in the town of Douglas, Arizona and Yucca GT-4 in Yuma, AZ. APS owns and operates each of these plants with the exception of one oil-only combustion turbine unit and one oil and gas steam unit at Yucca that are operated by APS and owned by the Imperial Irrigation District. APS has a total entitlement from these plants of 3,179 MW. Gas for these plants is financially hedged up to five years in advance of purchasing and the gas is generally purchased one month prior to delivery. APS has long-term gas transportation agreements with three different companies, some of which are effective through 2024. Fuel oil is acquired under short-term purchases delivered by truck directly to the power plants.

Ocotillo was originally a 330 MW 4-unit gas plant located in the metropolitan Phoenix area. In early 2014, APS announced a project to modernize the plant, which involves retiring two older 110 MW steam units, adding five 102 MW combustion turbines and maintaining two existing 55 MW combustion turbines. In total, this increases the capacity of the site by 290 MW to 620 MW. (See Note 3 for rate recovery as part of the ACC final written Opinion and Order issued reflecting its decision in APS's general retail rate case (the "2017 Rate Case Decision")). On September 9, 2016, Maricopa County issued a final permit decision that authorizes construction of the Ocotillo modernization project and construction began in early 2017 with completion targeted by the middle of 2019.

### **Solar Facilities**

APS developed utility scale solar resources through the 170 MW ACC-approved AZ Sun Program, investing approximately \$675 million in this program. These facilities are owned by APS and are located in multiple locations throughout Arizona. In addition to the AZ Sun Program, APS developed the 40 MW Red Rock Solar Plant, which it owns and operates. Two of our large customers purchase renewable energy credits from APS that are equivalent to the amount of renewable energy that Red Rock is projected to generate.

APS owns and operates more than forty small solar systems around the state. Together they have the capacity to produce approximately 4 MW of renewable energy. This fleet of solar systems includes a 3 MW facility located at the Prescott Airport and 1 MW of small solar systems in various locations across Arizona. APS has also developed solar photovoltaic

distributed energy systems installed as part of the Community Power Project in Flagstaff, Arizona. The Community Power Project, approved by the ACC on April 1, 2010, was a pilot program through which APS owns, operates and receives energy from approximately 1 MW of solar photovoltaic distributed energy systems located within a certain test area in Flagstaff, Arizona. The pilot program is now complete, and as part of the 2017 Rate Case Decision, the participants have been transferred to the Solar Partner Program described below. Additionally, APS owns 12 MW of solar photovoltaic systems installed across Arizona through the ACC-approved Schools and Government Program.

In December 2014, the ACC voted that it had no objection to APS implementing an APS-owned rooftop solar research and development program aimed at learning how to efficiently enable the integration of rooftop solar and battery storage with the grid. The first stage of the program, called the "Solar Partner Program," placed 8 MW of residential rooftop solar on strategically selected distribution feeders in an effort to maximize potential system benefits, as well as made systems available to limited-income customers who could not easily install solar through transactions with third parties. The second stage of the program, which included an additional 2 MW of rooftop solar and energy storage, placed two energy storage systems sized at 2 MW on two different high solar penetration feeders to test various grid-related operation improvements and system

interoperability, and was in operation by the end of 2016. The costs for this program have been included in APS's rate base as part of the 2017 Rate Case Decision. In the 2017 Rate Case Decision, the ACC also approved the "APS Solar Communities" program. APS Solar Communities is a three-year program authorizing APS to spend \$10 million - \$15 million in capital costs each year to install utility-owned distributed generation systems on low to moderate income residential homes, buildings of non-profit entities, Title I schools and rural government facilities. The 2017 Rate Case Decision provided that all operations and maintenance expenses, property taxes, marketing and advertising expenses, and the capital carrying costs for this program will be recovered through the RES.

# **Energy Storage**

APS deploys a number of advanced technologies on its system, including energy storage. Storage can provide capacity, improve power quality, be utilized for system regulation, integrate renewable generation, and can be used to defer certain traditional infrastructure investments. Battery storage can also aid in integrating higher levels of renewables by storing excess energy when system demand is low and renewable production is high and then releasing the stored energy during peak demand hours later in the day and after sunset. APS is utilizing grid-scale battery storage projects to evaluate the potential benefits for customers and further our understanding of how storage works with other advanced technologies and the grid. We are preparing for additional battery storage in the future.

In early 2018, APS entered into a 15-year power purchase agreement for a 65 MW solar facility that charges a 50 MW solar-fueled battery. Service under this agreement is scheduled to begin in 2021. APS issued a request for proposal for approximately 106 MW of battery storage to be located at up to five of its AZ Sun sites. Based upon our evaluation of the RFP responses, APS has decided to expand the initial phase of battery deployment to 141 MW by adding a sixth AZ Sun site. In February 2019, we contracted for the 141 MW and anticipate such facilities could be in service by mid-2020. Additionally, in February 2019, APS signed two 20-year power purchase agreements for energy storage totaling 150 MW. Service under these agreements are scheduled to begin in 2021. We plan to install at least an additional 660 MW of APS-owned solar plus battery storage and stand-alone battery storage systems by the summer of 2025, with the first 260 MW being procured in 2019 (60 MW on additional AZ Sun sites and 100 MW of solar plus 100 MW of battery storage).

# **Purchased Power Contracts**

In addition to its own available generating capacity, APS purchases electricity under various arrangements, including long-term contracts and purchases through short-term markets to supplement its owned or leased generation and hedge its energy requirements. A portion of

APS's purchased power expense is netted against wholesale sales on the Consolidated Statements of Income. (See Note 16.) APS continually assesses its need for additional capacity resources to assure system reliability. In addition, APS has also entered into several power purchase agreements for energy storage. (See "Business of Arizona Public Service Company - Energy Sources and Resource Planning - Energy Storage" above for details of our energy storage power purchase agreements.)

Purchased Power Capacity — APS's purchased power capacity under long-term contracts as of December 31, 2018 is summarized in the table below. All capacity values are based on net capacity unless otherwise noted.

net capacity unless otherwise noted.		~	
Туре	Dates Available	Capacity (MW)	
Purchase Agreement (a)	Year-round through	60	
Turenase rigreement (u)	June 14, 2020		
	May 15 to		
Evahanga Agraamant (b)	September 15	480	
Exchange Agreement (b)	annually through	400	
	February 2021		
	Summer seasons		
Tolling Agreement	through	560	
	October 2019		
Daniel I Daniel Administration (1)	Summer seasons	25	
Demand Response Agreement (c)	through 2024	25	
	Summer seasons		
Tolling Agreement	from Summer 2020	565	
	through Summer		
	2025		
	June 1 through		
Tolling Agreement	September 30,	570	
	2020-2026		
Renewable Energy (d)	Various	629	

Up to 60 MW of capacity is available; however, the amount of electricity available to

(a) APS under this agreement is based in large part on customer demand and is adjusted annually.

This is a seasonal capacity exchange agreement under which APS receives electricity

- (b) during the summer peak season (from May 15 to September 15) and APS returns a like amount of electricity during the winter season (from October 15 to February 15).
- (c) The capacity under this agreement may be increased in 10 MW increments in years 2017 through 2024, up to a maximum of 50 MW.
- (d) Renewable energy purchased power agreements are described in detail below under "Current and Future Resources Renewable Energy Standard Renewable Energy Portfolio."

In February 2019, APS entered into a power purchase agreement for 463 MW of summer seasonal capacity from May to October annually from 2021 through 2027.

# **Current and Future Resources**

# **Current Demand and Reserve Margin**

Electric power demand is generally seasonal. In Arizona, demand for power peaks during the hot summer months. APS's 2018 peak one-hour demand on its electric system was recorded on July 24, 2018 at 7,320 MW, compared to the 2017 peak of 7,363 MW recorded on June 20, 2017. APS's reserve margin at the time of the 2018 peak demand, calculated

using system load serving capacity, was 18%. For 2019, due to expiring purchase contracts, APS is procuring market resources to maintain its minimum 15% planning reserve criteria.

### **Future Resources and Resource Plan**

APS filed its preliminary 2017 Integrated Resource Plan ("IRP") on March 1, 2016 and an updated preliminary 2017 IRP on September 30, 2016. In March of 2018, the ACC reviewed the 2017 IRPs of its jurisdictional utilities and voted to not acknowledge any of the plans. APS does not believe that this lack of acknowledgment will have a material impact on our financial position, results of operations or cash flows. Based on an ACC decision, APS is required to file a Preliminary IRP by April 1, 2019 and its final IRP by April 1, 2020.

See "Business of Arizona Public Service Company - Energy Sources and Resource Planning - Generation Facilities - Coal-Fueled Generating Facilities" above for information regarding future plans for the Cholla Plant, Four Corners Plant, Navajo Plant and Ocotillo Plant. See "Business of Arizona Public Service Company - Energy Sources and Resource Planning - Purchased Power Contracts" above for information regarding future plans for purchased power contracts.

# **Energy Imbalance Market**

In 2015, APS and the CAISO, the operator for the majority of California's transmission grid, signed an agreement for APS to begin participation in the Energy Imbalance Market ("EIM"). APS's participation in the EIM began on October 1, 2016. The EIM allows for rebalancing supply and demand in 15-minute blocks, with dispatching every five minutes before the energy is needed, instead of the traditional one hour blocks. APS continues to expect that its participation in EIM will lower its fuel costs, improve visibility and situational awareness for system operations in the Western Interconnection power grid, and improve integration of APS's renewable resources.

# **Renewable Energy Standard**

In 2006, the ACC adopted the RES. Under the RES, electric utilities that are regulated by the ACC must supply an increasing percentage of their retail electric energy sales from eligible renewable resources, including solar, wind, biomass, biogas and geothermal technologies. The renewable energy requirement is 9% of retail electric sales in 2019 and increases annually until it reaches 15% in 2025. In APS's 2009 general retail rate case settlement agreement (the "2009 Settlement Agreement"), APS committed to use its best efforts to have 1,700 GWh of new renewable resources in service by year-end 2015 in addition to its RES renewable resource commitments. APS met its settlement commitment in 2015.

A component of the RES is focused on stimulating development of distributed energy systems. Accordingly, under the RES, an increasing percentage of that requirement must be supplied from distributed energy resources. This distributed energy requirement is 30% of the overall RES requirement of 9% in 2019. On June 29, 2018, APS filed its 2019 RES Implementation Plan and requested a permanent waiver of the residential distributed energy requirement for 2019. The following table summarizes the RES requirement standard (not including the additional commitment required by the 2009 Settlement Agreement) and its timing:

	2019	2020	2025
RES as a % of retail electric sales	9%	10%	15%
Percent of RES to be supplied from distributed energy resources	30%	30%	30%

On April 21, 2015, the RES rules were amended to require utilities to report on all eligible renewable resources in their service territory, irrespective of whether the utility owns renewable energy credits associated with such renewable energy. The rules allow the ACC to consider such information in determining whether APS has satisfied the requirements of the RES. See "Clean Resource Energy Standard and Tariff" in Note 3 for information regarding

an additional renewable energy standards proposal.

Renewable Energy Portfolio. To date, APS has a diverse portfolio of existing and planned renewable resources totaling 1,806 MW, including solar, wind, geothermal, biomass and biogas. Of this portfolio, 1,717 MW are currently in operation and 89 MW are under contract for development or are under construction. Renewable resources in operation include 238 MW of facilities owned by APS, 629 MW of long-term purchased power agreements, and an estimated 817 MW of customer-sited, third-party owned distributed energy resources.

APS's strategy to achieve its RES requirements includes executing purchased power contracts for new facilities, ongoing development of distributed energy resources and procurement of new facilities to be owned by APS. See "Energy Sources and Resource Planning - Generation Facilities - Solar Facilities" above for information regarding APS-owned solar facilities.

The following table summarizes APS's renewable energy sources currently in operation and under development as of December 31, 2018. Agreements for the development and completion of future resources are subject to various conditions, including successful siting, permitting and interconnection of the projects to the electric grid.

Solar:   AZ Sun Program:   Paloma   Gila Bend, AZ   2011   17   17   17   17   17   17   17		Location	Actual/ Target Commercial Operation Date	Term (Years)	Net Capacity In Operation (MW AC)	Net Capacity Planned/Under Development (MW AC)
AZ Sun Program:   Paloma	APS Owned					
Paloma						
Cotton Center   Hyder Phase   Hyder, AZ   2011   11   11   11   11   11   11	<del>-</del>	Cile Pand A7	2011		17	
Hyder Phase 1						
Hyder Phase 2		· · · · · · · · · · · · · · · · · · ·				
Chino Valley	•					
Hyder II	•	•				
Foothills	· · · · · · · · · · · · · · · · · · ·	<u> </u>				
Gila Bend         Gila Bend, AZ         2014         32           Luke AFB         Glendale, AZ         2015         10           Desert Star         Buckeye, AZ         2015         10           Subtotal AZ Sun Program         170         —           Multiple Facilities         AZ         Various         4           Red Rock         Red Rock, AZ         2016         40           Distributed Energy:         AZ         Various         24           APS Owned (a)         AZ         Various         24           Purchased Power Agreements         238         —           Solara         Gila Bend, AZ         2013         30         250           Purchased Power Agreements         Solar         2011         35         5           Solana         Gila Bend, AZ         2013         30         250         250         250         20	•	•				
Luke AFB   Glendale, AZ   2015   10		-				
Desert Star   Suckeye, AZ   2015   10		· ·				
Subtotal AZ Sun Program		-				
Multiple Facilities         AZ         Various         4           Red Rock         Red Rock, AZ         2016         40           Distributed Energy:         AZ         Various         24           APS Owned (a)         AZ         Various         24           Total APS Owned         238         —           Purchased Power Agreements         Solar:         Solar:         Solar:           Solana         Gila Bend, AZ         2013         30         250           RE Ajo         Ajo, AZ         2011         25         5           Sun E AZ 1         Prescott, AZ         2011         30         10           Saddle Mountain         Tonopah, AZ         2012         30         15           Badger         Tonopah, AZ         2013         30         15           Gillespie         Maricopa County, AZ         2013         30         15           Solar + Energy Storage:         Sum Streams         Arlington, AZ         2021         15         50           Wind:         Aragonne Mesa         Santa Rosa, NM         2006         20         90           High Lonesome         Mountainair, NM         2009         30         100           P		Duckeye, AZ	2013			
Red Rock       Red Rock, AZ       2016       40         Distributed Energy:       AZ       Various       24         APS Owned (a)       24       238       —         Purchased Power Agreements         Solar:       Solar       Solar       Solar       Solana       Gila Bend, AZ       2013       30       250       A         RE Ajo       Ajo, AZ       2011       25       5       Solar       Solar       Solar       Solar       2011       25       5       Solar		<b>A</b> 7	Various			_
Distributed Energy: APS Owned (a)	-					
AZ Various 24  Total APS Owned Purchased Power Agreements  Solar:  Solana Gila Bend, AZ 2013 30 250  RE Ajo Ajo, AZ 2011 25 5  Sun E AZ 1 Prescott, AZ 2011 30 10  Saddle Mountain Tonopah, AZ 2012 30 15  Badger Tonopah, AZ 2013 30 15  Gillespie Maricopa County, AZ 2013 30 15  Solar + Energy Storage:  Sun Streams Arlington, AZ 2021 15 50  Wind:  Aragonne Mesa Arlington, AZ 2021 15 50  Wind:  Aragonne Mesa Santa Rosa, NM 2006 20 90  High Lonesome Mountainair, NM 2009 30 100  Perrin Ranch Wind Williams, AZ 2012 25 99  Geothermal:  Salton Sea Imperial County, CA 2006 23 10  Biomass:  Snowflake Snowflake, AZ 2016 20 3  NW Regional Landfill Glendale, AZ 2016 20 3  NW Regional Landfill Surprise, AZ 2012 20 3  Total Purchased Power Agreements  Distributed Energy  Solar (b)  Third-party Owned AZ Various 817 39		Neu Nock, AL	2010		40	
Total APS Owned   Purchased Power Agreements   Solar:   Solana   Gila Bend, AZ   2013   30   250   Solana   Solar   Solar   Prescott, AZ   2011   25   5   Solana   Solar   Prescott, AZ   2011   30   10   Solana   Solar   Tonopah, AZ   2012   30   15   Solar   Energy Storage:   Sun E AZ   Solar + Energy Storage:   Sun Streams   Arlington, AZ   2021   15   Solar + Energy Storage:   Sun Streams   Arlington, AZ   2021   15   Solar   Solar + Energy Storage:   Solar Streams   Solar Rosa, NM   2006   20   90   High Lonesome   Mountainair, NM   2009   30   100   Perrin Ranch Wind   Williams, AZ   2012   25   99   Geothermal:   Solaton Sea   Imperial County, CA   2006   23   10   Biomass:   Snowflake   Snowflake, AZ   2008   15   14   Biogas:   Glendale Landfill   Glendale, AZ   2010   20   3   NW Regional Landfill   Surprise, AZ   2012   20   3   Total Purchased Power Agreements   Distributed Energy Solar (b)   Third-party Owned   AZ   Various   Solar (b)   Third-party Owned   AZ   Various   Solar (b)   Solar (b)   Third-party Owned   AZ   Various   Solar (b)   Solar (b)   Third-party Owned   AZ   Various   Solar (b)   Solar (b)   Third-party Owned   AZ   Various   Solar (c)   Sola	0.	<b>A</b> 7	Various		24	
Purchased Power Agreements   Solar:   Solar:   Solana   Gila Bend, AZ   2013   30   250   RE Ajo   Ajo, AZ   2011   25   5   Sun E AZ   2011   30   10   Solana   Solar:   Solare EAZ   2011   30   10   Solare EAZ   2012   30   15   Solare EAZ   2013   30   15   Solare EAZ   2013   30   15   Solare Energy Storage:   Solar + Energy Storage:   Solar + Energy Storage:   Solare Energy Ener	· ·	AL	various			
Solana   Gila Bend, AZ   2013   30   250   RE Ajo   Ajo, AZ   2011   25   5   5   Sun E AZ 1   Prescott, AZ   2011   30   10   Sun E AZ 1   Prescott, AZ   2011   30   15   Sun E AZ 1   Prescott, AZ   2012   30   15   Sun E AZ 1   Prescott, AZ   2013   30   15   Sun E E E E E E E E E E E E E E E E E E E					230	_
Solana         Gila Bend, AZ         2013         30         250           RE Ajo         Ajo, AZ         2011         25         5           Sun E AZ 1         Prescott, AZ         2011         30         10           Saddle Mountain         Tonopah, AZ         2012         30         15           Badger         Tonopah, AZ         2013         30         15           Gillespie         Maricopa County, AZ         2013         30         15           Solar + Energy Storage:         Sun Streams         Arlington, AZ         2021         15         50           Sun Streams         Arlington, AZ         2021         15         50           Wind:         Sunytheams         Santa Rosa, NM         2006         20         90           High Lonesome         Mountainair, NM         2009         30         100           Perrin Ranch Wind         Williams, AZ         2012         25         99           Geothermal:         Salton Sea         Imperial County, CA         2006         23         10           Biomass:         Snowflake, AZ         2008         15         14           Biogas:         Glendale Landfill         Surprise, AZ         2012						
RE Ajo       Ajo, AZ       2011       25       5         Sun E AZ 1       Prescott, AZ       2011       30       10         Saddle Mountain       Tonopah, AZ       2012       30       15         Badger       Tonopah, AZ       2013       30       15         Gillespie       Maricopa County, AZ       2013       30       15         Solar + Energy Storage:       Sur Streams       Arlington, AZ       2021       15       50         Wind:       Aragonne Mesa       Santa Rosa, NM       2006       20       90		Cila Rand A7	2013	30	250	
Sun E AZ 1       Prescott, AZ       2011       30       10         Saddle Mountain       Tonopah, AZ       2012       30       15         Badger       Tonopah, AZ       2013       30       15         Gillespie       Maricopa County, AZ       2013       30       15         Solar + Energy Storage:       Sun Streams       Arlington, AZ       2021       15       50         Wind:       Aragonne Mesa       Santa Rosa, NM       2006       20       90		· ·				
Saddle Mountain         Tonopah, AZ         2012         30         15           Badger         Tonopah, AZ         2013         30         15           Gillespie         Maricopa County, AZ         2013         30         15           Solar + Energy Storage:           Sun Streams         Arlington, AZ         2021         15         50           Wind:           Aragonne Mesa         Santa Rosa, NM         2006         20         90           High Lonesome         Mountainair, NM         2009         30         100           Perrin Ranch Wind         Williams, AZ         2012         25         99           Geothermal:         Salton Sea         Imperial County, CA         2006         23         10           Biomass:         Snowflake, AZ         2008         15         14           Biogas:         Glendale, AZ         2010         20         3           NW Regional Landfill         Surprise, AZ         2012         20         3           Total Purchased Power Agreements         Distributed Energy           Solar (b)         Third-party Owned         AZ         Various         817         39	•	•				
Badger         Tonopah, AZ         2013         30         15           Gillespie         Maricopa County, AZ         2013         30         15           Solar + Energy Storage:         Sun Streams         Arlington, AZ         2021         15         50           Wind:         Aragonne Mesa         Aralington, AZ         2021         15         50           Aragonne Mesa         Santa Rosa, NM         2006         20         90         90           High Lonesome         Mountainair, NM         2009         30         100         100           Perrin Ranch Wind         Williams, AZ         2012         25         99         60           Geothermal:         Salton Sea         Imperial County, CA         2006         23         10         10           Biomass:         Snowflake, AZ         2008         15         14         14           Biogas:         Glendale Landfill         Glendale, AZ         2010         20         3         NW regional Landfill         Surprise, AZ         2012         20         3         50         50         50         50         50         50         50         50         50         50         50         <		-				
Gillespie       Maricopa County, AZ       2013       30       15         Solar + Energy Storage:       Sun Streams       Arlington, AZ       2021       15       50         Wind:       Aragonne Mesa       Santa Rosa, NM       2006       20       90       Poly         High Lonesome       Mountainair, NM       2009       30       100       Poly       Poly <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td></t<>						
Solar + Energy Storage:         Sun Streams         Arlington, AZ         2021         15         50           Wind:         Aragonne Mesa         Santa Rosa, NM         2006         20         90           High Lonesome         Mountainair, NM         2009         30         100           Perrin Ranch Wind         Williams, AZ         2012         25         99           Geothermal:         Salton Sea         Imperial County, CA         2006         23         10           Biomass:         Snowflake, AZ         2008         15         14           Biogas:         Glendale, AZ         2010         20         3           NW Regional Landfill         Surprise, AZ         2012         20         3           Total Purchased Power Agreements         629         50           Distributed Energy         Solar (b)           Third-party Owned         AZ         Various         817         39		<b>-</b> /				
Sun Streams       Arlington, AZ       2021       15       50         Wind:       Aragonne Mesa       Santa Rosa, NM       2006       20       90         High Lonesome       Mountainair, NM       2009       30       100         Perrin Ranch Wind       Williams, AZ       2012       25       99         Geothermal:       Salton Sea       Imperial County, CA       2006       23       10         Biomass:       Snowflake, AZ       2008       15       14         Biogas:       Glendale Landfill       Glendale, AZ       2010       20       3         NW Regional Landfill       Surprise, AZ       2012       20       3         Total Purchased Power Agreements       50       50         Distributed Energy       Solar (b)         Third-party Owned       AZ       Various       817       39	•	War teopa County, 112	2013	30	10	
Wind:       Aragonne Mesa       Santa Rosa, NM       2006       20       90         High Lonesome       Mountainair, NM       2009       30       100         Perrin Ranch Wind       Williams, AZ       2012       25       99         Geothermal:       Salton Sea       Imperial County, CA       2006       23       10         Biomass:       Snowflake, AZ       2008       15       14         Biogas:       Glendale Landfill       Glendale, AZ       2010       20       3         NW Regional Landfill       Surprise, AZ       2012       20       3         Total Purchased Power Agreements       Distributed Energy         Solar (b)       Third-party Owned       AZ       Various       817       39		Arlington, AZ	2021	15		50
Aragonne Mesa       Santa Rosa, NM       2006       20       90         High Lonesome       Mountainair, NM       2009       30       100         Perrin Ranch Wind       Williams, AZ       2012       25       99         Geothermal:       Salton Sea       Imperial County, CA       2006       23       10         Biomass:         Snowflake       Snowflake, AZ       2008       15       14         Biogas:       Glendale Landfill       Glendale, AZ       2010       20       3         NW Regional Landfill       Surprise, AZ       2012       20       3         Total Purchased Power Agreements       Distributed Energy         Solar (b)       Third-party Owned       AZ       Various       817       39		111111190011,112	2021	10		
High Lonesome       Mountainair, NM       2009       30       100         Perrin Ranch Wind       Williams, AZ       2012       25       99         Geothermal:       Salton Sea       Imperial County, CA       2006       23       10         Biomass:       Snowflake       Snowflake, AZ       2008       15       14         Biogas:       Glendale Landfill       Glendale, AZ       2010       20       3         NW Regional Landfill       Surprise, AZ       2012       20       3         Total Purchased Power Agreements         Distributed Energy       Solar (b)         Third-party Owned       AZ       Various       817       39		Santa Rosa, NM	2006	20	90	
Perrin Ranch Wind         Williams, AZ         2012         25         99           Geothermal:         Salton Sea         Imperial County, CA         2006         23         10           Biomass:         Snowflake         Snowflake, AZ         2008         15         14           Biogas:         Glendale Landfill         Glendale, AZ         2010         20         3           NW Regional Landfill         Surprise, AZ         2012         20         3           Total Purchased Power Agreements         629         50           Distributed Energy           Solar (b)           Third-party Owned         AZ         Various         817         39	•	,				
Geothermal:Salton SeaImperial County, CA20062310Biomass:SnowflakeSnowflake, AZ20081514Biogas:Glendale, AZ2010203Glendale LandfillGlendale, AZ2012203NW Regional LandfillSurprise, AZ2012203Total Purchased Power Agreements62950Distributed EnergySolar (b)Various81739		*				
Salton Sea Biomass:  Snowflake Snowflake, AZ 2008 15 14  Biogas: Glendale Landfill Glendale, AZ 2010 20 3  NW Regional Landfill Surprise, AZ 2012 20 3  Total Purchased Power Agreements Distributed Energy  Solar (b) Third-party Owned AZ Various 817 39		, , <u></u>				
Snowflake Snowflake, AZ 2008 15 14  Biogas: Glendale Landfill Glendale, AZ 2010 20 3  NW Regional Landfill Surprise, AZ 2012 20 3  Total Purchased Power Agreements 629 50  Distributed Energy  Solar (b)  Third-party Owned AZ Various 817 39		Imperial County, CA	2006	23	10	
Snowflake Snowflake, AZ 2008 15 14 Biogas: Glendale Landfill Glendale, AZ 2010 20 3 NW Regional Landfill Surprise, AZ 2012 20 3 Total Purchased Power Agreements 629 50 Distributed Energy Solar (b) Third-party Owned AZ Various 817 39						
Biogas:         Glendale Landfill         Glendale, AZ         2010         20         3           NW Regional Landfill         Surprise, AZ         2012         20         3           Total Purchased Power Agreements         629         50           Distributed Energy         50lar (b)         50lar (b)           Third-party Owned         AZ         Various         817         39		Snowflake, AZ	2008	15	14	
Glendale Landfill         Glendale, AZ         2010         20         3           NW Regional Landfill         Surprise, AZ         2012         20         3           Total Purchased Power Agreements         629         50           Distributed Energy         Solar (b)         Various         817         39		,				
NW Regional Landfill  Total Purchased Power Agreements  Distributed Energy  Solar (b)  Third-party Owned  AZ  Surprise, AZ  2012  20  3  629  50  Various  817  39	9	Glendale, AZ	2010	20	3	
Total Purchased Power Agreements 629 50  Distributed Energy  Solar (b)  Third-party Owned AZ Various 817 39						
Distributed Energy Solar (b) Third-party Owned AZ Various 817 39	<del>-</del>	<b>1</b> -/		-		50
Solar (b) Third-party Owned AZ Various 817 39	_					
Third-party Owned AZ Various 817 39						
· ·		AZ	Various		817	39
	Agreement 1	Bagdad, AZ	2011	25	15	

Agreement 2	$\mathbf{AZ}$	2011-2012 20-21 18	
<b>Total Distributed Energy</b>		850	<b>39</b>
<b>Total Renewable Portfolio</b>		1,717	89

- (a) Includes Flagstaff Community Power Project, APS School and Government Program and APS Solar Partner Program.
- Includes rooftop solar facilities owned by third parties. Distributed generation is produced in DC and is converted to AC for reporting purposes.

# **Demand Side Management**

In December 2009, Arizona regulators placed an increased focus on energy efficiency and other demand side management programs to encourage customers to conserve energy, while incentivizing utilities to aid in these efforts that ultimately reduce the demand for energy. The ACC initiated its Energy Efficiency rulemaking, with a proposed EES of 22% cumulative annual energy savings by 2020. This standard was adopted and became effective on January 1, 2011. This standard will likely impact Arizona's future energy resource needs. (See Note 3 for energy efficiency and other demand side management obligations).

# **Competitive Environment and Regulatory Oversight**

### Retail

The ACC regulates APS's retail electric rates and its issuance of securities. The ACC must also approve any significant transfer or encumbrance of APS's property used to provide retail electric service and approve or receive prior notification of certain transactions between Pinnacle West, APS and their respective affiliates. (See Note 3 for information regarding ACC's regulation of APS's retail electric rates.)

APS is subject to varying degrees of competition from other investor-owned electric and gas utilities in Arizona (such as Southwest Gas Corporation), as well as cooperatives, municipalities, electrical districts and similar types of governmental or non-profit organizations. In addition, some customers, particularly industrial and large commercial customers, may own and operate generation facilities to meet some or all of their own energy requirements. This practice is becoming more popular with customers installing or having installed products such as rooftop solar panels to meet or supplement their energy needs.

On May 9, 2013, the ACC voted to re-examine the facilitation of a deregulated retail electric market in Arizona. The ACC subsequently opened a docket for this matter and received comments from a number of interested parties on the considerations involved in establishing retail electric deregulation in the state. One of these considerations was whether various aspects of a deregulated market, including setting utility rates on a "market" basis, would be consistent with the requirements of the Arizona Constitution. On September 11, 2013, after

receiving legal advice from the ACC staff, the ACC voted 4-1 to close the current docket and await full Arizona Constitutional authority before any further examination of this matter. The motion approved by the ACC also included opening one or more new dockets in the future to explore options to offer more rate choices to customers and innovative changes within the existing cost-of-service regulatory model that could include elements of competition. The ACC opened a docket on November 4, 2013 to explore technological advances and innovative changes within the electric utility industry. A series of workshops in this docket were held in 2014 and another in February of 2015.

On November 17, 2018, the ACC voted 5-0 to again re-examine retail competition. A Special Open Meeting Workshop was held on December 3, 2018. No substantive action was taken, but interested parties were asked to submit written comments and respond to a list of questions from ACC Staff. Those comments and responses are still being submitted. The ACC is planning at least one more workshop on the issue in 2019. APS cannot predict whether these efforts will result in any changes.

# Wholesale

FERC regulates rates for wholesale power sales and transmission services. (See Note 3 for information regarding APS's transmission rates.) During 2018, approximately 4.7% of APS's electric operating revenues resulted from such sales and services. APS's wholesale activity primarily consists of managing fuel and purchased power supplies to serve retail customer energy requirements. APS also sells, in the wholesale market, its generation output that is not needed for APS's Native Load and, in doing so, competes with other utilities, power marketers and independent power producers. Additionally, subject to specified parameters, APS hedges both electricity and fuels. The majority of these activities are undertaken to mitigate risk in APS's portfolio.

# Subpoena from Arizona Corporation Commissioner Robert Burns

On August 25, 2016, Commissioner Burns, individually and not by action of the ACC as a whole, served subpoenas in APS's then current retail rate proceeding on APS and Pinnacle West for the production of records and information relating to a range of expenditures from 2011 through 2016. The subpoenas requested information concerning marketing and advertising expenditures, charitable donations, lobbying expenses, contributions to 501(c)(3) and (c)(4) nonprofits and political contributions. The return date for the production of information was set as September 15, 2016. The subpoenas also sought testimony from Company personnel having knowledge of the material, including the Chief Executive Officer.

On September 9, 2016, APS filed with the ACC a motion to quash the subpoenas or, alternatively, to stay APS's obligations to comply with the subpoenas and decline to decide APS's motion pending court proceedings. Contemporaneously with the filing of this motion, APS and Pinnacle West filed a complaint for special action and declaratory judgment in the Superior Court of Arizona for Maricopa County, seeking a declaratory judgment that Commissioner Burns' subpoenas are contrary to law. On September 15, 2016, APS produced all non-confidential and responsive documents and offered to produce any remaining responsive documents that are confidential after an appropriate confidentiality agreement is signed.

On February 7, 2017, Commissioner Burns opened a new ACC docket and indicated that its purpose is to study and rectify problems with transparency and disclosure regarding financial contributions from regulated monopolies or other stakeholders who may appear before the ACC that may directly or indirectly benefit an ACC Commissioner, a candidate for ACC Commissioner, or key ACC Staff. As part of this docket, Commissioner Burns set March

24, 2017 as a deadline for the production of all information previously requested through the subpoenas. Neither APS nor Pinnacle West produced the information requested and instead objected to the subpoena. On March 10, 2017, Commissioner Burns filed suit against APS and Pinnacle West in the Superior Court of Arizona for Maricopa County in an effort to enforce his subpoenas. On March 30, 2017, APS filed a motion to dismiss Commissioner Burns' suit against APS and Pinnacle West. In response to the motion to dismiss, the court stayed the suit and ordered Commissioner Burns to file a motion to compel the production of the information sought by the subpoenas with the ACC. On June 20, 2017, the ACC denied the motion to compel.

On August 4, 2017, Commissioner Burns amended his complaint to add all of the ACC Commissioners and the ACC itself as defendants. All defendants moved to dismiss the amended complaint. On February 15, 2018, the Superior Court dismissed Commissioner Burns' amended complaint. On March 6, 2018, Commissioner Burns filed an objection to the proposed final order from the Superior Court and a motion to further amend his complaint. The Superior Court permitted Commissioner Burns to amend his complaint to add a claim regarding his attempted investigation into whether his fellow commissioners should have been disqualified from voting on APS's 2017 rate case. Commissioner Burns filed his second amended complaint, and all defendants filed responses opposing the second amended complaint and requested that it be dismissed.

Oral argument occurred in November 2018 regarding the motion to dismiss. On December 18, 2018, the trial court granted the defendants' motions to dismiss and entered final judgment on January 18, 2019. On February 13, 2019, Commissioner Burns filed a notice of appeal. APS and Pinnacle West cannot predict the outcome of this matter.

### **Environmental Matters**

# **Climate Change**

Legislative Initiatives. There have been no recent successful attempts by Congress to pass legislation that would regulate greenhouse gas ("GHG") emissions, and it is unclear at this time whether the 116<sup>th</sup> Congress will consider a climate change bill. In the event climate change legislation ultimately passes, the actual economic and operational impact of such legislation on APS depends on a variety of factors, none of which can be fully known until a law is written and enacted and the specifics of the resulting program are established. These factors include the terms of the legislation with regard to allowed GHG emissions; the cost to reduce emissions; in the event a cap-and-trade program is established, whether any permitted emissions allowances will be allocated to source operators free of cost or auctioned (and, if so, the cost of those allowances in the marketplace) and whether offsets and other measures to moderate the costs of compliance will be available; and, in the event of a carbon tax, the amount of the tax per pound of carbon dioxide ("CQ") equivalent emitted.

In addition to federal legislative initiatives, state-specific initiatives may also impact our business. While Arizona has no pending legislation and no proposed agency rule regulating GHGs in Arizona at this time, the California legislature enacted AB 32 and SB 1368 in 2006 to address GHG emissions. In October 2011, the California Air Resources Board approved final regulations that established a state-wide cap on GHG emissions beginning on January 1, 2013 and established a GHG allowance trading program under that cap. The first phase of the program, which applies to, among other entities, importers of electricity, commenced on January 1, 2013. Under the program, entities selling electricity into California, including APS, must hold carbon allowances to cover GHG emissions associated with electricity sales into California from outside the state. APS is authorized to recover the cost of these carbon allowances through the PSA.

**Regulatory Initiatives.** In 2009, EPA determined that GHG emissions endanger public health and welfare. As a result of this "endangerment finding," EPA determined that the Clean Air Act required new regulatory requirements for new and modified major GHG emitting sources, including power plants. APS will generally be required to consider the impact of

GHG emissions as part of its traditional New Source Review ("NSR") analysis for new major sources and major modifications to existing plants.

On June 2, 2014, EPA issued two proposed rules to regulate GHG emissions from modified and reconstructed electric generating units ("EGUs") pursuant to Section 111(b) of the Clean Air Act and existing fossil fuel-fired power plants pursuant to Clean Air Act Section 111(d). On August 3, 2015, EPA finalized carbon pollution standards for EGUs, the "Clean Power Plan". On October 10, 2017, EPA issued a proposal to repeal the Clean Power Plan and proposed replacement regulations on August 21, 2018. In addition, judicial challenges to the Clean Power Plan are pending before the D.C. Circuit, though that litigation is currently in abeyance while EPA develops regulatory action to potentially repeal and replace that regulation.

EPA's pending proposal to regulate carbon emissions from EGUs replaces the Clean Power Plan with standards that are based entirely upon measures that can be implemented to improve the heat rate of steam-electric power plants, specifically coal-fired EGUs. In contrast with the Clean Power Plan, EPA's proposed "Affordable Clean Energy Rule" would not involve utility-level generation dispatch shifting away from coal-fired generation and toward renewable energy resources and natural gas-fired combined cycle power plants. In

addition, to address the NSR implications of power plant upgrades potentially necessary to achieve compliance with the proposed Affordable Clean Energy Rule standards, EPA also proposed to revise EPA's NSR regulations to more readily authorize the implementation of EGU efficiency upgrades.

We cannot predict the outcome of EPA's regulatory actions related to the August 2015 carbon pollution standards for EGU's, including any actions related to EPA's repeal proposal for the Clean Power Plan or additional rulemaking actions to approve the EPA's recently proposed Affordable Clean Energy Rule. In addition, we cannot predict whether the D.C. Circuit Court will continue to hold the litigation challenging the original Clean Power Plan in abeyance in light of EPA's repeal proposal, which is still pending.

Company Response to Climate Change Initiatives. We have undertaken a number of initiatives that address emission concerns, including renewable energy procurement and development, promotion of programs and rates that promote energy conservation, renewable energy use, and energy efficiency. (See "Energy Sources and Resource Planning - Current and Future Resources" above for details of these plans and initiatives.) APS currently has a diverse portfolio of renewable resources, including solar, wind, geothermal, biogas, and biomass.

APS prepares an annual inventory of GHG emissions from its operations. For APS's operations involving fossil-fuel electricity generation and electricity transmission and distribution, APS's annual GHG inventory is reported to EPA under the EPA GHG Reporting Program. APS also voluntarily tracks and reports the full-scope of the Company's GHG emissions arising from all APS operations. In addition to GHG emissions from generation and transmission and distribution operations, this data includes all other GHG emissions arising from ancillary Company operations, such as vehicle use, employee travel, portable generators and facility energy usage. This data is then voluntarily communicated to the public in Pinnacle West's annual Corporate Responsibility Report, which is available on our website (www.pinnaclewest.com). The report provides information related to the Company and its approach to sustainability and its workplace and environmental performance. The information on Pinnacle West's website, including the Corporate Responsibility Report, is not incorporated by reference into or otherwise a part of this report.

# **EPA Environmental Regulation**

*Regional Haze Rules*. In 1999, EPA announced regional haze rules to reduce visibility impairment in national parks and wilderness areas. The rules require states (or, for sources located on tribal land, EPA) to determine what pollution control technologies constitute the BART for certain older major stationary sources, including fossil-fired power plants. EPA

subsequently issued the Clean Air Visibility Rule, which provides guidelines on how to perform a BART analysis.

Cholla. APS believed that EPA's original 2012 final rule establishing controls constituting BART for Cholla, which would require installation of selective catalytic reduction ("SCR") controls, was unsupported and that EPA had no basis for disapproving Arizona's State Implementation Plan ("SIP") and promulgating a Federal Implementation Plan ("FIP") that was inconsistent with the state's considered BART determinations under the regional haze program. In September 2014, APS met with EPA to propose a compromise BART strategy, whereby APS would permanently close Cholla Unit 2 and cease burning coal at Units 1 and 3 by the mid-2020s. (See Note 3 for details related to the resulting regulatory asset.) APS made the proposal with the understanding that additional emission control equipment is unlikely to be required in the future because retiring and/or converting the units as contemplated in the proposal is more cost effective than, and will result in increased visibility improvement over, the BART requirements for oxides of nitrogen ("NOx") imposed through EPA's BART FIP. In early 2017, EPA approved a final rule incorporating APS's compromise proposal, which took effect for Cholla on April 26, 2017.

Four Corners. Based on EPA's final standards, APS's 63% share of the cost of required BART controls for Four Corners Units 4 and 5 is approximately \$400 million, the majority of which has already been incurred. (See Note 3 for information regarding the related rate recovery.) In addition, APS and El Paso entered into an asset purchase agreement providing for the purchase by APS, or an affiliate of APS, of El Paso's 7% interest in Four Corners Units 4 and 5. 4CA purchased the El Paso interest on July 6, 2016. NTEC purchased the interest from 4CA on July 3, 2018. (See "Four Corners Coal Supply Agreement - 4CA Matter" in Note 10 for a discussion of the NTEC purchase.) The cost of the pollution controls related to the 7% interest is approximately \$45 million, which was assumed by NTEC through its purchase of the 7% interest.

*Navajo Plant*. APS estimates that its share of costs for upgrades at the Navajo Plant, based on EPA's FIP, could be up to approximately \$200 million; however, given the future plans for the Navajo Plant, we do not expect to incur these costs. See "Energy Sources and Resource Planning - Generation Facilities - Coal-Fueled Generating Facilities - Navajo Generating Station" above and "Navajo Plant" in Note 3 for information regarding future plans for the Navajo Plant.

Coal Combustion Waste. On December 19, 2014, EPA issued its final regulations governing the handling and disposal of CCR, such as fly ash and bottom ash. The rule regulates CCR as a non-hazardous waste under Subtitle D of the Resource Conservation and Recovery Act ("RCRA") and establishes national minimum criteria for existing and new CCR landfills and surface impoundments and all lateral expansions consisting of location restrictions, design and operating criteria, groundwater monitoring and corrective action, closure requirements and post closure care, and recordkeeping, notification, and internet posting requirements. The rule generally requires any existing unlined CCR surface impoundment that is contaminating groundwater above a regulated constituent's groundwater protection standard to stop receiving CCR and either retrofit or close, and further requires the closure of any CCR landfill or surface impoundment that cannot meet the applicable performance criteria for location restrictions or structural integrity. Such closure requirements are deemed "forced closure" or "closure for cause" of unlined surface impoundments, and are the subject of recent regulatory and judicial activities described below.

On December 16, 2016, President Obama signed the Water Infrastructure Improvements for the Nation ("WIIN") Act into law, which contains a number of provisions requiring EPA to modify the self-implementing provisions of the Agency's current CCR rules under Subtitle D. Such modifications include new EPA authority to directly enforce the CCR rules through the use of administrative orders and providing states, like Arizona, where the Cholla facility

is located, the option of developing CCR disposal unit permitting programs, subject to EPA approval. For facilities in states that do not develop state-specific permitting programs, EPA is required to develop a federal permit program, pending the availability of congressional appropriations. By contrast, for facilities located within the boundaries of Native American tribal reservations, such as the Navajo Nation, where the Navajo Plant and Four Corners facilities are located, EPA is required to develop a federal permit program regardless of appropriated funds.

ADEQ has initiated a process to evaluate how to develop a state CCR permitting program that would cover EGUs, including Cholla. While APS has been working with ADEQ on the development of this program, we are unable to predict when Arizona will be able to finalize and secure EPA approval for a state-specific CCR permitting program. With respect to the Navajo Nation, APS has sought clarification as to when and how EPA would be initiating permit proceedings for facilities on the reservation, including Four Corners. We are unable to predict at this time when EPA will be issuing CCR management permits for the facilities on the Navajo Nation. At this time, it remains unclear how the CCR provisions of the WIIN Act will affect APS and its management of CCR.

Based upon utility industry petitions for EPA to reconsider the RCRA Subtitle D regulations for CCR, which were premised in part on the CCR provisions of the 2016 WIIN Act, on September 13, 2017, EPA

agreed to evaluate whether to revise these federal CCR regulations. On July 17, 2018, EPA finalized a revision to its RCRA Subtitle D regulations for CCR, the "Phase I, Part I" revision to its CCR regulations, deferring for future action a number of other proposed changes contemplated in a March 1, 2018 proposal. For the final rule issued on July 17, 2018, EPA established nationwide health-based standards for certain constituents of CCR subject to groundwater corrective action, and delayed the closure deadlines for certain unlined CCR surface impoundments by 18 months (for example, those disposal units required to undergo forced closure). These changes to the federal regulations governing CCR disposal are unlikely to have a material impact on APS. As for those aspects of the March 2018 rulemaking proposal for which EPA has yet to take final action, it remains unclear which specific provisions of the federal CCR rules will ultimately be modified, how they will be modified, or when such modification will occur.

Pursuant to a June 24, 2016 order by the D.C. Circuit Court of Appeals in the litigation by industry- and environmental-groups challenging EPA's CCR regulations, EPA is required to complete a rulemaking proceeding in the near future concerning whether or not boron must be included on the list of groundwater constituents that might trigger corrective action under EPA's CCR rules. Simultaneously with the issuance of EPA's proposed modifications to the federal CCR rules in response to industry petitions, on March 1, 2018, EPA issued a proposed rule seeking comment as to whether or not boron should be included on this list. EPA is not required to take final action approving the inclusion of boron. Should EPA take final action adding boron to the list of groundwater constituents that might trigger corrective action, any resulting corrective action measures may increase APS's costs of compliance with the CCR rule at our coal-fired generating facilities. At this time APS cannot predict the eventual results of this rulemaking proceeding concerning boron.

On August 21, 2018, the D.C. Circuit Court issued its decision on the merits in this litigation. The Court upheld the legality of EPA's CCR regulations, though it vacated and remanded back to EPA a number of specific provisions, which are to be corrected in accordance with the Court's order. Among the issues affecting APS's management of CCR, the D.C. Circuit's decision vacated and remanded those provisions of the EPA CCR regulations that allow for the operation of unlined CCR surface impoundments, even where those unlined impoundments have not otherwise violated a regulatory location restriction or groundwater protection standard (i.e., otherwise triggering forced closure). At this time, it remains unclear how this D.C. Circuit Court decision will affect APS's operations or financial results, as EPA has yet to take regulatory action on remand to revise its 2015 CCR regulations consistent with the Court's order.

Based on this decision, on December 17, 2018, certain environmental groups filed an emergency motion with the D.C. Circuit to either stay or summarily vacate EPA's July 17, 2018 final rule extending the closure-initiation deadline for certain unlined CCR surface impoundments until October 2020. In response, EPA filed a motion to remand but not vacate that deadline extension regulation. We cannot predict the outcome of the D.C. Circuit's consideration of these dueling motions, and whether or how such a ruling would affect APS's operations or financial results.

APS currently disposes of CCR in ash ponds and dry storage areas at Cholla and Four Corners. APS estimates that its share of incremental costs to comply with the CCR rule for Four Corners is approximately \$22 million and its share of incremental costs to comply with the CCR rule for Cholla is approximately \$20 million. The Navajo Plant currently disposes of CCR in a dry landfill storage area. APS estimates that its share of incremental costs to comply with the CCR rule for the Navajo Plant is approximately \$1 million. Additionally, the CCR rule requires ongoing, phased groundwater monitoring. By October 17, 2017, electric utility companies that own or operate CCR disposal units, such as APS, must have collected sufficient groundwater sampling data to initiate a detection monitoring program. To the extent that certain threshold constituents are identified through this initial detection monitoring at levels above the CCR rule's standards, the rule required the initiation of an assessment monitoring program by April 15, 2018.

APS recently completed the statistical analyses for its CCR disposal units that triggered assessment monitoring. APS determined that several of its CCR disposal units at Cholla and Four Corners will need to undergo corrective action. In addition, all such units must cease operating and initiate closure by October of 2020. APS currently estimates that the additional incremental costs to complete this corrective action and closure work, along with the costs to develop replacement CCR disposal capacity, could be approximately \$5 million for both Cholla and Four Corners. APS initiated an assessment of corrective measures on January 14, 2019, and anticipates completing this assessment during the summer of 2019. During this assessment, APS will gather additional groundwater data, solicit input from the public, host public hearings, and select remedies. As such, this \$5 million cost estimate may change based upon APS's performance of the CCR rule's corrective action assessment process. Given uncertainties that may exist until we have fully completed the corrective action assessment process, we cannot predict any ultimate impacts to the Company; however, at this time we do not believe any potential change to the cost estimate would have a material impact on our financial position, results of operations or cash flows.

Effluent Limitation Guidelines. On September 30, 2015, EPA finalized revised effluent limitation guidelines establishing technology-based wastewater discharge limitations for fossil-fired EGUs. EPA's final regulation targets metals and other pollutants in wastewater streams originating from fly ash and bottom ash handling activities, scrubber activities, and coal ash disposal leachate. Based upon an earlier set of preferred alternatives, the final effluent limitations generally require chemical precipitation and biological treatment for flue gas desulfurization scrubber wastewater, "zero discharge" from fly ash and bottom ash handling, and impoundment for coal ash disposal leachate.

On August 11, 2017, EPA announced that it would be initiating rulemaking proceedings to potentially revise the September 2015 effluent limitation guidelines. On September 18, 2017, EPA finalized a regulation postponing the earliest date on which compliance with the effluent limitation guidelines for these waste-streams would be required from November 1, 2018 until November 1, 2020. Until EPA issues a proposal describing how it intends to change the effluent limitation guidelines for bottom ash transport water and flue gas desulfurization wastewater, it is unclear how EPA's reconsideration process will affect how the Four Corners plant manages these waste-streams. We expect that compliance with these limitations will be required in connection with National Pollution Discharge Elimination System ("NPDES") discharge permit renewals. APS anticipates that, in connection with EPA's current reconsideration of the NPDES permit for Four Corners (see "Four Corners National Pollutant Discharge Elimination System Permit" below), EPA will propose a compliance deadline for the effluent limitation guidelines governing bottom ash transport

water during March of 2019. Until EPA proposes a new NPDES permit reissuance for Four Corners, it is unclear what date EPA will assign as a compliance deadline for Four Corners. Cholla and the Navajo Plant do not require NPDES permitting.

Ozone National Ambient Air Quality Standards. On October 1, 2015, EPA finalized revisions to the primary ground-level ozone national ambient air quality standards ("NAAQS") at a level of 70 parts per billion ("ppb"). With ozone standards becoming more stringent, our fossil generation units will come under increasing pressure to reduce emissions of NOx and volatile organic compounds, and to generate emission offsets for new projects or facility expansions located in ozone nonattainment areas. EPA was expected to designate attainment and nonattainment areas relative to the new 70 ppb standard by October 1, 2017. While EPA took action designating attainment and unclassifiable areas on November 6, 2017, the Agency's final action designating non-attainment areas was not issued until April 30, 2018. At that time, EPA designated the geographic areas containing Yuma and Phoenix, Arizona as in non-attainment with the 2015 70 ppb ozone NAAQS. The vast majority of APS's natural gas-fired EGUs are located in these jurisdictions. Areas of Arizona and the Navajo Nation where the remainder of APS's fossil-fuel fired EGU fleet is located were designated as in attainment. We anticipate that revisions to the SIPs and FIPs implementing required controls to achieve the new 70 ppb standard will be in place between 2020 and 2021. At this time, because proposed SIPs and FIPs

implementing the revised ozone NAAQSs have yet to be released, APS is unable to predict what impact the adoption of these standards may have on the Company. APS will continue to monitor these standards as they are implemented within the jurisdictions affecting APS.

Superfund-Related Matters. The Comprehensive Environmental Response Compensation and Liability Act ("CERCLA" or "Superfund") establishes liability for the cleanup of hazardous substances found contaminating the soil, water or air. Those who released, generated, transported to, or disposed of hazardous substances at a contaminated site are among the parties who are potentially responsible ("PRPs"). PRPs may be strictly, and often are jointly and severally, liable for clean-up. On September 3, 2003, EPA advised APS that EPA considers APS to be a PRP in the Motorola 52<sup>nd</sup> Street Superfund Site, Operable Unit 3 ("OU3") in Phoenix, Arizona. APS has facilities that are within this Superfund site. APS and Pinnacle West have agreed with EPA to perform certain investigative activities of the APS facilities within OU3. In addition, on September 23, 2009, APS agreed with EPA and one other PRP to voluntarily assist with the funding and management of the site-wide groundwater remedial investigation and feasibility study ("RI/FS") for OU3. Based upon discussions between the OU3 working group parties and EPA, along with the results of recent technical analyses prepared by the OU3 working group to supplement the RI/FS, APS anticipates finalizing the RI/FS in the summer or fall of 2019. We estimate that our costs related to this investigation and study will be approximately \$2 million. We anticipate incurring additional expenditures in the future, but because the overall investigation is not complete and ultimate remediation requirements are not yet finalized, at the present time expenditures related to this matter cannot be reasonably estimated.

On August 6, 2013, the Roosevelt Irrigation District ("RID") filed a lawsuit in Arizona District Court against APS and 24 other defendants, alleging that RID's groundwater wells were contaminated by the release of hazardous substances from facilities owned or operated by the defendants. The lawsuit also alleges that, under Superfund laws, the defendants are jointly and severally liable to RID. The allegations against APS arise out of APS's current and former ownership of facilities in and around OU3. As part of a state governmental investigation into groundwater contamination in this area, on January 25, 2015, ADEQ sent a letter to APS seeking information concerning the degree to which, if any, APS's current and former ownership of these facilities may have contributed to groundwater contamination in this area. APS responded to ADEQ on May 4, 2015. On December 16, 2016, two RID environmental and engineering contractors filed an ancillary lawsuit for recovery of costs against APS and the other defendants in the RID litigation. That same day, another RID service provider filed an additional ancillary CERCLA lawsuit against certain of the defendants in the main RID litigation, but excluded APS and certain other parties as named

defendants. Because the ancillary lawsuits concern past costs allegedly incurred by these RID vendors, which were ruled unrecoverable directly by RID in November of 2016, the additional lawsuits do not increase APS's exposure or risk related to these matters.

On April 5, 2018, RID and the defendants in that particular litigation executed a settlement agreement, fully resolving RID's CERCLA claims concerning both past and future cost recovery. APS's share of this settlement was immaterial. In addition, the two environmental and engineering vendors voluntarily dismissed their lawsuit against APS and the other named defendants without prejudice. An order to this effect was entered on April 17, 2018. With this disposition of the case, the vendors may file their lawsuit again in the future. In addition, APS and certain other parties not named in the remaining RID service provider lawsuit may be brought into the litigation via third-party complaints filed by the current direct defendants. We are unable to predict the outcome of these matters; however, we do not expect the outcome to have a material impact on our financial position, results of operations or cash flows.

*Manufactured Gas Plant Sites.* Certain properties which APS now owns or which were previously owned by it or its corporate predecessors were at one time sites of, or sites associated with, manufactured gas plants. APS is taking action to voluntarily remediate these sites. APS does not expect these matters to have a material adverse effect on its financial position, results of operations or cash flows.

# Federal Agency Environmental Lawsuit Related to Four Corners

On April 20, 2016, several environmental groups filed a lawsuit against OSM and other federal agencies in the District of Arizona in connection with their issuance of the approvals that extended the life of Four Corners and the adjacent mine. The lawsuit alleges that these federal agencies violated both ESA and NEPA in providing the federal approvals necessary to extend operations at the Four Corners Power Plant and the adjacent Navajo Mine past July 6, 2016. APS filed a motion to intervene in the proceedings, which was granted on August 3, 2016.

On September 15, 2016, NTEC, the company that owns the adjacent mine, filed a motion to intervene for the purpose of dismissing the lawsuit based on NTEC's tribal sovereign immunity. On September 11, 2017, the Arizona District Court issued an order granting NTEC's motion, dismissing the litigation with prejudice, and terminating the proceedings. On November 9, 2017, the environmental group plaintiffs appealed the district court order dismissing their lawsuit. Oral arguments in this appeal will be heard in March 2019. We cannot predict whether this appeal will be successful and, if it is successful, the outcome of further district court proceedings.

# Four Corners National Pollutant Discharge Elimination System ("NPDES") Permit

On July 16, 2018, several environmental groups filed a petition for review before the EPA Environmental Appeals Board ("EAB") concerning the NPDES wastewater discharge permit for Four Corners, which was reissued on June 12, 2018. The environmental groups allege that the permit was reissued in contravention of several requirements under the Clean Water Act and did not contain required provisions concerning EPA's 2015 revised effluent limitation guidelines for steam-electric EGUs, 2014 existing-source regulations governing cooling-water intake structures, and effluent limits for surface seepage and subsurface discharges from coal-ash disposal facilities. To address certain of these issues through a reconsidered permit, EPA took action on December 19, 2018 to withdraw the NPDES permit reissued in June 2018. Withdrawal of the permit moots the EAB appeal, and EPA filed a motion to dismiss on that basis. EPA indicated that it anticipates proposing a replacement NPDES permit by March 2019 and, depending on the extent of public comments concerning that proposal, taking final action on a new NPDES permit by June 2019. At this time, we cannot predict the outcome of EPA's reconsideration of the NPDES permit and whether reconsideration will have a material impact on our financial position, results of operations or cash flows.

# Navajo Nation Environmental Issues

Four Corners and the Navajo Plant are located on the Navajo Reservation and are held under rights of way granted by the federal government, as well as leases from the Navajo Nation. See "Energy Sources and Resource Planning - Generation Facilities - Coal-Fueled Generating Facilities" above for additional information regarding these plants.

In July 1995, the Navajo Nation enacted the Navajo Nation Air Pollution Prevention and Control Act, the Navajo Nation Safe Drinking Water Act, and the Navajo Nation Pesticide Act (collectively, the "Navajo Acts"). The Navajo Acts purport to give the Navajo Nation Environmental Protection Agency authority to promulgate regulations covering air quality, drinking water, and pesticide activities, including those activities that occur at Four Corners and the Navajo Plant. On October 17, 1995, the Four Corners participants and the Navajo Plant participants each filed a lawsuit in the District Court of the Navajo Nation, Window Rock District, challenging the applicability of the Navajo Acts as to Four Corners and the Navajo Plant. The Court has stayed these proceedings pursuant to a request by the parties, and the parties are seeking to negotiate a settlement.

In April 2000, the Navajo Nation Council approved operating permit regulations under the Navajo Nation Air Pollution Prevention and Control Act. APS believes the Navajo Nation exceeded its authority when it adopted the operating permit regulations. On July 12, 2000, the Four Corners participants and the Navajo Plant participants each filed a petition with the Navajo Supreme Court for review of these regulations. Those proceedings have been stayed, pending the settlement negotiations mentioned above. APS cannot currently predict the outcome of this matter.

On May 18, 2005, APS, SRP, as the operating agent for the Navajo Plant, and the Navajo Nation executed a Voluntary Compliance Agreement to resolve their disputes regarding the Navajo Nation Air Pollution Prevention and Control Act. As a result of this agreement, APS sought, and the courts granted, dismissal of the pending litigation in the Navajo Nation Supreme Court and the Navajo Nation District Court, to the extent the claims relate to the Clean Air Act. The agreement does not address or resolve any dispute relating to other Navajo Acts. APS cannot currently predict the outcome of this matter.

# **Water Supply**

Assured supplies of water are important for APS's generating plants. At the present time, APS has adequate water to meet its operating needs. The Four Corners region, in which Four Corners is located, has historically experienced drought conditions that may affect the water supply for the plants if adequate moisture is not received in the watershed that supplies the area. However, during the past 12 months the region has received snowfall and precipitation sufficient to recover the Navajo Reservoir to an optimum operating level, reducing the probability of shortage in future years. Although the watershed and reservoirs are in a good condition at this time, APS is continuing to work with area stakeholders to implement agreements to minimize the effect, if any, on future drought conditions that could have an impact on operations of its plants.

Conflicting claims to limited amounts of water in the southwestern United States have resulted in numerous court actions, which, in addition to future supply conditions, have the potential to impact APS's operations.

San Juan River Adjudication. Both groundwater and surface water in areas important to APS's operations have been the subject of inquiries, claims, and legal proceedings, which will require a number of years to resolve. APS is one of a number of parties in a proceeding, filed March 13, 1975, before the Eleventh Judicial District Court in New Mexico to

adjudicate rights to a stream system from which water for Four Corners is derived. An agreement reached with the Navajo Nation in 1985, however, provides that if Four Corners loses a portion of its rights in the adjudication, the Navajo Nation will provide, for an agreed upon cost, sufficient water from its allocation to offset the loss. In addition, APS is a party to a water contract that allows the company to secure water for Four Corners in the event of a water shortage and is a party to a shortage sharing agreement, which provides for the apportionment of water supplies to Four Corners in the event of a water shortage in the San Juan River Basin.

Gila River Adjudication. A summons served on APS in early 1986 required all water claimants in the Lower Gila River Watershed in Arizona to assert any claims to water on or before January 20, 1987, in an action pending in Arizona Superior Court. Palo Verde is located within the geographic area subject to the summons. APS's rights and the rights of the other Palo Verde participants to the use of groundwater and effluent at Palo Verde are potentially at issue in this adjudication. As operating agent of Palo Verde, APS filed claims that dispute the court's jurisdiction over the Palo Verde participants' groundwater rights and their contractual rights to effluent relating to Palo Verde. Alternatively, APS seeks confirmation of such rights. Several of APS's other power plants are also located within the geographic area subject to the summons, including a number of gas-fired power plants located within Maricopa and Pinal Counties. In November 1999,

the Arizona Supreme Court issued a decision confirming that certain groundwater rights may be available to the federal government and Indian tribes. In addition, in September 2000, the Arizona Supreme Court issued a decision affirming the lower court's criteria for resolving groundwater claims. Litigation on both of these issues has continued in the trial court. In December 2005, APS and other parties filed a petition with the Arizona Supreme Court requesting interlocutory review of a September 2005 trial court order regarding procedures for determining whether groundwater pumping is affecting surface water rights. The Arizona Supreme Court denied the petition in May 2007, and the trial court is now proceeding with implementation of its 2005 order. No trial date concerning APS's water rights claims has been set in this matter.

At this time, the lower court proceedings in the Gila River adjudication are in the process of determining the specific hydro-geologic testing protocols for determining which groundwater wells located outside of the subflow zone of the Gila River should be subject to the adjudication court's jurisdiction. A hearing to determine this jurisdictional test question was held in March of 2018 in front of a special master, and a draft decision based on the evidence heard during that hearing was issued on May 17, 2018. The decision of the special master, which was finalized on November 14, 2018, but which is subject to further review by the trial court judge, accepts the proposed hydro-geologic testing protocols supported by APS and other industrial users of groundwater. Upon a final decision by the trial court judge in this matter, further proceedings thereafter will be dedicated to determining the specific hydro-geologic testing protocols for subflow depletion determinations. The determinations made in this final stage of the proceedings will ultimately govern the adjudication of rights for parties, such as APS, that rely on groundwater extraction to support their industrial operations. At this time, APS cannot predict the outcome of these proceedings.

Little Colorado River Adjudication. APS has filed claims to water in the Little Colorado River Watershed in Arizona in an action pending in the Apache County, Arizona, Superior Court, which was originally filed on September 5, 1985. APS's groundwater resource utilized at Cholla is within the geographic area subject to the adjudication and, therefore, is potentially at issue in the case. APS's claims dispute the court's jurisdiction over its groundwater rights. Alternatively, APS seeks confirmation of such rights. Other claims have been identified as ready for litigation in motions filed with the court. On December 20, 2018, the court issued a case management order governing future proceedings in the adjudication, whereby discovery is currently scheduled to close in December 2019 and a trial will be held in June 2020.

Although the above matters remain subject to further evaluation, APS does not expect that

the described litigation will have a material adverse impact on its financial position, results of operations or cash flows.

### **BUSINESS OF OTHER SUBSIDIARIES**

### **Bright Canyon Energy**

On July 31, 2014, Pinnacle West announced its creation of a wholly-owned subsidiary, BCE. BCE's focus is on new growth opportunities that leverage the Company's core expertise in the electric energy industry. BCE's first initiative is a 50/50 joint venture with BHE U.S. Transmission LLC, a subsidiary of Berkshire Hathaway Energy Company. The joint venture, named TransCanyon, is pursuing independent transmission opportunities within the eleven states that comprise the Western Electricity Coordinating Council, excluding opportunities related to transmission service that would otherwise be provided under the tariffs of the retail service territories of the venture partners' utility affiliates. TransCanyon continues to pursue transmission development opportunities in the western United States consistent with its strategy.

On March 29, 2016, TransCanyon entered into a strategic alliance agreement with Pacific Gas and Electric Company ("PG&E") to jointly pursue competitive transmission opportunities solicited by the CAISO,

the operator for the majority of California's transmission grid. TransCanyon and PG&E intend to jointly engage in the development of future transmission infrastructure and compete to develop, build, own and operate transmission projects approved by the CAISO.

### El Dorado

El Dorado owns minority interests in several energy-related investments and Arizona community-based ventures. El Dorado's short-term goal is to prudently realize the value of its existing investments. As of December 31, 2018, El Dorado had total assets of approximately \$8 million. El Dorado is not expected to contribute in any material way to our future financial performance, nor will it require any material amounts of capital over the next three years.

# 4CA

As of December 31, 2018, 4CA had total assets of approximately \$72 million, primarily consisting of a note receivable from NTEC. See "Business of Arizona Public Service Company - Energy Sources and Resource Planning - Generating Facilities - Coal-Fueled Generating Facilities - Four Corners" above for information regarding 4CA and the note receivable from NTEC.

### OTHER INFORMATION

# **Subpoenas**

Pinnacle West has received grand jury subpoenas issued in connection with an investigation by the office of the United States Attorney for the District of Arizona. The subpoenas seek information principally pertaining to the 2014 statewide election races in Arizona for Secretary of State and for positions on the ACC. The subpoenas request records involving certain Pinnacle West officers and employees, including the Company's Chief Executive Officer, as well as communications between Pinnacle West personnel and a former ACC Commissioner. Pinnacle West is cooperating fully with the United States Attorney's office in this matter.

### **Other Information**

Pinnacle West, APS and El Dorado are all incorporated in the State of Arizona. BCE and 4CA are incorporated in Delaware. Additional information for each of these companies is provided below:

Principal Executive Office Year of

Approximate

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	Address	Incorporation	Number of Employees at December 31, 2018
Pinnacle West	400 North Fifth Street Phoenix, AZ 85004	1985	96
APS	400 North Fifth Street P.O. Box 53999 Phoenix, AZ 85072-3999	1920	6,158
ВСЕ	400 East Van Buren Phoenix, AZ 85004	2014	5
El Dorado	400 East Van Buren Phoenix, AZ 85004	1983	_
4CA	400 North Fifth Street Phoenix, AZ 85004	2016	_
Total			6,259

The APS number includes employees at jointly-owned generating facilities (approximately 2,526 employees) for which APS serves as the generating facility manager. Approximately 1,330 APS employees are union employees, represented by the International Brotherhood of Electrical Workers ("IBEW"). In January 2018, the Company concluded negotiations with the IBEW and approved a two-year extension of the contract set to expire on April 1, 2018. Under the extension, union members received wage increases for 2018 and 2019; there were no other changes. The current contract expires on April 1, 2020.

#### WHERE TO FIND MORE INFORMATION

We use our website (www.pinnaclewest.com) as a channel of distribution for material Company information. The following filings are available free of charge on our website as soon as reasonably practicable after they are electronically filed with, or furnished to, the Securities and Exchange Commission ("SEC"): Annual Reports on Form 10-K, definitive proxy statements for our annual shareholder meetings, Quarterly Reports on Form 10-Q, Current Reports on Form 8-K and all amendments to those reports. The SEC maintains a website that contains reports, proxy and information statements and other information regarding issuers, such as the Company, that file electronically with the SEC. The address of that website is www.sec.gov. Our board and committee charters, Code of Ethics for Financial Executives, Code of Ethics and Business Practices and other corporate governance information is also available on the Pinnacle West website. Pinnacle West will post any amendments to the Code of Ethics for Financial Executives and Code of Ethics and Business Practices, and any waivers that are required to be disclosed by the rules of either the SEC or the New York Stock Exchange, on its website. The information on Pinnacle West's website is not incorporated by reference into this report.

You can request a copy of these documents, excluding exhibits, by contacting Pinnacle West at the following address: Pinnacle West Capital Corporation, Office of the Corporate Secretary, Mail Station 8602, P.O. Box 53999, Phoenix, Arizona 85072-3999 (telephone 602-250-4400).

## ITEM 1A. RISK FACTORS

In addition to the factors affecting specific business operations identified in the description of these operations contained elsewhere in this report, set forth below are risks and uncertainties that could affect our financial results. Unless otherwise indicated or the context otherwise requires, the following risks and uncertainties apply to Pinnacle West and its subsidiaries, including APS.

## **REGULATORY RISKS**

Our financial condition depends upon APS's ability to recover costs in a timely manner from customers through regulated rates and otherwise execute its business strategy.

APS is subject to comprehensive regulation by several federal, state and local regulatory agencies that significantly influence its business, liquidity and results of operations and its ability to fully recover costs from utility customers in a timely manner. The ACC regulates APS's retail electric rates and FERC regulates rates for wholesale power sales and transmission services. The profitability of APS is affected by the rates it may charge and the timeliness of recovering costs incurred through its rates. Consequently, our financial condition and results of operations are dependent upon the satisfactory resolution of any APS rate proceedings and ancillary matters which may come before the ACC and FERC, including in some cases how court challenges to these regulatory decisions are resolved. Arizona, like certain other states, has a statute that allows the ACC to reopen prior decisions and modify otherwise final orders under certain circumstances.

The ACC must also approve APS's issuance of securities and any significant transfer or encumbrance of APS property used to provide retail electric service, and must approve or receive prior notification of certain transactions between us, APS and our respective affiliates. Decisions made by the ACC or FERC could have a material adverse impact on our financial condition, results of operations or cash flows.

APS's ability to conduct its business operations and avoid fines and penalties depends upon compliance with federal, state and local statutes, regulations and ACC requirements, and obtaining and maintaining certain regulatory permits, approvals and certificates.

APS must comply in good faith with all applicable statutes, regulations, rules, tariffs, and orders of agencies that regulate APS's business, including FERC, NRC, EPA, the ACC, and state and local governmental agencies. These agencies regulate many aspects of APS's utility operations, including safety and performance, emissions, siting and construction of facilities, customer service and the rates that APS can charge retail and wholesale customers. Failure to comply can subject APS to, among other things, fines and penalties. For example, under the Energy Policy Act of 2005, FERC can impose penalties (approximately \$1.2 million dollars per day per violation) for failure to comply with mandatory electric reliability standards. APS is also required to have numerous permits, approvals and certificates from these agencies. APS believes the necessary permits, approvals and certificates have been obtained for its existing operations and that APS's business is conducted in accordance with applicable laws in all material respects. However, changes in regulations or the imposition of new or revised laws or regulations could have an adverse impact on our results of operations. We are also unable to predict the impact on our business and operating results from pending or future regulatory activities of any of these agencies.

The operation of APS's nuclear power plant exposes it to substantial regulatory oversight and potentially significant liabilities and capital expenditures.

The NRC has broad authority under federal law to impose safety-related, security-related and other licensing requirements for the operation of nuclear generating facilities. Events at nuclear facilities of other operators or impacting the industry generally may lead the NRC to impose additional requirements and regulations on all nuclear generating facilities, including Palo Verde. In the event of noncompliance with its requirements, the NRC has the authority to impose a progressively increased inspection regime that could ultimately result in the shut-down of a unit or civil penalties, or both, depending upon the NRC's assessment of the severity of the situation, until compliance is achieved. The increased costs resulting from penalties, a heightened level of scrutiny and implementation of plans to achieve compliance

with NRC requirements may adversely affect APS's financial condition, results of operations and cash flows.

APS is subject to numerous environmental laws and regulations, and changes in, or liabilities under, existing or new laws or regulations may increase APS's cost of operations or impact its business plans.

APS is, or may become, subject to numerous environmental laws and regulations affecting many aspects of its present and future operations, including air emissions of conventional pollutants and greenhouse gases, water quality, discharges of wastewater and waste streams originating from fly ash and bottom ash handling facilities, solid waste, hazardous waste, and coal combustion products, which consist of bottom ash, fly ash, and air pollution control wastes. These laws and regulations can result in increased capital, operating, and other costs, particularly with regard to enforcement efforts focused on power plant emissions obligations. These laws and regulations generally require APS to obtain and comply with a wide variety of environmental licenses, permits, and other approvals. If there is a delay or failure to obtain any required environmental regulatory approval, or if APS fails to obtain, maintain, or comply with any such approval, operations at affected facilities could be suspended or subject to additional expenses. In addition, failure to comply with applicable environmental laws and regulations could result in civil liability as a result of government

enforcement actions or private claims or criminal penalties. Both public officials and private individuals may seek to enforce applicable environmental laws and regulations. APS cannot predict the outcome (financial or operational) of any related litigation that may arise.

Environmental Clean Up. APS has been named as a PRP for a Superfund site in Phoenix, Arizona, and it could be named a PRP in the future for other environmental clean-up at sites identified by a regulatory body. APS cannot predict with certainty the amount and timing of all future expenditures related to environmental matters because of the difficulty of estimating clean-up costs. There is also uncertainty in quantifying liabilities under environmental laws that impose joint and several liability on all PRPs.

Coal Ash. In December 2014, EPA issued final regulations governing the handling and disposal of CCR, which are generated as a result of burning coal and consist of, among other things, fly ash and bottom ash. The rule regulates CCR as a non-hazardous waste. APS currently disposes of CCR in ash ponds and dry storage areas at Cholla and Four Corners and in a dry landfill storage area at the Navajo Plant. To the extent the rule requires the closure or modification of these CCR units or the construction of new CCR units beyond what we currently anticipate, APS would incur significant additional costs for CCR disposal. In addition, the rule may also require corrective action to address releases from CCR disposal units or the presence of CCR constituents within groundwater near CCR disposal units above certain regulatory thresholds.

Ozone National Ambient Air Quality Standards. In 2015, EPA finalized revisions to the national ambient air quality standards for nitrogen oxides, which set new, more stringent standards intended to protect human health and human welfare. Depending on the final attainment designations for the new standards and the state implementation requirements, APS may be required to invest in new pollution control technologies and to generate emission offsets for new projects or facility expansions located in ozone nonattainment areas.

APS cannot assure that existing environmental regulations will not be revised or that new regulations seeking to protect the environment will not be adopted or become applicable to it. Revised or additional regulations that result in increased compliance costs or additional operating restrictions, particularly if those costs incurred by APS are not fully recoverable from APS's customers, could have a material adverse effect on its financial condition, results of operations or cash flows. Due to current or potential future regulations or legislation coupled with trends in natural gas and coal prices, the economics of continuing to own certain resources, particularly coal facilities, may deteriorate, warranting early retirement of

those plants, which may result in asset impairments. APS would seek recovery in rates for the book value of any remaining investments in the plants as well as other costs related to early retirement, but cannot predict whether it would obtain such recovery.

APS faces potential financial risks resulting from climate change litigation and legislative and regulatory efforts to limit GHG emissions, as well as physical and operational risks related to climate effects.

Concern over climate change has led to significant legislative and regulatory efforts to limit CO<sub>2</sub>, which is a major byproduct of the combustion of fossil fuel, and other GHG emissions. *Potential Financial Risks - Greenhouse Gas Regulation, the Clean Power Plan and Potential Litigation*. In 2015, EPA finalized a rule to limit carbon dioxide emissions from existing power plants. The implementation of this rule within the jurisdictions where APS operates could result in a shift in in-state generation from coal to natural gas and renewable generation. Such a substantial change in APS's generation portfolio could require additional capital investments and increased operating costs, and thus have a significant financial impact on the Company. EPA took action in October 2017 to repeal these regulations and in August 2018 EPA proposed the Affordable Clean Energy Rule to replace the Clean Power Plan with a new set of regulations.

Depending on the final outcome of a pending judicial review of the Clean Power Plan, along with related regulatory activity to repeal or replace these regulations, the utility industry may face alternative efforts from private parties seeking to establish alternative GHG emission limitations from power plants. Alternative GHG emission limitations may arise from litigation under either federal or state common laws or citizen suit provisions of federal environmental statutes that attempt to force federal agency rulemaking or imposing direct facility emission limitations. Such lawsuits may also seek damages from harm alleged to have resulted from power plant GHG emissions.

Physical and Operational Risks. Weather extremes such as drought and high temperature variations are common occurrences in the Southwest's desert area, and these are risks that APS considers in the normal course of business in the engineering and construction of its electric system. Large increases in ambient temperatures could require evaluation of certain materials used within its system and represent a greater challenge.

Co-owners of our jointly owned generation facilities may have unaligned goals and positions due to the effects of legislation, regulations, economic conditions or changes in our industry, which could have a significant impact on our ability to continue operations of such facilities.

APS owns certain of our power plants jointly with other owners with varying ownership interests in such facilities. Changes in the nature of our industry and the economic viability of certain plants, including impacts resulting from types and availability of other resources, fuel costs, legislation and regulation, together with timing considerations related to expiration of leases or other agreements for such facilities, could result in unaligned positions among co-owners. Such differences in the co-owners' willingness or ability to continue their participation could ultimately lead to disagreements among the parties as to how and whether to continue operation of such plants, which could lead to eventual shut down of units or facilities and uncertainty related to the resulting cost recovery of such assets. See Note 3 for a discussion of the co-owners' plans to cease operations of the Navajo Plant and the related risks associated with APS's continued recovery of its remaining investment in the plant.

Deregulation or restructuring of the electric industry may result in increased competition, which could have a significant adverse impact on APS's business and its results of operations.

In 1999, the ACC approved rules for the introduction of retail electric competition in Arizona. Retail competition could have a significant adverse financial impact on APS due to an impairment of assets, a loss of retail customers, lower profit margins or increased costs of capital. Although some very limited retail competition existed in APS's service area in 1999 and 2000, there are currently no active retail competitors offering unbundled energy or other utility services to APS's customers. This is in large part due to a 2004 Arizona Court of Appeals decision that found critical components of the ACC's rules to be violative of the Arizona Constitution. The ruling also voided the operating authority of all the competitive providers previously authorized by the ACC. On May 9, 2013, the ACC voted to re-examine the facilitation of a deregulated retail electric market in Arizona. The ACC subsequently

opened a docket for this matter and received comments from a number of interested parties on the considerations involved in establishing retail electric deregulation in the state. One of these considerations is whether various aspects of a deregulated market, including setting utility rates on a "market" basis, would be consistent with the requirements of the Arizona Constitution. On September 11, 2013, after receiving legal advice from the ACC staff, the ACC voted 4-1 to close the current docket and await full Arizona Constitutional authority before any further examination of this matter. The motion approved by the ACC also included opening one or more new dockets in the future to explore options to offer more rate choices to customers and innovative changes within the existing cost-of-service regulatory model that could include elements of competition.

One of these options would be a continuation or expansion of APS's existing AG (Alternative Generation)-X program, which essentially allows up to 200 MW of cumulative load to be served via a buy-

through arrangement with competitive suppliers of generation. The AG-X program was approved by the ACC as part of the 2017 Settlement Agreement.

In November 2018, the ACC voted to again re-examine retail competition. Interested parties were asked to submit written comments, which are still being submitted. In addition, proposals to enable or support retail electric competition may be made from time to time through ballot initiatives, legislative action or other forums in Arizona. The ACC held one workshop on retail competition in December 2018 and is planning at least one more workshop on the issue in 2019. We cannot predict future regulatory or legislative action that might result in increased competition.

Proposals to change policy in Arizona or other states made through ballot initiatives or referenda may increase the Company's cost of operations or impact its business plans.

In Arizona and other states, a person or organization may file a ballot initiative or referendum with the Arizona Secretary of State or other applicable state agency and, if a sufficient number of verifiable signatures are presented, the initiative or referendum may be placed on the ballot for the public to vote on the matter. Ballot initiatives and referenda may relate to any matter, including policy and regulation related to the electric industry, and may change statutes or the state constitution in ways that could impact Arizona utility customers, the Arizona economy and the Company. Some ballot initiatives and referenda are drafted in an unclear manner and their potential industry and economic impact can be subject to varied and conflicting interpretations. We may oppose certain initiatives or referenda (including those that could result in negative impacts to our customers, the state or the Company) via the electoral process, litigation, traditional legislative mechanisms, agency rulemaking or otherwise, which could result in significant costs to the Company. The passage of certain initiatives or referenda could result in laws and regulations that impact our business plans and have a material adverse impact on our financial condition, results of operations or cash flows.

## **OPERATIONAL RISKS**

APS's results of operations can be adversely affected by various factors impacting demand for electricity.

Weather Conditions. Weather conditions directly influence the demand for electricity and affect the price of energy commodities. Electric power demand is generally a seasonal business. In Arizona, demand for power peaks during the hot summer months, with market

prices also peaking at that time. As a result, APS's overall operating results fluctuate substantially on a seasonal basis. In addition, APS has historically sold less power, and consequently earned less income, when weather conditions are milder. As a result, unusually mild weather could diminish APS's financial condition, results of operations or cash flows.

Higher temperatures may decrease the snowpack, which might result in lowered soil moisture and an increased threat of forest fires. Forest fires could threaten APS's communities and electric transmission lines and facilities. Any damage caused as a result of forest fires could negatively impact APS's financial condition, results of operations or cash flows.

Effects of Energy Conservation Measures and Distributed Energy Resources. The ACC has enacted rules regarding energy efficiency that mandate a 22% cumulative annual energy savings requirement by 2020. This will likely increase participation by APS customers in energy efficiency and conservation programs and other demand-side management efforts, which in turn will impact the demand for electricity. The rules also include a requirement for the ACC to review and address financial disincentives, recovery of fixed costs and the recovery of net lost income/revenue that would result from lower sales due to increased energy efficiency requirements. To that end, the LFCR is designed to address these matters.

APS must also meet certain distributed energy requirements. A portion of APS's total renewable energy requirement must be met with an increasing percentage of distributed energy resources (generally, small scale renewable technologies located on customers' properties). The distributed energy requirement was 25% of the overall RES requirement of 3% in 2011 and increased to 30% of the applicable RES requirement for 2012 and subsequent years. Customer participation in distributed energy programs would result in lower demand, since customers would be meeting some of their own energy needs.

In addition to these rules and requirements, energy efficiency technologies and distributed energy resources continue to evolve, which may have similar impacts on demand for electricity. Reduced demand due to these energy efficiency requirements, distributed energy requirements and other emerging technologies, unless substantially offset through ratemaking mechanisms, could have a material adverse impact on APS's financial condition, results of operations and cash flows.

Actual and Projected Customer and Sales Growth. Retail customers in APS's service territory increased 1.7% for the year ended December 31, 2018 compared with the prior year. For the three years 2016 through 2018, APS's retail customer growth averaged 1.6% per year. We currently project annual customer growth to be 1.5 - 2.5% for 2019 and to average in the range of 1.5 - 2.5% for 2019 through 2021 based on our assessment of improving economic conditions in Arizona.

Retail electricity sales in kWh, adjusted to exclude the effects of weather variations, increased 0.1% for the year ended December 31, 2018 compared with the prior year. Improving economic conditions and customer growth were offset by energy savings driven by customer conservation, energy efficiency, and distributed renewable generation initiatives. For the three years 2016 through 2018, annual retail electricity sales were about flat, adjusted to exclude the effects of weather variations. We currently project that annual retail electricity sales in kWh will increase in the range of 1.0 - 2.0% for 2019 and increase on average in the range of 1.5 - 2.5% during 2019 through 2021, including the effects of customer conservation and energy efficiency and distributed renewable generation initiatives, but excluding the effects of weather variations. A slower recovery of the Arizona economy or acceleration of the expected effects of customer conservation, energy efficiency or distributed renewable generation initiatives could further impact these estimates.

Actual customer and sales growth may differ from our projections as a result of numerous factors, such as economic conditions, customer growth, usage patterns and energy conservation, impacts of energy efficiency programs and growth in distributed renewable

generation, and responses to retail price changes. Additionally, recovery of a substantial portion of our fixed costs of providing service is based upon the volumetric amount of our sales. If our customer growth rate does not continue to improve as projected, or if we experience acceleration of expected effects of customer conservation, energy efficiency or distributed renewable generation initiatives, we may be unable to reach our estimated sales projections, which could have a negative impact on our financial condition, results of operations and cash flows.

The operation of power generation facilities and transmission systems involves risks that could result in reduced output or unscheduled outages, which could materially affect APS's results of operations.

The operation of power generation, transmission and distribution facilities involves certain risks, including the risk of breakdown or failure of equipment, fuel interruption, and performance below expected levels of output or efficiency. Unscheduled outages, including extensions of scheduled outages due to mechanical failures or other complications, occur from time to time and are an inherent risk of APS's business. Because our transmission facilities are interconnected with those of third parties, the operation of our facilities could be adversely affected by unexpected or uncontrollable events occurring on the larger transmission power grid, and the operation or failure of our facilities could adversely affect the operations of others. Concerns over physical security of these assets could include damage to certain of our facilities due to vandalism or other

deliberate acts that could lead to outages or other adverse effects. If APS's facilities operate below expectations, especially during its peak seasons, it may lose revenue or incur additional expenses, including increased purchased power expenses.

# The impact of wildfires could negatively affect APS's results of operations.

Wildfires have the potential to affect the communities that APS serves and APS's vast network of electric transmission lines and facilities. The potential likelihood of wildfires has increased due to many of the same weather impacts existing in Arizona as those that led to the recent wildfires in Northern California. While we proactively take steps to mitigate wildfire risk in the areas of our electrical assets, given APS's expansive service territory, wildfire risk is always present. APS could be held liable for damages incurred as a result of wildfires that were caused by or enhanced due to APS's negligence. The Arizona liability standard is different from that of California, which generally imposes liability for resulting damages without regard to fault. Any damage caused to our assets, loss of service to our customers or liability imposed as a result of wildfires could negatively impact APS's financial condition, results of operations or cash flows.

The inability to successfully develop or acquire generation resources to meet reliability requirements and other new or evolving standards or regulations could adversely impact our business.

Potential changes in regulatory standards, impacts of new and existing laws and regulations, including environmental laws and regulations, and the need to obtain various regulatory approvals create uncertainty surrounding our generation portfolio. The current abundance of low, stably priced natural gas, together with environmental and other concerns surrounding coal-fired generation resources, create strategic challenges as to the appropriate generation portfolio and fuel diversification mix. In addition, APS is required by the ACC to meet certain energy resource portfolio requirements, including those related to renewables development and energy efficiency measures. The development of any generation facility is subject to many risks, including those related to financing, siting, permitting, new and evolving technology, and the construction of sufficient transmission capacity to support these facilities. APS's inability to adequately develop or acquire the necessary generation resources could have a material adverse impact on our business and results of operations.

In expressing concerns about the environmental and climate-related impacts from continued extraction, transportation, delivery and combustion of fossil fuels, environmental advocacy groups and other third parties have in recent years undertaken greater efforts to oppose the

permitting and construction of fossil fuel infrastructure projects. These efforts may increase in scope and frequency depending on a number of variables, including the future course of Federal environmental regulation and the increasing financial resources devoted to these opposition activities. APS cannot predict the effect that any such opposition may have on our ability to develop and construct fossil fuel infrastructure projects in the future.

The lack of access to sufficient supplies of water could have a material adverse impact on APS's business and results of operations.

Assured supplies of water are important for APS's generating plants. Water in the southwestern United States is limited, and various parties have made conflicting claims regarding the right to access and use such limited supply of water. Both groundwater and surface water in areas important to APS's generating plants have been and are the subject of inquiries, claims and legal proceedings. In addition, the region in which APS's power plants are located is prone to drought conditions, which could potentially affect the plants' water supplies. APS's inability to access sufficient supplies of water could have a material adverse impact on our business and results of operations.

# We are subject to cybersecurity risks and risks of unauthorized access to our systems.

We operate in a highly regulated industry that requires the continued operation of sophisticated information technology systems and network infrastructure. In the regular course of our business, we handle a range of sensitive security, customer and business systems information. There appears to be an increasing level of activity, sophistication and maturity of threat actors, in particular nation state actors, that seek to exploit potential vulnerabilities in the electric utility industry and wish to disrupt the U.S. bulk power, transmission and distribution system. Our information technology systems, generation (including our Palo Verde nuclear facility), transmission and distribution facilities, and other infrastructure facilities and systems and physical assets could be targets of unauthorized access and are critical areas of cyber protection for us.

Despite implementation of security measures, our technology systems are vulnerable to disability, failures or unauthorized access. If a significant cybersecurity event or breach were to occur, we may not be able to fulfill critical business functions and we could (i) experience property damage, disruptions to our business, theft of or unauthorized access to customer, employee, financial or system operation information or other information; (ii) experience loss of revenue or incur significant costs for repair, remediation and breach notification, and increased capital and operating costs to implement increased security measures; and (iii) be subject to increased regulation, litigation and reputational damage. These types of events could also require significant management attention and resources, and could have a material adverse impact on our financial condition, results of operations or cash flows.

We are subject to laws and rules issued by multiple government agencies concerning safeguarding and maintaining the confidentiality of our security, customer and business information. One of these agencies, NERC, has issued comprehensive regulations and standards surrounding the security of bulk power systems, and is continually in the process of developing updated and additional requirements with which the utility industry must comply. The NRC also has issued regulations and standards related to the protection of critical digital assets at commercial nuclear power plants. The increasing promulgation of NERC and NRC rules and standards will increase our compliance costs and our exposure to the potential risk of violations of the standards. Experiencing a cybersecurity incident could cause us to be non-compliant with applicable laws and regulations, such as those promulgated by NERC and the NRC, or contracts that require us to securely maintain confidential data, causing us to incur costs related to legal claims or proceedings and regulatory fines or penalties.

The risk of these system-related events and security breaches occurring continues to intensify. We have experienced, and expect to continue to experience, threats and attempted intrusions to our information technology systems and we could experience such threats and attempted intrusions to our operational control systems. To date we have not experienced a material breach or disruption to our network or information systems or our service operations. However, as such attacks continue to increase in sophistication and frequency, we may be unable to prevent all such attacks from being successful in the future.

We have obtained cyber insurance to provide coverage for a portion of the losses and damages that may result from a security breach of our information technology systems, but such insurance is subject to a number of exclusions and may not cover the total loss or damage caused by a breach. The market for cybersecurity insurance is relatively new and coverage available for cybersecurity events may evolve as the industry matures. In the future, adequate insurance may not be available at rates that we believe are reasonable, and the costs of responding to and recovering from a cyber incident may not be covered by insurance or recoverable in rates.

The ownership and operation of power generation and transmission facilities on Indian lands could result in uncertainty related to continued leases, easements and rights-of-way, which could have a significant impact on our business.

Certain APS power plants and portions of certain APS transmission lines are located on Indian lands pursuant to leases, easements or other rights-of-way that are effective for specified periods. APS is unable to predict the final outcomes of pending and future approvals by the applicable sovereign governing bodies with respect to renewals of these leases, easements and rights-of-way.

There are inherent risks in the ownership and operation of nuclear facilities, such as environmental, health, fuel supply, spent fuel disposal, regulatory and financial risks and the risk of terrorist attack.

APS has an ownership interest in and operates, on behalf of a group of participants, Palo Verde, which is the largest nuclear electric generating facility in the United States. Palo Verde constitutes approximately 18% of our owned and leased generation capacity. Palo Verde is subject to environmental, health and financial risks, such as the ability to obtain adequate supplies of nuclear fuel; the ability to dispose of spent nuclear fuel; the ability to maintain adequate reserves for decommissioning; potential liabilities arising out of the operation of these facilities; the costs of securing the facilities against possible terrorist attacks; and unscheduled outages due to equipment and other problems. APS maintains nuclear decommissioning trust funds and external insurance coverage to minimize its financial exposure to some of these risks; however, it is possible that damages could exceed the amount of insurance coverage. In addition, APS may be required under federal law to pay up to \$120.1 million (but not more than \$17.9 million per year) of liabilities arising out of a nuclear incident occurring not only at Palo Verde, but at any other nuclear power reactor in the United States. Although we have no reason to anticipate a serious nuclear incident at Palo Verde, if an incident did occur, it could materially and adversely affect our results of operations and financial condition. A major incident at a nuclear facility anywhere in the world could cause the NRC to limit or prohibit the operation or licensing of any domestic nuclear unit and to promulgate new regulations that could require significant capital expenditures and/or increase operating costs.

The use of derivative contracts in the normal course of our business could result in financial losses that negatively impact our results of operations.

APS's operations include managing market risks related to commodity prices. APS is

exposed to the impact of market fluctuations in the price and transportation costs of electricity, natural gas and coal to the extent that unhedged positions exist. We have established procedures to manage risks associated with these market fluctuations by utilizing various commodity derivatives, including exchange traded futures and over-the-counter forwards, options, and swaps. As part of our overall risk management program, we enter into derivative transactions to hedge purchases and sales of electricity and fuels. The changes in market value of such contracts have a high correlation to price changes in the hedged commodity. To the extent that commodity markets are illiquid, we may not be able to execute our risk management strategies, which could result in greater unhedged positions than we would prefer at a given time and financial losses that negatively impact our results of operations.

The Dodd-Frank Wall Street Reform and Consumer Protection Act ("Dodd-Frank Act") contains measures aimed at increasing the transparency and stability of the over-the counter, or OTC, derivative markets and preventing excessive speculation. The Dodd-Frank Act could restrict, among other things, trading positions in the energy futures markets, require different collateral or settlement positions, or increase regulatory reporting over derivative positions. Based on the provisions included in the Dodd-Frank Act and the implementation of regulations, these changes could, among other things, impact our ability to hedge commodity price and interest rate risk or increase the costs associated with our hedging programs.

We are exposed to losses in the event of nonperformance or nonpayment by counterparties. We use a risk management process to assess and monitor the financial exposure of all counterparties. Despite the fact that the majority of APS's trading counterparties are rated as investment grade by the rating agencies, there is still a possibility that one or more of these companies could default, which could result in a material adverse impact on our earnings for a given period.

## Changes in technology could create challenges for APS's existing business.

Alternative energy technologies that produce power or reduce power consumption or emissions are being developed and commercialized, including renewable technologies such as photovoltaic (solar) cells, customer-sited generation, energy storage (batteries), and efficiency technologies. Advances in technology and equipment/appliance efficiency could reduce the demand for supply from conventional generation and increase the complexity of managing APS's information technology and power system operations, which could adversely affect APS's business.

APS continues to pursue and implement advanced grid technologies, including transmission and distribution system technologies and digital meters enabling two-way communications between the utility and its customers. Many of the products and processes resulting from these and other alternative technologies have not yet been widely used or tested on a long-term basis, and their use on large-scale systems is not as established or mature as APS's existing technologies and equipment. The implementation of new and additional technologies adds complexity to our information technology and operational technology systems, which could require additional infrastructure and resources. Widespread installation and acceptance of new technologies could also enable the entry of new market participants, such as technology companies, into the interface between APS and its customers and could have other unpredictable effects on APS's traditional business model.

Deployment of renewable energy technologies is expected to continue across the western states and result in a larger portion of the overall energy production coming from these sources. These trends, which have benefited from historical and continuing government support for certain technologies, have the potential to put downward pressure on wholesale power prices throughout the western states which could make APS's existing generating facilities less economical and impact their operational patterns and long-term viability.

We are subject to employee workforce factors that could adversely affect our business and

# financial condition.

Like many companies in the electric utility industry, our workforce is maturing, with approximately 30% of employees eligible to retire by the end of 2020. Although we have undertaken efforts to recruit, train and develop new employees, we face increased competition for talent. We are subject to other employee workforce factors, such as the availability and retention of qualified personnel and the need to negotiate collective bargaining agreements with union employees. These or other employee workforce factors could negatively impact our business, financial condition or results of operations.

## FINANCIAL RISKS

Financial market disruptions or new rules or regulations may increase our financing costs or limit our access to various financial markets, which may adversely affect our liquidity and our ability to implement our financial strategy.

Pinnacle West and APS rely on access to credit markets as a significant source of liquidity and the capital markets for capital requirements not satisfied by cash flow from our operations. We believe that we will maintain sufficient access to these financial markets. However, certain market disruptions or rules or regulations may cause our cost of borrowing to increase generally, and/or otherwise adversely affect our ability to access these financial markets.

In addition, the credit commitments of our lenders under our bank facilities may not be satisfied or continued beyond current commitment periods for a variety of reasons, including new rules and regulations, periods of financial distress or liquidity issues affecting our lenders or financial markets, which could materially adversely affect the adequacy of our liquidity sources and the cost of maintaining these sources.

Changes in economic conditions, monetary policy, financial regulation or other factors could result in higher interest rates, which would increase interest expense on our existing variable rate debt and new debt we expect to issue in the future, and thus reduce funds available to us for our current plans.

Additionally, an increase in our leverage, whether as a result of these factors or otherwise, could adversely affect us by:

causing a downgrade of our credit ratings;

increasing the cost of future debt financing and refinancing;

•ncreasing our vulnerability to adverse economic and industry conditions; and requiring us to dedicate an increased portion of our cash flow from operations to payments on our debt, which would reduce funds available to us for operations, future investment in our business or other purposes.

A downgrade of our credit ratings could materially and adversely affect our business, financial condition and results of operations.

Our current ratings are set forth in "Liquidity and Capital Resources — Credit Ratings" in

Item 7. We cannot be sure that any of our current ratings will remain in effect for any given period of time or that a rating will not be lowered or withdrawn entirely by a rating agency if, in its judgment, circumstances in the future so warrant. Any downgrade or withdrawal could adversely affect the market price of Pinnacle West's and APS's securities, limit our access to capital and increase our borrowing costs, which would diminish our financial results. We would be required to pay a higher interest rate for future financings, and our potential pool of investors and funding sources could decrease. In addition, borrowing costs under our existing credit facilities depend on our credit ratings. A downgrade could also require us to provide additional support in the form of letters of credit or cash or other collateral to various counterparties. If our short-term ratings were to be lowered, it could severely limit access to the commercial paper market. We note that the ratings from rating agencies are not recommendations to buy, sell or hold our securities and that each rating should be evaluated independently of any other rating.

Investment performance, changing interest rates and other economic, social and political factors could decrease the value of our benefit plan assets and nuclear decommissioning trust funds or increase the valuation of our related obligations, resulting in significant additional funding requirements. We are also subject to risks related to the provision of employee healthcare benefits and healthcare reform legislation. Any inability to fully recover these costs in our utility rates would negatively impact our financial condition.

We have significant pension plan and other postretirement benefits plan obligations to our employees and retirees, and legal obligations to fund our pension trust and nuclear decommissioning trusts for Palo Verde. We hold and invest substantial assets in these trusts that are designed to provide funds to pay for certain of these obligations as they arise. Declines in market values of the fixed income and equity securities held in these trusts may increase our funding requirements into the related trusts. Additionally, the valuation of liabilities related to our pension plan and other postretirement benefit plans are impacted by a discount rate, which is the interest rate used to discount future pension and other postretirement benefit obligations. Declining interest rates decrease the discount rate, increase the valuation of the plan liabilities and may result in increases in pension and other postretirement benefit costs, cash contributions, regulatory assets, and charges to OCI. Changes in demographics, including increased number of retirements or changes in life expectancy and changes in other actuarial assumptions, may also result in similar impacts. The minimum contributions required under these plans are impacted by federal legislation and related regulations. Increasing liabilities or otherwise increasing funding requirements under these plans, resulting from adverse changes in legislation or otherwise, could result in significant cash funding obligations that could have a material impact on our financial position, results of operations or cash flows.

We recover most of the pension costs and other postretirement benefit costs and all of the currently estimated nuclear decommissioning costs in our regulated rates. Any inability to fully recover these costs in a timely manner would have a material negative impact on our financial condition, results of operations or cash flows.

Employee healthcare costs in recent years have continued to rise. While most of the Patient Protection and Affordable Care Act provisions have been implemented, changes to or repeal of that Act and pending or future federal or state legislative or regulatory activity or court proceedings could increase costs of providing medical insurance for our employees and retirees. Any potential changes and resulting cost impacts cannot be determined with certainty at this time.

# Our cash flow depends on the performance of APS.

We derive essentially all of our revenues and earnings from our wholly-owned subsidiary, APS. Accordingly, our cash flow and our ability to pay dividends on our common stock is dependent upon the earnings and cash flows of APS and its distributions to us. APS is a separate and distinct legal entity and has no obligation to make distributions to us.

APS's financing agreements may restrict its ability to pay dividends, make distributions or otherwise transfer funds to us. In addition, an ACC financing order requires APS to maintain a common equity ratio of at least 40% and does not allow APS to pay common dividends if the payment would reduce its common equity below that threshold. The common equity ratio, as defined in the ACC order, is total shareholder equity divided by the sum of total shareholder equity and long-term debt, including current maturities of long-term debt.

Pinnacle West's ability to meet its debt service obligations could be adversely affected because its debt securities are structurally subordinated to the debt securities and other obligations of its subsidiaries.

Because Pinnacle West is structured as a holding company, all existing and future debt and other liabilities of our subsidiaries will be effectively senior in right of payment to our debt securities. The assets and cash flows of our subsidiaries will be available, in the first instance, to service their own debt and other obligations. Our ability to have the benefit of their cash flows, particularly in the case of any insolvency or financial distress affecting our subsidiaries, would arise only through our equity ownership interests in our subsidiaries and only after their creditors have been satisfied.

# The market price of our common stock may be volatile.

The market price of our common stock could be subject to significant fluctuations in response to factors such as the following, some of which are beyond our control:

variations in our quarterly operating results;

operating results that vary from the expectations of management, securities analysts and investors:

changes in expectations as to our future financial performance, including financial estimates by securities analysts and investors;

- developments generally affecting industries in which we operate;
- announcements by us or our competitors of significant contracts, acquisitions, joint marketing relationships, joint ventures or capital commitments;

announcements by third parties of significant claims or proceedings against us; favorable or adverse regulatory or legislative developments;

our dividend policy;

future sales by the Company of equity or equity-linked securities; and general domestic and international economic conditions.

In addition, the stock market in general has experienced volatility that has often been unrelated to the operating performance of a particular company. These broad market fluctuations may adversely affect the market price of our common stock.

Certain provisions of our articles of incorporation and bylaws and of Arizona law make it difficult for shareholders to change the composition of our board and may discourage

## takeover attempts.

These provisions, which could preclude our shareholders from receiving a change of control premium, include the following:

restrictions on our ability to engage in a wide range of "business combination" transactions with an "interested shareholder" (generally, any person who owns 10% or more of our outstanding voting power or any of our affiliates or associates) or any affiliate or associate of an interested shareholder, unless specific conditions are met;

anti-greenmail provisions of Arizona law and our bylaws that prohibit us from purchasing shares of our voting stock from beneficial owners of more than 5% of our outstanding shares unless specified conditions are satisfied;

the ability of the Board of Directors to increase the size of the Board of Directors and fill vacancies on the Board of Directors, whether resulting from such increase, or from death, resignation, disqualification or otherwise; and

the ability of our Board of Directors to issue additional shares of common stock and shares of preferred stock and to determine the price and, with respect to preferred stock, the other terms, including preferences and voting rights, of those shares without shareholder approval.

While these provisions have the effect of encouraging persons seeking to acquire control of us to negotiate with our Board of Directors, they could enable the Board of Directors to hinder or frustrate a transaction that some, or a majority, of our shareholders might believe to be in their best interests and, in that case, may prevent or discourage attempts to remove and replace incumbent directors.

### ITEM 1B. UNRESOLVED STAFF COMMENTS

Neither Pinnacle West nor APS has received written comments regarding its periodic or current reports from the SEC staff that were issued 180 days or more preceding the end of its 2018 fiscal year and that remain unresolved.

# **ITEM 2. PROPERTIES**

# **Generation Facilities**

# **APS**

APS's portfolio of owned and leased generating facilities is provided in the table below:

Name	No. of			generau Principal Fuels Used	Primary Dispatch Type	Owned Capacity (MW)
Nuclear:				Coca	1,00	(2.2 // )
Palo Verde (b)	3	29.1	%	Uranium	Base Load	1,146
Total Nuclear						1,146
Steam:						
Four Corners 4, 5 (c)	2	63	%	Coal	Base Load	970
Cholla 1,3	2			Coal	Base Load	387
Navajo (d)	3	14	%	Coal	Base Load	315
Ocotillo (e)				Gas	Peaking	
<b>Total Steam</b>					-	1,672
Combined Cycle:						
Redhawk	2			Gas	Load Following	984
West Phoenix	5			Gas	Load Following	887
<b>Total Combined Cycle</b>						1,871
Combustion Turbine:						
Ocotillo (e)	2			Gas	Peaking	110
Saguaro	3			Gas	Peaking	189
Douglas/Fairview	1			Oil	Peaking	16
Sundance	10			Gas	Peaking	420
West Phoenix	2			Gas	Peaking	110
Yucca 1, 2, 3	3			Gas	Peaking	93
Yucca 4	1			Oil	Peaking	54
Yucca 5, 6	2			Gas	Peaking	96
<b>Total Combustion Turbine</b>					-	1,088
Solar:						
Cotton Center (f)	1			Solar	As Available	17
Hyder I (f)	1			Solar	As Available	16
Paloma (f)	1			Solar	As Available	17
Chino Valley	1			Solar	As Available	19
Gila Bend (f)	1			Solar	As Available	32
Hyder II (f)	1			Solar	As Available	14
Foothills (f)	1			Solar	As Available	35
Luke AFB	1			Solar	As Available	10
Desert Star (f)	1			Solar	As Available	10
Red Rock	1			Solar	As Available	40
APS Owned Distributed Energy				Solar	As Available	24
Multiple facilities				Solar	As Available	4
Total Solar						238
<b>Total Capacity</b>						6,015

- (a) 100% unless otherwise noted.
  - See "Business of Arizona Public Service Company Energy Sources and Resource Planning Generation Facilities Nuclear" in Item 1 for details regarding leased interests in
- Palo Verde. The other participants are Salt River Project (17.49%), SCE (15.8%), El Paso (15.8%), Public Service Company of New Mexico (10.2%), Southern California Public Power Authority (5.91%), and Los Angeles Department of Water & Power (5.7%). The plant is operated by APS.
  - The other participants are Salt River Project (10%), Public Service Company of New
- (c)Mexico (13%), Tucson Electric Power Company (7%) and NTEC (7%). The plant is operated by APS.
  - The other participants are Salt River Project (42.9%), Nevada Power Company (11.3%),
- the United States Government (24.3%) and Tucson Electric Power Company (7.5%). The plant is operated by Salt River Project. In July 2016, Salt River Project purchased Los Angeles Department of Water & Power's share in this plant (21.2%).
  - Ocotillo Steam Units 1 and 2 were retired on January 10, 2019. Units 3 through 7 are
- (e) expected to go into service by the middle of 2019 and will increase generation capacity by 510 MW.
- APS is under contract to add battery storage at these AZ Sun sites and anticipates such storage facilities could be in service by mid-2020. (See "Business of Arizona Public (f) San Company (See "Business of Arizona Public Company (See "Busine
- (f) Service Company Energy Sources and Resource Planning Energy Storage" above for details related to these and other energy storage agreements.)

See "Business of Arizona Public Service Company — Environmental Matters" in Item 1 with respect to matters having a possible impact on the operation of certain of APS's generating facilities.

See "Business of Arizona Public Service Company" in Item 1 for a map detailing the location of APS's major power plants and principal transmission lines.

### 4CA

4CA, a wholly-owned subsidiary of Pinnacle West, purchased El Paso's 7% interest in Units 4 and 5 of Four Corners on July 6, 2016 and subsequently sold the interest to NTEC on July 3, 2018. See "Areas of Business Focus - Operational Performance, Reliability and Recent Developments - Four Corners - Asset Purchase Agreement and Coal Supply Matters" in Item 7 for additional information about 4CA's interest in Four Corners.

#### **Transmission and Distribution Facilities**

Current Facilities. APS's transmission facilities consist of approximately 6,192 pole miles of overhead lines and approximately 49 miles of underground lines, 5,969 miles of which are located in Arizona. APS's distribution facilities consist of approximately 11,194 miles of overhead lines and approximately 21,854 miles of underground primary cable, all of which are located in Arizona. APS distribution facilities reflect an actual net gain of 357 miles in 2018. APS shares ownership of some of its transmission facilities with other companies.

The following table shows APS's jointly-owned interests in those transmission facilities recorded on the Consolidated Balance Sheets at December 31, 2018:

Percent Owned

	Percent Owned	
	(Weighted-A	verage)
Morgan — Pinnacle Peak System	64.6	%
Palo Verde — Rudd 500kV System	m50.0	%
Round Valley System	50.0	%
ANPP 500kV System	33.5	%
Navajo Southern System	26.7	%
Four Corners Switchyards	63.1	%
Palo Verde — Yuma 500kV Syste	m <b>1</b> 9.0	%
Phoenix — Mead System	17.1	%
Palo Verde — Morgan System	87.9	%
Hassayampa — North Gila System	180.0	%
Cholla 500kV Switchyard	85.7	%
Saguaro 500kV Switchyard	60.0	%
Kyrene - Knox System	50.0	%

Expansion. Each year APS prepares and files with the ACC a ten-year transmission plan. In APS's 2019 plan, APS projects it will develop 15 miles of new transmission lines over the next ten years. One significant project, the Palo Verde to Morgan project recently completed all phases and is a new 500kV path that spans from the Palo Verde hub around the western and northern edges of the Phoenix metropolitan area and terminates at a bulk substation in the northeast part of Phoenix. The Palo Verde to Morgan project includes Palo Verde-Delaney-Sun Valley-Morgan-Pinnacle Peak. The project consisted of four phases and the fourth phase, Morgan to Sun Valley 500kV, was energized in April of 2018. In total, the project consisted of over 100 miles of new 500kV lines, with many of those miles constructed with the capability to string a 230kV line as a second circuit.

APS continues to work with regulators to identify transmission projects necessary to support renewable energy facilities. Two such projects, which have been completed and were included in previous APS transmission plans, are the Delaney to Palo Verde line and the North Gila to Hassayampa line, both of which support the transmission of renewable energy to Phoenix and California. The North Gila to Hassayampa line went into service in May 2015 and the Delaney to Palo Verde line went into service in May 2016.

*Physical Security Standards.* On July 14, 2015, FERC approved version 2 of the proposed Physical Security Reliability Standard CIP-014. APS completed its initial implementation in 2018. No additional significant financial or operational impacts on APS are anticipated.

*NERC Critical Infrastructure Protection Reliability Standards*. Since 2014, APS has been implementing a comprehensive project to ensure compliance with NERC's Critical

Infrastructure Protection Reliability Standards ("CIP"). As a result of recent revisions to the CIP standards, the final compliance date is now January 1, 2020. APS is 95% complete in its compliance implementation activities with total expenditures of \$60.4 million incurred by APS as of December 31, 2018. APS anticipates an additional expenditure of approximately \$0.2 million with a final completion date in September 2019.

# Plant and Transmission Line Leases and Rights-of-Way on Indian Lands

The Navajo Plant and Four Corners are located on land held under leases from the Navajo Nation and also under rights-of-way from the federal government. The co-owners of the Navajo Plant and the Navajo

Nation agreed that the Navajo Plant will remain in operation until December 2019 under the existing plant lease. The co-owners and the Navajo Nation executed a lease extension on November 29, 2017 that will allow for decommissioning activities to begin after the plant ceases operations in December 2019. Various stakeholders, including regulators, tribal representatives, the plant's coal supplier and the DOI have been meeting to determine if an alternate solution can be reached that would permit continued operation of the plant beyond 2019. Although we cannot predict whether any alternate plans will be found that would be acceptable to all of the stakeholders and feasible to implement, we believe it is probable that the current owners of the Navajo Plant will cease plant operations in December 2019.

APS, on behalf of the Four Corners participants, negotiated amendments to the Four Corners facility lease with the Navajo Nation, which extends the Four Corners leasehold interest from 2016 to 2041. See "Areas of Business Focus - Operational Performance, Reliability and Recent Developments - Four Corners - Lease Extension" in Item 7 for additional information about the Four Corners right-of-way and lease matters.

Certain portions of our transmission lines are located on Indian lands pursuant to rights-of-way that are effective for specified periods. Some of these rights-of-way have expired and our renewal applications have not yet been acted upon by the appropriate Indian tribes or federal agencies. Other rights expire at various times in the future and renewal action by the applicable tribe or federal agencies will be required at that time. In recent negotiations, certain of the affected Indian tribes have required payments substantially in excess of amounts that we have paid in the past for such rights-of-way. The ultimate cost of renewal of certain of the rights-of-way for our transmission lines is therefore uncertain.

### ITEM 3. LEGAL PROCEEDINGS

See "Business of Arizona Public Service Company — Environmental Matters" in Item 1 with regard to pending or threatened litigation and other disputes.

See Note 3 for ACC and FERC-related matters.

See Note 10 for information regarding environmental matters and Superfund–related matters.

### ITEM 4. MINE SAFETY DISCLOSURES

Not applicable.

# **EXECUTIVE OFFICERS OF PINNACLE WEST**

Pinnacle West's executive officers are elected no less often than annually and may be removed by the Board of Directors at any time. The executive officers, their ages at February 22, 2019, current positions and principal occupations for the past five years are as follows:

Name	Age	Position	Period
Donald E. Brandt	64	Chairman of the Board and Chief Executive Officer of Pinnacle West; Chairman of the Board of APS	2009-Present
		President of APS President of Pinnacle West Chief Executive Officer of APS	2013-2018 2008-Present 2008-Present
Robert S. Bement	63	Executive Vice President and Chief Nuclear Officer, PVGS, of APS Senior Vice President, Site Operations, PVGS, of APS	2016-Present 2011-2016
Denise R. Danner	vice President, Controller and Chief Accounting Officer of Pinnacle West; Chief Accounting Officer of APS		2010-Present
·	54	Vice President and Controller of APS Vice President, Human Resources and Ethics of APS Vice President, Chief Procurement Officer of APS Director, Transmission and Distribution Construction of APS Director, Statewide Energy Delivery of APS	2009-Present 2017-Present 2014-2017 2013-2014 2010-2013
Daniel T. Froetscher	57	Executive Vice President, Operations of APS	2018-Present
Jeffrey B. Guldner	53	Senior Vice President, Transmission, Distribution & Customers of APS Vice President, Energy Delivery of APS President of APS Executive Vice President, Public Policy of Pinnacle West Executive Vice President, Public Policy of APS General Counsel of Pinnacle West and APS Senior Vice President, Public Policy of APS Senior Vice President, Customers and Regulation of APS	2014-2018 2008-2014 2018-Present 2017-Present 2017-2018 2017-2018 2014-2017 2012-2014
James R. Hatfield  John S. Hatfield		Executive Vice President of Pinnacle West and APS Chief Financial Officer of Pinnacle West and APS Vice President, Communications of APS	2012-Present 2008-Present 2010-Present
Barbara D. Lockwood		Vice President, Regulation of APS	2015-Present
Lee R. Nickloy Robert E. Smith	_	General Manager, Regulatory Policy and Compliance of APS General Manager, Innovation of APS Vice President and Treasurer of Pinnacle West and APS Senior Vice President and General Counsel of Pinnacle West and APS	2014-2015 2012-2014 2010-Present 2018-Present

#### **PART II**

# ITEM 5. MARKET FOR REGISTRANTS' COMMON EQUITY, RELATED STOCKHOLDER MATTERS AND ISSUER PURCHASES OF EQUITY SECURITIES

Pinnacle West's common stock is publicly held and is traded on the New York Stock Exchange under stock symbol PNW. At the close of business on February 15, 2019, Pinnacle West's common stock was held of record by approximately 17,769 shareholders.

APS's common stock is wholly-owned by Pinnacle West and is not listed for trading on any stock exchange. The sole holder of APS's common stock, Pinnacle West, is entitled to dividends when and as declared out of legally available funds. At December 31, 2018, APS did not have any outstanding preferred stock.

# ITEM 6. SELECTED FINANCIAL DATA PINNACLE WEST CAPITAL CORPORATION – CONSOLIDATED

The selected data presented below as of and for the years ended December 31, 2018, 2017, 2016, 2015 and 2014 are derived from the Consolidated Financial Statements. The data should be read in connection with the Consolidated Financial Statements including the related notes included in Item 8 of this Form 10-K.

	2018	2017	2016	2015	2014	
	(dollars in thousands, except per share amounts)					
OPERATING RESULTS						
Operating revenues	\$3,691,247	\$3,565,296	\$3,498,682	\$3,495,443	\$3,491,632	
Net income	530,540	507,949	461,527	456,190	423,696	
Less: Net income attributable to noncontrolling interests	19,493	19,493	19,493	18,933	26,101	
Net income attributable to common shareholders COMMON STOCK DATA	\$511,047	\$488,456	\$442,034	\$437,257	\$397,595	
Book value per share – year-end	\$46.59	\$44.80	\$43.14	\$41.30	\$39.50	
Earnings per weighted-average common share outstanding:						
Net income attributable to common shareholders - basic		\$4.37	\$3.97	\$3.94	\$3.59	
Net income attributable to common shareholders - diluted	\$4.54	\$4.35	\$3.95	\$3.92	\$3.58	
Dividends declared per share	\$2.87	\$2.70	\$2.56	\$2.44	\$2.33	
Weighted-average common shares outstanding –	·	•	•	•		
basic	112,129,017 111,838,922 1		111,408,729 111,025,944		110,626,101	
Weighted-average common shares outstanding – diluted	112,549,722	112,366,675	112,046,043	111,552,130	111,178,141	
BALANCE SHEET DATA						
Total assets	\$17,664,202	\$17,019,082	\$16,004,253	\$15,028,258	\$14,288,890	
Liabilities and equity:						
Current liabilities	\$1,648,964	\$1,197,852	\$1,292,946	\$1,442,317	\$1,559,143	
Long-term debt less current maturities	4,638,232	4,789,713	4,021,785	3,462,391	3,006,573	
Deferred credits and other	6,028,301	5,895,787	5,753,610	5,404,093	5,204,072	
Total liabilities	12,315,497	11,883,352	11,068,341	10,308,801	9,769,788	
Total equity	5,348,705	5,135,730	4,935,912	4,719,457	4,519,102	
Total liabilities and equity	\$17,664,202	\$17,019,082	\$16,004,253	\$15,028,258	\$14,288,890	

# SELECTED FINANCIAL DATA ARIZONA PUBLIC SERVICE COMPANY – CONSOLIDATED

	2018	2017	2016	2015	2014	
	(dollars in thousands)					
OPERATING RESULTS						
Operating revenues	\$3,688,342	\$3,557,652	\$3,498,090	\$3,494,900	\$3,490,998	
Fuel and purchased power costs	1,094,020	992,744	1,082,625	1,101,298	1,179,829	
Other operating expenses	1,764,554	1,640,369	1,556,980	1,556,670	1,505,644	
Operating income	829,768	924,539	858,485	836,932	805,525	
Other income	111,015	60,482	52,081	54,225	60,985	
Interest expense — net of allowance for borrowed funds	<sup>1</sup> 206,211	192,051	183,090	176,109	181,830	
Net income before income taxes	734,572	792,970	727,476	715,048	684,680	
Income taxes	144,814	269,168	245,842	245,841	237,360	
Net income	589,758	523,802	481,634	469,207	447,320	
Less: Net income attributable to noncontrolling interests	19,493	19,493	19,493	18,933	26,101	
Net income attributable to common shareholder	\$570,265	\$504,309	\$462,141	\$450,274	\$421,219	
BALANCE SHEET DATA						
Total assets	\$17,565,323	\$16,893,751	\$15,931,175	\$14,982,182	\$14,190,362	
Liabilities and equity:						
Total equity	\$5,786,797	\$5,385,869	\$5,037,970	\$4,814,794	\$4,629,852	
Long-term debt less current maturities	4,189,436	4,491,292	4,021,785	3,337,391	2,881,573	
Total capitalization	9,976,233	9,877,161	9,059,755	8,152,185	7,511,425	
Current liabilities	1,576,097	1,098,274	1,094,037	1,424,708	1,532,464	
Deferred credits and other	6,012,993	5,918,316	5,777,383	5,405,289	5,146,473	
Total liabilities and equity	\$17,565,323	\$16,893,751	\$15,931,175	\$14,982,182	\$14,190,362	

# ITEM 7. MANAGEMENT'S DISCUSSION AND ANALYSIS OF FINANCIAL CONDITION AND RESULTS OF OPERATIONS

#### INTRODUCTION

The following discussion should be read in conjunction with Pinnacle West's Consolidated Financial Statements and APS's Consolidated Financial Statements and the related Notes that appear in Item 8 of this report. For information on factors that may cause our actual future results to differ from those we currently seek or anticipate, see "Forward-Looking Statements" at the front of this report and "Risk Factors" in Item 1A.

#### **OVERVIEW**

Pinnacle West owns all of the outstanding common stock of APS. APS is a vertically-integrated electric utility that provides either retail or wholesale electric service to most of the state of Arizona, with the major exceptions of about one-half of the Phoenix metropolitan area, the Tucson metropolitan area and Mohave County in northwestern Arizona. APS currently accounts for essentially all of our revenues and earnings.

#### **Areas of Business Focus**

# Operational Performance, Reliability and Recent Developments.

**Nuclear.** APS operates and is a joint owner of Palo Verde. Palo Verde experienced strong performance during 2018, with its three units achieving a combined year-end capacity factor of 90.2% and an all-time best collective radiation exposure dose performance in the history of Palo Verde's operation. For additional information, see "Business of Arizona Public Service Company - Energy Sources and Resource Planning - Generation Facilities - Nuclear."

Coal and Related Environmental Matters and Transactions. APS is a joint owner of three coal-fired power plants and acts as operating agent for two of the plants. APS is focused on the impacts on its coal fleet that may result from increased regulation and potential legislation concerning GHG emissions. On August 3, 2015, EPA finalized a rule to limit carbon dioxide emissions from existing power plants (the "Clean Power Plan"), which the EPA later proposed repealing. EPA is considering a proposed replacement to the Clean Power Plan, which was published on August 21, 2018. This new proposal, the "Affordable Clean Energy Rule," is more narrow than its predecessor regulation, and is based entirely

upon heat-rate improvements at steam-electric power plants. See "Business - Environmental Matters - Climate Change - Regulatory Initiatives" for additional information on the current status of EPA's carbon pollution standards for EGUs. APS continually analyzes its long-range capital management plans to assess the potential effects of such proposals, understanding that any resulting regulation and legislation could impact the economic viability of certain plants, as well as the willingness or ability of power plant participants to continue participation in such plants.

#### Cholla

On September 11, 2014, APS announced that it would close its 260 MW Unit 2 at Cholla and cease burning coal at the other APS-owned units (Units 1 and 3) at the plant by the mid-2020s, if EPA approves a compromise proposal offered by APS to meet required environmental and emissions standards and rules. On April 14, 2015, the ACC approved APS's plan to retire Unit 2, without expressing any view on the future recoverability of APS's remaining investment in the Unit, which was later addressed in the 2017 Settlement Agreement. (See Note 3 for details related to the resulting cost recovery.) APS believes that the environmental benefits of this proposal are greater in the long-term than the benefits that would have resulted from adding emissions control equipment. APS closed Unit 2 on October 1, 2015. In early 2017, EPA approved a final rule incorporating APS's compromise proposal, which took effect for Cholla on April 26, 2017. For additional information, see "Business of Arizona Public Service Company - Energy Sources and Resource Planning - Coal-Fueled Generating Facilities - Cholla."

#### **Four Corners**

Asset Purchase Agreement and Coal Supply Matters. On December 30, 2013, APS purchased SCE's 48% interest in each of Units 4 and 5 of Four Corners. The final purchase price for the interest was approximately \$182 million. In connection with APS's prior general retail rate case with the ACC, the ACC reserved the right to review the prudence of the Four Corners transaction for cost recovery purposes upon the closing of the transaction. On December 23, 2014, the ACC approved rate adjustments related to APS's acquisition of SCE's interest in Four Corners resulting in a revenue increase of \$57.1 million on an annual basis. This decision was appealed and, on September 26, 2017, the Arizona Court of Appeals affirmed the ACC's decision on the Four Corners rate adjustment.

Concurrently with the closing of the SCE transaction described above, BHP Billiton, the parent company of BNCC, the coal supplier and operator of the mine that served Four Corners, transferred its ownership of BNCC to NTEC, a company formed by the Navajo Nation to own the mine and develop other energy projects. Also occurring concurrently with the closing, the Four Corners' co-owners executed the 2016 Coal Supply Agreement for the supply of coal to Four Corners from July 2016 through 2031. El Paso, a 7% owner in Units 4 and 5 of Four Corners, did not sign the 2016 Coal Supply Agreement. Under the 2016 Coal Supply Agreement, APS agreed to assume the 7% shortfall obligation. (See Note 10 for a discussion of a settlement related to the 2016 Coal Supply Agreement and an advance purchase of coal inventory made under the agreement.) On February 17, 2015, APS and El

Paso entered into an asset purchase agreement providing for the purchase by APS, or an affiliate of APS, of El Paso's 7% interest in each of Units 4 and 5 of Four Corners. 4CA purchased the El Paso interest on July 6, 2016. The purchase price was immaterial in amount, and 4CA assumed El Paso's reclamation and decommissioning obligations associated with the 7% interest.

NTEC had the option to purchase the 7% interest within a certain timeframe pursuant to an option granted to NTEC. On December 29, 2015, NTEC provided notice of its intent to exercise the option. The purchase did not occur during the originally contemplated timeframe. Concurrent with the settlement of the 2016 Coal Supply Agreement matter described in Note 10, NTEC and 4CA agreed to allow for the purchase by NTEC of the 7% interest, consistent with the option. On June 29, 2018, 4CA and NTEC entered into an asset purchase agreement providing for the sale to NTEC of 4CA's 7% interest in Four Corners. Completion of the sale was subject to the receipt of approval by FERC, which was received on July 2, 2018, and the sale transaction closed on July 3, 2018. NTEC purchased the 7% interest at 4CA's book value, approximately \$70 million, and will pay 4CA the purchase price over a period of four years pursuant to a secured interest-bearing promissory note. In connection with the sale, Pinnacle West guaranteed certain obligations that NTEC will have to the other owners of Four Corners, such as NTEC's 7% share of capital expenditures and operating and maintenance expenses. Pinnacle West's guarantee is secured by a portion of APS's payments to be owed to NTEC under the 2016 Coal Supply Agreement.

The 2016 Coal Supply Agreement contained alternate pricing terms for the 7% interest in the event NTEC did not purchase the interest. Until the time that NTEC purchased the 7% interest, the alternate pricing provisions were applicable to 4CA, as the holder of the 7% interest. These terms included a formula under which NTEC must make certain payments to 4CA for reimbursement of operations and maintenance costs and a specified rate of return, offset by revenue generated by 4CA's power sales. Such payments are due to 4CA at the end of each calendar year. A \$10 million payment was due to 4CA at December 31, 2017, which NTEC satisfied by directing to 4CA a prepayment from APS of a portion of a future mine reclamation obligation. The balance of the amount due under this formula at December 31, 2018 for calendar year 2017 was approximately \$20 million, which was paid to 4CA on December 14, 2018. The balance of the amount under this formula for calendar year 2018 (up to the date that NTEC purchased the 7% interest) is approximately \$10 million, which is due to 4CA at December 31, 2019.

Lease Extension. APS, on behalf of the Four Corners participants, negotiated amendments to an existing facility lease with the Navajo Nation, which extends the Four Corners leasehold interest from 2016 to 2041. The Navajo Nation approved these amendments in March 2011. The effectiveness of the amendments also required the approval of the DOI, as did a related federal rights-of-way grant. A federal environmental review was undertaken as part of the DOI review process, and culminated in the issuance by DOI of a record of decision on July 17, 2015 justifying the agency action extending the life of the plant and the adjacent mine.

On April 20, 2016, several environmental groups filed a lawsuit against OSM and other federal agencies in the District of Arizona in connection with their issuance of the approvals that extended the life of Four Corners and the adjacent mine. The lawsuit alleges that these federal agencies violated both the ESA and NEPA in providing the federal approvals necessary to extend operations at the Four Corners Power Plant and the adjacent Navajo Mine past July 6, 2016. APS filed a motion to intervene in the proceedings, which was granted on August 3, 2016.

On September 15, 2016, NTEC, the company that owns the adjacent mine, filed a motion to intervene for the purpose of dismissing the lawsuit based on NTEC's tribal sovereign immunity. On September 11, 2017, the Arizona District Court issued an order granting NTEC's motion, dismissing the litigation with prejudice, and terminating the proceedings. On November 9, 2017, the environmental group plaintiffs appealed the district court order dismissing their lawsuit. Oral argument for this appeal has been scheduled for March 2019.

We cannot predict whether this appeal will be successful and, if it is successful, the outcome of further district court proceedings.

Wastewater Permit. On July 16, 2018, several environmental groups filed a petition for review before the EPA EAB concerning the NPDES wastewater discharge permit for Four Corners, which was reissued on June 12, 2018. The environmental groups allege that the permit was reissued in contravention of several requirements under the Clean Water Act and did not contain required provisions concerning EPA's 2015 revised effluent limitation guidelines for steam-electric EGUs, 2014 existing-source regulations governing cooling-water intake structures, and effluent limits for surface seepage and subsurface discharges from coal-ash disposal facilities. To address certain of these issues through a reconsidered permit, EPA took action on December 19, 2018 to withdraw the NPDES permit reissued in June 2018. Withdrawal of the permit moots the EAB appeal, and EPA filed a motion to dismiss on that basis. EPA indicated that it anticipates proposing a replacement NPDES permit by March 2019 and, depending on the extent of public comments concerning that proposal, taking final action on a new NPDES permit by June 2019. At this time, we cannot predict the outcome of EPA's reconsideration of the NPDES permit and whether reconsideration will have a material impact on our financial position, results of operations or cash flows.

For additional information, see "Business of Arizona Public Service Company - Energy Sources and Resource Planning - Generation Facilities - Coal-Fueled Generating Facilities - Four Corners."

### Navajo Plant

The co-owners of the Navajo Plant and the Navajo Nation agreed that the Navajo Plant will remain in operation until December 2019 under the existing plant lease. The co-owners and the Navajo Nation executed a lease extension on November 29, 2017 that will allow for decommissioning activities to begin after the plant ceases operations in December 2019. Various stakeholders including regulators, tribal representatives, the plant's coal supplier and DOI have been meeting to determine if an alternate solution can be reached that would permit continued operation of the plant beyond 2019. Although we cannot predict whether any alternate plans will be found that would be acceptable to all of the stakeholders and feasible to implement, we believe it is probable that the current owners of the Navajo Plant will cease plant operations in December 2019.

APS is currently recovering depreciation and a return on the net book value of its interest in the Navajo Plant over its previously estimated life through 2026. APS will seek continued recovery in rates for the book value of its remaining investment in the plant (see Note 3 for details related to the resulting regulatory asset) plus a return on the net book value as well as other costs related to retirement and closure, which are still being assessed and may be material.

On February 14, 2017, the ACC opened a docket titled "ACC Investigation Concerning the Future of the Navajo Generating Station" with the stated goal of engaging stakeholders and negotiating a sustainable pathway for the Navajo Plant to continue operating in some form after December 2019. APS cannot predict the outcome of this proceeding.

For additional information, see "Business of Arizona Public Service Company - Energy Sources and Resource Planning - Generation Facilities - Coal-Fueled Generating Facilities - Navajo Plant."

**Natural Gas.** APS has six natural gas power plants located throughout Arizona, including Ocotillo. Ocotillo was originally a 330 MW 4-unit gas plant located in the metropolitan Phoenix area. In early 2014, APS announced a project to modernize the plant, which involves retiring two older 110 MW steam units, adding five 102 MW combustion turbines and maintaining two existing 55 MW combustion turbines. In total, this increases the capacity of the site by 290 MW to 620 MW, with completion targeted by the middle of

2019. (See Note 3 for details of the rate recovery in our 2017 Rate Case Decision.) For additional information, see "Business of Arizona Public Service Company - Energy Sources and Resource Planning - Generation Facilities - Coal-Fueled Generating Facilities - Natural Gas and Oil-Fueled Generating Facilities."

Transmission and Delivery. APS continues to work closely with customers, stakeholders, and regulators to identify and plan for transmission needs that support new customers, system reliability, access to markets and renewable energy development. The capital expenditures table presented in the "Liquidity and Capital Resources" section below includes new APS transmission projects, along with other transmission costs for upgrades and replacements. APS is also working to establish and expand advanced grid technologies throughout its service territory to provide long-term benefits both to APS and its customers. APS is strategically deploying a variety of technologies that are intended to allow customers to better manage their energy usage, minimize system outage durations and frequency, enable customer choice for new customer sited technologies, and facilitate greater cost savings to APS through improved reliability and the automation of certain distribution functions.

**Energy Imbalance Market.** In 2015, APS and the CAISO, the operator for the majority of California's transmission grid, signed an agreement for APS to begin participation in EIM. APS's participation

in the EIM began on October 1, 2016. The EIM allows for rebalancing supply and demand in 15-minute blocks with dispatching every five minutes before the energy is needed, instead of the traditional one hour blocks. APS continues to expect that its participation in EIM will lower its fuel costs, improve visibility and situational awareness for system operations in the Western Interconnection power grid, and improve integration of APS's renewable resources.

Energy Storage. APS deploys a number of advanced technologies on its system, including energy storage. Storage can provide capacity, improve power quality, be utilized for system regulation, integrate renewable generation, and can be used to defer certain traditional infrastructure investments. Battery storage can also aid in integrating higher levels of renewables by storing excess energy when system demand is low and renewable production is high and then releasing the stored energy during peak demand hours later in the day and after sunset. APS is utilizing grid-scale battery storage projects to evaluate the potential benefits for customers and further our understanding of how storage works with other advanced technologies and the grid. We are preparing for additional battery storage in the future.

In early 2018, APS entered into a 15-year power purchase agreement for a 65 MW solar facility that charges a 50 MW solar-fueled battery. Service under this agreement is scheduled to begin in 2021. APS issued a request for proposal for approximately 106 MW of battery storage to be located at up to five of its AZ Sun sites. Based upon our evaluation of the RFP responses, APS has decided to expand the initial phase of battery deployment to 141 MW by adding a sixth AZ Sun site. In February 2019, we contracted for the 141 MW and anticipate such facilities could be in service by mid-2020. Additionally, in February 2019, APS signed two 20-year power purchase agreements for energy storage totaling 150 MW. Service under these agreements are scheduled to begin in 2021. We plan to install at least an additional 660 MW of APS-owned solar plus battery storage and stand-alone battery storage systems by the summer of 2025, with the first 260 MW being procured in 2019 (60 MW on additional AZ Sun sites and 100 MW of solar plus 100 MW of battery storage).

# **Regulatory Matters**

**Rate Matters.** APS needs timely recovery through rates of its capital and operating expenditures to maintain its financial health. APS's retail rates are regulated by the ACC and its wholesale electric rates (primarily for transmission) are regulated by FERC. See Note 3 for information on APS's FERC rates.

On June 1, 2016, APS filed an application with the ACC for an annual increase in retail base

rates of \$165.9 million. This amount excluded amounts that were then collected on customer bills through adjustor mechanisms. The application requested that some of the balances in these adjustor accounts (aggregating to approximately \$267.6 million as of December 31, 2015) be transferred into base rates through the ratemaking process. This transfer would not have had an incremental effect on average customer bills. The average annual customer bill impact of APS's request was an increase of 5.74% (the average annual bill impact for a typical APS residential customer was 7.96%). See Note 3 for details regarding the principal provisions of APS's application.

On March 27, 2017, a majority of the stakeholders in the general retail rate case, including the ACC Staff, the Residential Utility Consumer Office, limited income advocates and private rooftop solar organizations signed the 2017 Settlement Agreement and filed it with the ACC. The average annual customer bill impact under the 2017 Settlement Agreement was calculated as an increase of 3.28% (the average annual bill impact for a typical APS residential customer was calculated as 4.54%). (See Note 3 for details of the 2017 Settlement Agreement.)

On August 15, 2017, the ACC approved (by a vote of 4-1), the 2017 Settlement Agreement without material modifications. On August 18, 2017, the ACC issued the 2017 Rate Case Decision, which is subject to requests for rehearing and potential appeal. The new rates went into effect on August 19, 2017.

On October 17, 2017, Warren Woodward (an intervener in APS's general retail rate case) filed a Notice of Appeal in the Arizona Court of Appeals, Division One. The notice raises a single issue related to the application of certain rate schedules to new APS residential customers after May 1, 2018. Mr. Woodward filed a second notice of appeal on November 13, 2017 challenging APS's \$5 per month automated metering infrastructure opt-out program. Mr. Woodward's two appeals have been consolidated and APS requested and was granted intervention. Mr. Woodward filed his opening brief on March 28, 2018. The ACC and APS filed responsive briefs on June 21, 2018. The Arizona Court of Appeals issued a Memorandum Decision on December 11, 2018 affirming the ACC decisions challenged by Mr. Woodward. Mr. Woodward filed a petition for review with the Arizona Supreme Court on January 9, 2019. Review by the Arizona Supreme Court is discretionary. APS cannot predict the outcome of this consolidated appeal but does not believe it will have a material impact on our financial position, results of operations or cash flows.

On January 3, 2018, an APS customer filed a petition with the ACC that was determined by the Administrative Law Judge to be a complaint filed pursuant to Arizona Revised Statute §40-246 and not a request for rehearing. Arizona Revised Statute §40-246 requires the ACC to hold a hearing regarding any complaint alleging that a public service corporation is in violation of any commission order or that the rates being charged are not just and reasonable if the complaint is signed by at least twenty-five customers of the public service corporation. The Complaint alleged that APS is "in violation of commission order" [sic]. On February 13, 2018, the complainant filed an amended Complaint alleging that the rates and charges in the 2017 Rate Case Decision are not just and reasonable. The complainant requested that the ACC hold a hearing on the amended Complaint to determine if the average bill impact on residential customers of the rates and charges approved in the 2017 Rate Case Decision is greater than 4.54% (the average annual bill impact for a typical APS residential customer estimated by APS) and, if so, what effect the alleged greater bill impact has on APS's revenues and the overall reasonableness and justness of APS's rates and charges, in order to determine if there is sufficient evidence to warrant a full-scale rate hearing. The ACC held a hearing on this matter beginning in September 2018 and the hearing was concluded on October 1, 2018. Post-hearing briefing was concluded on December 14, 2018. APS expects a recommended opinion and order from the judge within the first quarter of 2019. APS cannot predict the outcome of this matter.

On December 24, 2018, certain ACC Commissioners filed a letter stating that because the ACC had received a substantial number of complaints that the rate increase authorized by the 2017 Rate Case Decision was much more than anticipated, they believe there is a possibility that APS is earning more than was authorized by the 2017 Rate Case Decision. Accordingly, the ACC Commissioners requested the ACC Staff to perform a rate review of APS using calendar year 2018 as a test year and file a report by May 3, 2019. The ACC Commissioners also asked the ACC Staff to evaluate APS's efforts to educate its customers regarding the new rates approved in the 2017 Rate Case Decision. On January 9, 2019, the ACC Commissioners voted to open a docket for this matter. APS does not believe that the rate review will have a material impact on our financial position, results of operations or cash flows. However, depending upon the results of the rate review, the ACC may take further actions, including potentially attempting to reopen the 2017 Rate Case Decision. APS cannot predict the outcome of this matter.

APS has several recovery mechanisms in place that provide more timely recovery to APS of its fuel and transmission costs, and costs associated with the promotion and implementation of its demand side management and renewable energy efforts and customer programs. These mechanisms are described more fully below and in Note 3.

SCR Cost Recovery. On December 29, 2017, in accordance with the 2017 Rate Case Decision, APS filed a Notice of Intent to file its SCR Adjustment to permit recovery of costs associated with the installation of SCR equipment at Four Corners Units 4 and 5. APS filed the SCR Adjustment request in April 2018. Consistent with the 2017 Rate Case Decision, the request was narrow in scope and addressed only costs associated with this specific environmental compliance equipment. The SCR Adjustment request provided that there would be a \$67.5 million annual revenue impact that would be applied as a percentage of base rates for all applicable customers. Also, as provided for in the 2017 Rate Case Decision, APS requested that the rate adjustment become effective no later than January 1, 2019. The hearing for this matter occurred in September 2018. At the hearing, APS accepted ACC Staff's recommendation of a lower annual revenue impact of approximately \$58.5 million. The Administrative Law Judge issued a Recommended Opinion and Order finding that the costs for the SCR project were prudently incurred and recommending authorization of the \$58.5 million dollar annual revenue requirement related to the installation and operation of the SCRs. Exceptions to the Recommended Opinion and Order were filed by the parties and intervenors on December 7, 2018. The ACC has not issued a decision on this matter. APS anticipates a decision later in 2019.

Renewable Energy. The ACC approved the RES in 2006. The renewable energy requirement is 9% of retail electric sales in 2019 and increases annually until it reaches 15% in 2025. In APS's 2009 general retail rate case settlement agreement, APS agreed to exceed the RES standards, committing to use APS's best efforts to have 1,700 GWh of new renewable resources in service by year-end 2015, in addition to its RES renewable resource commitments. APS met its settlement commitment in 2015. A component of the RES targets development of distributed energy systems. For additional information, see "Business of Arizona Public Service Company-Energy Sources and Resource Planning - Current and Future Resources-Renewable Energy Standard."

On July 1, 2016, APS filed its 2017 RES Implementation Plan and proposed a budget of approximately \$150 million. APS's budget request included additional funding to process the high volume of residential rooftop solar interconnection requests and also requested a permanent waiver of the residential distributed energy requirement for 2017 contained in the RES rules. On April 7, 2017, APS filed an amended 2017 RES Implementation Plan and updated budget request which included the revenue neutral transfer of specific revenue requirements into base rates in accordance with the 2017 Settlement Agreement. On August 15, 2017, the ACC approved the 2017 RES Implementation Plan.

On June 30, 2017, APS filed its 2018 RES Implementation Plan and proposed a budget of

approximately \$90 million. APS's budget request supports existing approved projects and commitments and includes the anticipated transfer of specific revenue requirements into base rates in accordance with the 2017 Settlement Agreement and also requests a permanent waiver of the residential distributed energy requirement for 2018 contained in the RES rules. APS's 2018 RES budget request is lower than the 2017 RES budget due in part to a certain portion of the RES being collected by APS in base rates rather than through the RES adjustor.

On November 20, 2017, APS filed an updated 2018 RES budget to include budget adjustments for APS Solar Communities (formerly known as AZ Sun II), which was approved as part of the 2017 Rate Case Decision. APS Solar Communities is a three-year program authorizing APS to spend \$10 million - \$15 million in capital costs each year to install utility-owned distributed generation ("DG") systems for low to moderate income residential homes, buildings of non-profit entities, Title I schools and rural government facilities. The 2017 Rate Case Decision provided that all operations and maintenance expenses, property taxes, marketing and advertising expenses, and the capital carrying costs for this program will be recovered through the RES. On June 12, 2018, the ACC approved the 2018 RES Implementation Plan.

On June 29, 2018, APS filed its 2019 RES Implementation Plan and proposed a budget of approximately \$89.9 million. APS's budget request supports existing approved projects and commitments and requests a permanent waiver of the residential distributed energy requirement for 2019 contained in the RES rules. The ACC has not yet ruled on the 2019 RES Implementation Plan.

In September 2016, the ACC initiated a proceeding which will examine the possible modernization and expansion of the RES. On January 30, 2018, ACC Commissioner Tobin proposed a plan in this proceeding which would broaden the RES to include a series of energy policies tied to clean energy sources (the "Energy Modernization Plan"). The Energy Modernization Plan includes replacing the current RES standard with a new standard called the Clean Resource Energy Standard and Tariff ("CREST"), which incorporates the proposals in the Energy Modernization Plan. A set of CREST rules for the ACC's consideration was issued by Commissioner Tobin's office on July 5, 2018. See Note 3 for more information on the RES and the Energy Modernization Plan.

**Demand Side Management.** In December 2009, Arizona regulators placed an increased focus on energy efficiency and other demand side management programs to encourage customers to conserve energy, while incentivizing utilities to aid in these efforts that ultimately reduce the demand for energy. The ACC initiated an Energy Efficiency rulemaking, with a proposed EES of 22% cumulative annual energy savings by 2020. The 22% figure represents the cumulative reduction in future energy usage through 2020 attributable to energy efficiency initiatives. This standard became effective on January 1, 2011.

On June 1, 2016, APS filed its 2017 Demand Side Management Implementation Plan ("DSM Plan"), in which APS proposed programs and measures that specifically focus on reducing peak demand, shifting load to off-peak periods and educating customers about strategies to manage their energy and demand. The requested budget in the 2017 DSM Plan was \$62.6 million. On January 27, 2017, APS filed an updated and modified 2017 DSM Plan that incorporated the proposed \$4 million Residential Demand Response, Energy Storage and Load Management Program that was filed with the ACC on December 5, 2016 and requested that the budget for the 2017 DSM Plan be increased to \$66.6 million. On August 15, 2017, the ACC approved the amended 2017 DSM Plan.

On September 1, 2017, APS filed its 2018 DSM Plan, which proposes modifications to the demand side management portfolio to better meet system and customer needs by focusing on peak demand reductions, storage, load shifting and demand response programs in addition to

traditional energy savings measures. The 2018 DSM Plan seeks a reduced requested budget of \$52.6 million and requests a waiver of the EES for 2018. On November 14, 2017, APS filed an amended 2018 DSM Plan, which revised the allocations between budget items to address customer participation levels, but kept the overall budget at \$52.6 million. The ACC has not yet ruled on the APS 2018 amended DSM Plan.

On December 31, 2018, APS filed its 2019 DSM Plan, which requests a budget of \$34.1 million and continues APS's focus on DSM strategies such as peak demand reduction, load shifting, storage and electrification strategies. The ACC has not yet ruled on the APS 2019 DSM Plan. See Note 3 for more information on demand side management.

Tax Expense Adjustor Mechanism and FERC Tax Filing. As part of the 2017 Settlement Agreement, the parties agreed to a rate adjustment mechanism to address potential federal income tax reform and enable the pass-through of certain income tax effects to customers. On December 22, 2017 the Tax Cuts and Jobs Act ("Tax Act") was enacted. This legislation made significant changes to the federal income tax laws including a reduction in the corporate tax rate from 35% to 21% effective January 1, 2018.

On January 8, 2018, APS filed an application with the ACC requesting that the TEAM be implemented in two steps. The first addresses the change in the marginal federal tax rate from 35% to 21% resulting from the Tax Act and, if approved, would reduce rates by \$119.1 million annually through an equal cents per kWh credit. APS asked that this decrease become effective February 1, 2018. On February 22, 2018, the ACC approved the reduction of rates by \$119.1 million for the remainder of 2018 through an equal cents per kWh credit applied to all but a small subset of customers who are taking service under specially-approved tariffs. The rate reduction was effective the first billing cycle in March 2018.

The impact of the TEAM, over time, is expected to be earnings neutral. However, on a quarterly basis, there is a difference between the timing and amount of the income tax benefit and the reduction in revenues refunded through the TEAM related to the lower federal income tax rate. The amount of the benefit of the lower federal income tax rate is based on quarterly pre-tax results, while the reduction in revenues from the prior year due to lower customer rates through the TEAM is based on a per kWh sales credit which follows our seasonal kWh sales pattern and is not impacted by earnings of the Company.

On August 13, 2018, APS filed a second request with the ACC to return an additional \$86.5 million in tax savings to customers. This second request addresses amortization of non-depreciation related excess deferred taxes previously collected from customers. The ACC has not yet approved this request.

Additionally, as part of this second request, APS informed the ACC of its intent to file a third future request to address the amortization of depreciation related excess deferred taxes, as the Company is currently in the process of seeking IRS guidance regarding the amortization method and period applicable to these depreciation related excess deferred taxes.

The TEAM expressly applies to APS's retail rates with the exception of a small subset of customers taking service under specially-approved tariffs noted above. As discussed in Note 3, FERC issued an order on May 22, 2018 authorizing APS to provide for the cost reductions resulting from the income tax changes in its wholesale transmission rates.

See Note 3 for additional details.

**Net Metering.** In 2015, the ACC voted to conduct a generic evidentiary hearing on the value and cost of DG to gather information that will inform the ACC on net metering issues and cost of service studies in upcoming utility rate cases. A hearing was held in April 2016. On October 7, 2016, an Administrative Law Judge issued a recommendation in the docket

concerning the value and cost of DG solar installations. On December 20, 2016, the ACC completed its open meeting to consider the recommended opinion and order by the Administrative Law Judge. After making several amendments, the ACC approved the recommended opinion and order by a 4-1 vote. As a result of the ACC's action, effective with APS's 2017 Rate Case Decision, the net metering tariff that governs payments for energy exported to the grid from residential rooftop solar systems was replaced by a more formula-driven approach that utilizes inputs from historical wholesale solar power until an avoided cost methodology is developed by the ACC.

As amended, the decision provides that payments by utilities for energy exported to the grid from DG solar facilities will be determined using a resource comparison proxy methodology, a method that is based on the most recent five-year rolling average price that APS pays for utility-scale solar projects, while a forecasted avoided cost methodology is being developed. The price established by this resource comparison proxy method will be updated annually (between general retail rate cases) but will not be decreased by more than 10% per year. Once the avoided cost methodology is developed, the ACC will determine in APS's subsequent general retail rate cases which method (or a combination of methods) is appropriate to determine the actual price to be paid by APS for exported distributed energy.

In addition, the ACC made the following determinations:

Customers who have interconnected a DG system or submitted an application for interconnection for DG systems prior to September 1, 2017, the date new rates were effective based on APS's 2017 Rate Case Decision, will be grandfathered for a period of 20 years from the date the customer's interconnection application was accepted by the utility; Customers with DG solar systems are to be considered a separate class of customers for ratemaking purposes; and

Once an export price is set for APS, no netting or banking of retail credits will be available for new DG customers, and the then-applicable export price will be guaranteed for new customers for a period of 10 years.

This decision of the ACC addresses policy determinations only. The decision states that its principles will be applied in future general retail rate cases, and the policy determinations themselves may be subject to future change, as are all ACC policies. A first-year export energy price of 12.9 cents per kWh is included in the 2017 Settlement Agreement and became effective on September 1, 2017.

In accordance with the 2017 Rate Case Decision, APS filed its request for a second-year export energy price of 11.6 cents per kWh on May 1, 2018. This price reflects the 10% annual reduction discussed above. The new tariff became effective on October 1, 2018.

On January 23, 2017, The Alliance for Solar Choice ("TASC") sought rehearing of the ACC's decision regarding the value and cost of DG. TASC asserted that the ACC improperly ignored the Administrative Procedure Act, failed to give adequate notice regarding the scope of the proceedings, and relied on information that was not submitted as evidence, among other alleged defects. TASC filed a Notice of Appeal in the Arizona Court of Appeals and filed a Complaint and Statutory Appeal in the Maricopa County Superior Court on March 10, 2017. As part of the 2017 Settlement Agreement described above, TASC agreed to withdraw these appeals when the ACC decision implementing the 2017 Settlement Agreement is no longer subject to appellate review.

Subpoena from Arizona Corporation Commissioner Robert Burns. On August 25, 2016, Commissioner Burns, individually and not by action of the ACC as a whole, served subpoenas in APS's then current retail rate proceeding on APS and Pinnacle West for the production of records and information relating to a range of expenditures from 2011 through 2016. The subpoenas requested information concerning marketing and advertising expenditures, charitable donations, lobbying expenses, contributions to 501(c)(3) and (c)(4)

nonprofits and political contributions. The return date for the production of information was set as September 15, 2016. The subpoenas also sought testimony from Company personnel having knowledge of the material, including the Chief Executive Officer.

On September 9, 2016, APS filed with the ACC a motion to quash the subpoenas or, alternatively, to stay APS's obligations to comply with the subpoenas and decline to decide APS's motion pending court proceedings. Contemporaneously with the filing of this motion, APS and Pinnacle West filed a complaint for special action and declaratory judgment in the Superior Court of Arizona for Maricopa County, seeking a declaratory judgment that Commissioner Burns' subpoenas are contrary to law. On September 15, 2016, APS produced all non-confidential and responsive documents and offered to produce any remaining responsive documents that are confidential after an appropriate confidentiality agreement is signed.

On February 7, 2017, Commissioner Burns opened a new ACC docket and indicated that its purpose is to study and rectify problems with transparency and disclosure regarding financial contributions from regulated monopolies or other stakeholders who may appear before the ACC that may directly or indirectly

benefit an ACC Commissioner, a candidate for ACC Commissioner, or key ACC Staff. As part of this docket, Commissioner Burns set March 24, 2017 as a deadline for the production of all information previously requested through the subpoenas. Neither APS nor Pinnacle West produced the information requested and instead objected to the subpoena. On March 10, 2017, Commissioner Burns filed suit against APS and Pinnacle West in the Superior Court of Arizona for Maricopa County in an effort to enforce his subpoenas. On March 30, 2017, APS filed a motion to dismiss Commissioner Burns' suit against APS and Pinnacle West. In response to the motion to dismiss, the court stayed the suit and ordered Commissioner Burns to file a motion to compel the production of the information sought by the subpoenas with the ACC. On June 20, 2017, the ACC denied the motion to compel.

On August 4, 2017, Commissioner Burns amended his complaint to add all of the ACC Commissioners and the ACC itself as defendants. All defendants moved to dismiss the amended complaint. On February 15, 2018, the Superior Court dismissed Commissioner Burns' amended complaint. On March 6, 2018, Commissioner Burns filed an objection to the proposed final order from the Superior Court and a motion to further amend his complaint. The Superior Court permitted Commissioner Burns to amend his complaint to add a claim regarding his attempted investigation into whether his fellow commissioners should have been disqualified from voting on APS's 2017 rate case. Commissioner Burns filed his second amended complaint, and all defendants filed responses opposing the second amended complaint and requested that it be dismissed. Oral argument occurred in November 2018 regarding the motion to dismiss. On December 18, 2018, the trial court granted the defendants' motions to dismiss and entered final judgment on January 18, 2019. On February 13, 2019, Commissioner Burns filed a notice of appeal. APS and Pinnacle West cannot predict the outcome of this matter.

Renewable Energy Ballot Initiative. On February 20, 2018, a renewable energy advocacy organization filed with the Arizona Secretary of State a ballot initiative for an Arizona constitutional amendment requiring Arizona public service corporations to provide at least 50% of their annual retail sales of electricity from renewable sources by 2030. For purposes of the proposed amendment, eligible renewable sources would not include nuclear generating facilities. The initiative was placed on the November 2018 Arizona elections ballot. On November 6, 2018, the initiative failed to receive adequate voter support and was defeated.

*Energy Modernization Plan*. On January 30, 2018, ACC Commissioner Tobin proposed the Energy Modernization Plan, which consists of a series of energy policies tied to clean energy sources such as energy storage, biomass, energy efficiency, electric vehicles, and expanded energy planning through the IRP process. The Energy Modernization Plan includes replacing

the current RES standard with a new standard called the CREST, which incorporates the proposals in the Energy Modernization Plan. On February 22, 2018, the ACC Staff filed a Notice of Inquiry to further examine the matter. As a part of this proposal, the ACC voted in March 2018 to direct utilities to develop a comprehensive biomass generation plan to be included in each utility's RES Implementation Plan. On July 5, 2018, Commissioner Tobin's office issued a set of draft CREST rules for the ACC's consideration.

In August 2018, the ACC directed ACC Staff to open a new rulemaking docket which will address a wide range of energy issues, including the Energy Modernization Plan proposals. The rulemaking will consider possible modifications to existing ACC rules, such as the Renewable Energy Standard, Electric and Gas Energy Efficiency Standards, Net Metering, Resource Planning, and the Biennial Transmission Assessment, as well as the development of new rules regarding forest bioenergy, electric vehicles, interconnection of distributed generation, baseload security, blockchain technology and other technological developments, retail competition, and other energy-related topics. Workshops on these energy issues are scheduled to be held throughout 2019. APS cannot predict the outcome of this matter.

Integrated Resource Planning. ACC rules require utilities to develop fifteen-year IRPs which describe how the utility plans to serve customer load in the plan timeframe. The ACC reviews each utility's IRP to determine if it meets the necessary requirements and whether it should be acknowledged. In March of 2018, the ACC reviewed the 2017 IRPs of its jurisdictional utilities and voted to not acknowledge any of the plans. APS does not believe that this lack of acknowledgment will have a material impact on our financial position, results of operations or cash flows. Based on an ACC decision, APS is required to file a Preliminary Resource Plan by April 1, 2019 and its final IRP by April 1, 2020.

**FERC Matter.** As part of APS's acquisition of SCE's interest in Four Corners Units 4 and 5, APS and SCE agreed, via a "Transmission Termination Agreement" that, upon closing of the acquisition, the companies would terminate an existing transmission agreement ("Transmission Agreement") between the parties that provides transmission capacity on a system (the "Arizona Transmission System") for SCE to transmit its portion of the output from Four Corners to California. APS previously submitted a request to FERC related to this termination, which resulted in a FERC order denying rate recovery of \$40 million that APS agreed to pay SCE associated with the termination. On December 22, 2015, APS and SCE agreed to terminate the Transmission Termination Agreement and allow for the Transmission Agreement to expire according to its terms, which includes settling obligations in accordance with the terms of the Transmission Agreement. APS established a regulatory asset of \$12 million in 2015 in connection with the payment required under the terms of the Transmission Agreement. On July 1, 2016, FERC issued an order denying APS's request to recover the regulatory asset through its FERC-jurisdictional rates. APS and SCE completed the termination of the Transmission Agreement on July 6, 2016. APS made the required payment to SCE and wrote-off the \$12 million regulatory asset and charged operating revenues to reflect the effects of this order in the second quarter of 2016. On July 29, 2016, APS filed for a rehearing with FERC. In its order denying recovery, FERC also referred to its enforcement division a question of whether the agreement between APS and SCE relating to the settlement of obligations under the Transmission Agreement was a jurisdictional contract that should have been filed with FERC. On October 5, 2017, FERC issued an order denying APS's request for rehearing. FERC also upheld its prior determination that the agreement relating to the settlement was a jurisdictional contract and should have been filed with FERC. APS cannot predict whether or if the enforcement division will take any action. APS filed an appeal of FERC's July 1, 2016 and October 5, 2017 orders with the United States Court of Appeals for the Ninth Circuit on December 4, 2017. That proceeding is pending and APS cannot predict the outcome of the proceeding.

# **Financial Strength and Flexibility**

Pinnacle West and APS currently have ample borrowing capacity under their respective credit facilities, and may readily access these facilities ensuring adequate liquidity for each company. Capital expenditures will be funded with internally generated cash and external financings, which may include issuances of long-term debt and Pinnacle West common stock.

#### Other Subsidiaries

Bright Canyon Energy. On July 31, 2014, Pinnacle West announced its creation of a wholly-owned subsidiary, BCE. BCE's focus is on new growth opportunities that leverage the Company's core expertise in the electric energy industry. BCE's first initiative is a 50/50 joint venture with BHE U.S. Transmission LLC, a subsidiary of Berkshire Hathaway Energy Company. The joint venture, named TransCanyon, is pursuing independent transmission opportunities within the eleven states that comprise the Western Electricity Coordinating Council, excluding opportunities related to transmission service that would otherwise be provided under the tariffs of the retail service territories of the venture partners' utility affiliates. TransCanyon continues to pursue transmission development opportunities in the western United States consistent with its strategy.

On March 29, 2016, TransCanyon entered into a strategic alliance agreement with PG&E to jointly pursue competitive transmission opportunities solicited by the CAISO, the operator for the majority of California's transmission grid. TransCanyon and PG&E intend to jointly engage in the development of future transmission infrastructure and compete to develop, build, own and operate transmission projects approved by the CAISO.

*El Dorado*. The operations of El Dorado are not expected to have any material impact on our financial results, or to require any material amounts of capital, over the next three years.

**4CA.** See "Four Corners - Asset Purchase Agreement and Coal Supply Matters" above for information regarding 4CA.

## **Key Financial Drivers**

In addition to the continuing impact of the matters described above, many factors influence our financial results and our future financial outlook, including those listed below. We closely monitor these factors to plan for the Company's current needs, and to adjust our expectations, financial budgets and forecasts appropriately.

Operating Revenues. For the years 2016 through 2018, retail electric revenues comprised approximately 95% of our total operating revenues. Our electric operating revenues are affected by customer growth or decline, variations in weather from period to period, customer mix, average usage per customer and the impacts of energy efficiency programs, distributed energy additions, electricity rates and tariffs, the recovery of PSA deferrals and the operation of other recovery mechanisms. These revenue transactions are affected by the availability of excess generation or other energy resources and wholesale market conditions, including competition, demand and prices.

Actual and Projected Customer and Sales Growth. Retail customers in APS's service territory increased 1.7% for the year ended December 31, 2018 compared with the prior year. For the three years 2016 through 2018, APS's customer growth averaged 1.6% per year. We currently project annual customer growth to be 1.5 - 2.5% for 2019 and to average in the range of 1.5 - 2.5% for 2019 through 2021 based on our assessment of improving economic conditions in Arizona.

Retail electricity sales in kWh, adjusted to exclude the effects of weather variations, increased 0.1% for the year ended December 31, 2018 compared with the prior year.

Improving economic conditions and customer growth were offset by energy savings driven by customer conservation, energy efficiency, and distributed renewable generation initiatives. For the three years 2016 through 2018, annual retail electricity sales were about flat, adjusted to exclude the effects of weather variations. We currently project that annual retail electricity sales in kWh will increase in the range of 1.0 - 2.0% for 2019 and increase on average in the range of 1.5 - 2.5% during 2019 through 2021, including the effects of customer conservation and energy efficiency and distributed renewable generation initiatives, but excluding the effects of weather variations. A slower recovery of the Arizona economy or acceleration of the expected effects of customer conservation, energy efficiency or distributed renewable generation initiatives could further impact these estimates.

Actual sales growth, excluding weather-related variations, may differ from our projections as a result of numerous factors, such as economic conditions, customer growth, usage patterns and energy conservation, impacts of energy efficiency programs and growth in DG, and responses to retail price changes. Based on past experience, a reasonable range of variation in our kWh sales projections attributable to such economic factors

under normal business conditions can result in increases or decreases in annual net income of up to approximately \$15 million.

Weather. In forecasting the retail sales growth numbers provided above, we assume normal weather patterns based on historical data. Historically, extreme weather variations have resulted in annual variations in net income in excess of \$20 million. However, our experience indicates that the more typical variations from normal weather can result in increases or decreases in annual net income of up to \$10 million.

Fuel and Purchased Power Costs. Fuel and purchased power costs included on our Consolidated Statements of Income are impacted by our electricity sales volumes, existing contracts for purchased power and generation fuel, our power plant performance, transmission availability or constraints, prevailing market prices, new generating plants being placed in service in our market areas, changes in our generation resource allocation, our hedging program for managing such costs and PSA deferrals and the related amortization.

*Operations and Maintenance Expenses.* Operations and maintenance expenses are impacted by customer and sales growth, power plant operations, maintenance of utility plant (including generation, transmission, and distribution facilities), inflation, unplanned outages, planned outages (typically scheduled in the spring and fall), renewable energy and demand side management related expenses (which are offset by the same amount of operating revenues) and other factors. See Note 2 for discussion of new accounting guidance related to the presentation of net periodic pension and postretirement benefit costs.

**Depreciation and Amortization Expenses.** Depreciation and amortization expenses are impacted by net additions to utility plant and other property (such as new generation, transmission, and distribution facilities), and changes in depreciation and amortization rates. See "Liquidity and Capital Resources" below for information regarding the planned additions to our facilities and income tax impacts related to bonus depreciation.

Pension and Other Postretirement Non-Service Credits - Net. Pension and other postretirement non-service credits can be impacted by changes in our actuarial assumptions. The most relevant actuarial assumptions are the discount rate used to measure our net periodic costs/credit, the expected long-term rate of return on plan assets used to estimate earnings on invested funds over the long-term, the mortality assumptions and the assumed healthcare cost trend rates. We review these assumptions on an annual basis and adjust them as necessary. See Note 2 for discussion of new accounting guidance related to the

presentation of net periodic pension and postretirement benefit costs.

*Property Taxes.* Taxes other than income taxes consist primarily of property taxes, which are affected by the value of property in-service and under construction, assessment ratios, and tax rates. The average property tax rate in Arizona for APS, which owns essentially all of our property, was 11.0% of the assessed value for 2018, 11.2% for 2017 and 2016. We expect property taxes to increase as we add new generating units and continue with improvements and expansions to our existing generating units and transmission and distribution facilities.

Income Taxes. Income taxes are affected by the amount of pretax book income, income tax rates, certain deductions and non-taxable items, such as AFUDC. In addition, income taxes may also be affected by the settlement of issues with taxing authorities. On December 22, 2017, the Tax Act was enacted and was generally effective on January 1, 2018. Changes which will impact the Company include a reduction in the corporate tax rate to 21%, revisions to the rules related to tax bonus depreciation, limitations on interest deductibility and an associated exception for certain public utilities, and requirements that certain excess deferred tax amounts of regulated utilities be normalized. (See Note 4 for details of the impacts on the Company as of December 31, 2018.) In APS's recent general retail rate case, the ACC approved a Tax Expense

Adjustor Mechanism which will be used to pass through the income tax effects to retail customers of the Tax Act. (See Note 3 for details of the TEAM.)

*Interest Expense.* Interest expense is affected by the amount of debt outstanding and the interest rates on that debt (see Note 6). The primary factors affecting borrowing levels are expected to be our capital expenditures, long-term debt maturities, equity issuances and internally generated cash flow. An allowance for borrowed funds used during construction offsets a portion of interest expense while capital projects are under construction. We stop accruing AFUDC on a project when it is placed in commercial operation.

### **RESULTS OF OPERATIONS**

Pinnacle West's only reportable business segment is our regulated electricity segment, which consists of traditional regulated retail and wholesale electricity businesses (primarily electric service to Native Load customers) and related activities and includes electricity generation, transmission and distribution.

# **Operating Results – 2018 compared with 2017.**

Our consolidated net income attributable to common shareholders for the year ended December 31, 2018 was \$511 million, compared with \$488 million for the prior year. The results reflect an increase of approximately \$19 million for the regulated electricity segment primarily due to higher revenue resulting from the retail regulatory settlement effective August 19, 2017, higher transmission revenues, higher retail revenues due to customer growth and higher average effective prices due to customer usage patterns and changes relating to customer program eligibility, partially offset by higher operations and maintenance expense and higher depreciation and amortization.

The following table presents net income attributable to common shareholders by business segment compared with the prior year:

	Year Ended December 31,
	2018 2017 Net change (dollars in millions)
Regulated Electricity Segment:	
Operating revenues less fuel and purchased power expenses	\$2,590 \$2,561 \$ 29
Operations and maintenance	(1,025) (936) (89)
Depreciation and amortization	(581 ) (532 ) (49 )
Taxes other than income taxes	(212 ) (183 ) (29 )

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Pension and other postretirement non-service credits - net	50	25	25	
All other income and expenses, net	59	29	30	
Interest charges, net of allowance for borrowed funds used during construction	(218	) (198	) (20	)
Income taxes (Note 4)	(134	) (256	) 122	
Less income related to noncontrolling interests (Note 18)	(19	) (19	) —	
Regulated electricity segment income	510	491	19	
All other	1	(3	) 4	
Net Income Attributable to Common Shareholders	\$511	\$488	\$ 23	

*Operating revenues less fuel and purchased power expenses*. Regulated electricity segment operating revenues less fuel and purchased power expenses were \$29 million higher for the year ended December 31, 2018 compared with the prior year. The following table summarizes the major components of this change:

	Increase (Decrease) Fuel and Operatingurchased revenuespower Net			<sup>l</sup> Net cha	change	
	(dellew	expense				
Impacts of retail regulatory settlement effective	(dollars	s in million	is)			
August 19, 2017 (Note 3)						
Increase in net retail base rates	\$104	\$ —		\$ 104		
Change in residential rate design and seasonal rates (a)	7			7		
Higher transmission revenues (Note 3)	27			27		
Higher retail revenues due to higher customer growth and						
changes in customer usage patterns, partially offset by the	26	2		24		
impacts of energy efficiency and distributed generation						
Higher demand side management regulatory surcharges and						
renewable energy regulatory surcharges and purchased power,	1	(9	)	10		
partially offset in operations and maintenance costs						
Refunds due to lower federal corporate income tax rate (Note	(143)			(143	)	
3)	(115)			`	,	
Effects of weather	(15)	(6	)	(9	)	
Changes in net fuel and purchased power costs, including	120	121		(1	)	
off-system sales margins and related deferrals				(1	,	
Miscellaneous items, net	3	(7	)	10		
Total	\$130	\$ 101		\$ 29		

(a) As part of the 2017 Settlement Agreement, rate design changes were implemented that moved some revenue responsibility from summer to non-summer months. The change was made to better align revenue collections with costs of service.

*Operations and maintenance*. Operations and maintenance expenses increased \$89 million for the year ended December 31, 2018 compared with the prior-year period primarily because of:

An increase of \$37 million related to public outreach costs at the parent company primarily associated with the ballot initiative (see Note 3);

An increase of \$21 million in fossil generation costs primarily due to higher planned outage and operating costs;

An increase of \$12 million related to costs for renewable energy and similar regulatory programs, which was partially offset in operating revenues and purchased power;

An increase of \$11 million for costs related to information technology;

An increase of \$9 million in transmission, distribution, and customer service costs primarily due to maintenance costs and customer bad debt expense;

• An increase of \$6 million to inform customers about APS's clean energy focus;

A decrease of \$6 million related to employee benefit cost;

A decrease of \$5 million related to the absence of the Navajo Plant capital projects canceled in 2017 due to the expected plant retirement, which were deferred for regulatory recovery in depreciation; and

An increase of \$4 million related to miscellaneous other factors.

**Depreciation and amortization.** Depreciation and amortization expenses were \$49 million higher for the year ended December 31, 2018 compared with the prior-year period primarily due to increased depreciation and amortization rates of \$36 million, increased plant in service of \$8 million and the absence of the regulatory deferral of the canceled capital projects in 2017 associated with the expected Navajo Plant retirement of \$5 million.

*Taxes other than income taxes.* Taxes other than income taxes were \$29 million higher for the year ended December 31, 2018 compared with the prior-year period primarily due to higher property values and the amortization of our property tax deferral regulatory asset.

**Pension and other postretirement non-service credits, net.** Pension and other postretirement non-service credits, net were \$25 million higher for the year ended December 31, 2018 compared to the prior-year period primarily due to higher market returns and the adoption of new pension and other postretirement accounting guidance in 2018 (see Notes 2 and 7).

All other income and expenses, net. All other income and expenses, net were \$30 million higher for the year ended December 31, 2018 compared with the prior-year period primarily due to the debt return on the Four Corners SCR deferrals (Note 3) and increased allowance for equity funds used during construction.

Interest charges, net of allowance for borrowed funds used during construction. Interest charges, net of allowance for borrowed funds used during construction, were \$20 million higher for the year ended December 31, 2018 compared with the prior-year period primarily due to higher debt balances in the current period.

*Income taxes.* Income taxes were \$122 million lower for the year ended December 31, 2018 compared with the prior-year period primarily due to the effects of the federal tax reform and lower pretax income in the current year period, partially offset by certain non-deductible costs (See Note 4).

# Operating Results – 2017 compared with 2016.

Our consolidated net income attributable to common shareholders for the year ended December 31, 2017 was \$488 million, compared with \$442 million for the prior year. The results reflect an increase of approximately \$48 million for the regulated electricity segment primarily due to higher revenue resulting from the retail regulatory settlement effective August 19, 2017, higher transmission revenues, higher retail revenues due to customer growth and higher average effective prices due to customer usage patterns and changes relating to customer program eligibility, partially offset by higher depreciation and amortization primarily due to increased plant in service and higher depreciation and amortization rates.

The following table presents net income attributable to common shareholders by business segment compared with the prior year:

	Year En December 2017 (dollars		Net cha	ange
Regulated Electricity Segment:				
Operating revenues less fuel and purchased power expenses	\$2,56	1 \$2,40	7 \$ 154	
Operations and maintenance	(936	) (926	) (10	)
Depreciation and amortization	(532	) (485	) (47	)
Taxes other than income taxes	(183	) (166	) (17	)
Pension and other postretirement non-service credits - net	25	20	5	
All other income and expenses, net	29	35	(6	)
Interest charges, net of allowance for borrowed funds used during construction	g (198	) (186	) (12	)
Income taxes	(256	) (237	) (19	)
Less income related to noncontrolling interests (Note 18)	(19	) (19	) —	
Regulated electricity segment income	491	443	48	
All other	(3	) (1	) (2	)
Net Income Attributable to Common Shareholders	\$488	\$442	\$ 46	

*Operating revenues less fuel and purchased power expenses*. Regulated electricity segment operating revenues less fuel and purchased power expenses were \$154 million higher for the year ended December 31, 2017 compared with the prior year. The following table summarizes the major components of this change:

	Increase (Decrease)				
	Fuel and Operating rchased revenue ower Net cha				nge
	(dalla	expens rs in milli			
Impacts of retail regulatory settlement effective August 19, 2017 (Note 4)	,	\$ —	OHS)	\$ 55	
Transmission revenues (Note 4):					
Higher transmission revenues	30			30	
Absence of 2016 FERC disallowance	12			12	
Higher retail revenues due to customer growth and higher					
average effective prices due to customer usage patterns and	21	(3	)	24	
changes relating to customer program participation (a)					
Lost fixed cost recovery	14			14	
Effects of weather	9	3		6	
Changes in net fuel and purchased power costs, including off-system sales margins and related deferrals	(83)	(92	)	9	
Higher demand side management regulatory surcharges and					
renewable energy regulatory surcharges and purchased power	9	2		7	
partially offset in operations and maintenance costs					
Miscellaneous items, net	(3)	· —		(3	)
Total	\$64	\$ (90	)	\$ 154	

(a) Partially offset by the impacts of efficiency programs and distributed generation.

*Operations and maintenance*. Operations and maintenance expenses increased \$10 million for the year ended December 31, 2017 compared with the prior year primarily because of:

An increase of \$15 million for employee benefit costs;

An increase of \$9 million for costs primarily related to information technology and other corporate support;

An increase of \$8 million related to costs for demand-side management, renewable energy and similar regulatory programs, which is partially offset in operating revenues and purchased power;

An increase of \$5 million related to the Navajo Plant capital projects canceled due to the expected plant retirement, which were deferred for regulatory recovery in depreciation;

A decrease of \$12 million for lower Palo Verde operating costs;

A decrease of \$11 million in fossil generation costs primarily due to less planned outage activity in the current year and lower Navajo Plant costs;

A decrease of \$5 million primarily due to the absence of 2016 costs to support the Company's positions on a solar net metering ballot initiative in Arizona; and

An increase of \$1 million related to miscellaneous other factors.

**Depreciation and amortization.** Depreciation and amortization expenses were \$47 million higher for the year ended December 31, 2017 compared with the prior year primarily related to increased plant in service of \$32 million and increased depreciation and amortization rates of \$19 million, partially offset by the regulatory deferral of the canceled capital projects associated with the expected Navajo Plant retirement of \$5 million.

*Taxes other than income taxes.* Taxes other than income taxes were \$17 million higher for the year ended December 31, 2017 compared with the prior year primarily due to higher property values and the amortization of our property tax deferral regulatory asset.

**Pension and other postretirement non-service credits, net.** Pension and other postretirement non-service credits, net were \$5 million higher for the year ended December 31, 2017 compared to the prior-year period primarily due to higher market returns.

*All other income and expenses, net.* All other income and expenses, net, were \$6 million lower for the year ended December 31, 2017 compared with the prior year primarily due to the absence of a gain on sale of a transmission line, which occurred in 2016.

*Interest charges, net of allowance for borrowed funds used during construction.* Interest charges, net of allowance for borrowed funds used during construction, increased \$12 million for the year ended December 31, 2017 compared with the prior year, primarily because of higher debt balances in the current year.

*Income taxes.* Income taxes were \$19 million higher for the year ended December 31, 2017 compared with the prior year primarily due to the effects of higher pretax income in the current year and the effects of the federal tax reform, partially offset by a lower effective tax rate primarily due to stock compensation. The stock compensation guidance requires all excess income tax benefits and deficiencies arising from share-based payments to be recognized in earnings in the period they occur, which causes effective tax rate fluctuations when stock compensation payouts occur.

# LIQUIDITY AND CAPITAL RESOURCES

### Overview

Pinnacle West's primary cash needs are for dividends to our shareholders and principal and interest payments on our indebtedness. The level of our common stock dividends and future dividend growth will be dependent on declaration by our Board of Directors and based on a number of factors, including our financial condition, payout ratio, free cash flow and other factors.

Our primary sources of cash are dividends from APS and external debt and equity issuances. An ACC order requires APS to maintain a common equity ratio of at least 40%. As defined in the related ACC order, the common equity ratio is defined as total shareholder equity divided by the sum of total shareholder equity and long-term debt, including current maturities of long-term debt. At December 31, 2018, APS's common equity ratio, as defined, was 54%. Its total shareholder equity was approximately \$5.7 billion, and total capitalization was approximately \$10.5 billion. Under this order, APS would be prohibited from paying dividends if such payment would reduce its total shareholder equity below approximately \$4.2 billion,

assuming APS's total capitalization remains the same. This restriction does not materially affect Pinnacle West's ability to meet its ongoing cash needs or ability to pay dividends to shareholders.

APS's capital requirements consist primarily of capital expenditures and maturities of long-term debt. APS funds its capital requirements with cash from operations and, to the extent necessary, external debt financing and equity infusions from Pinnacle West.

On December 20, 2018, the Joint Committee on Taxation ("JCT") released the general explanation of the Tax Act. The document - commonly referred to as the "Blue Book" - provides a comprehensive technical description of the Tax Act and includes the legislative intent of Congress with respect to the changes made by provisions of the Tax Act. The "Blue Book" provides clarification that the intent of the Tax Act was to exclude from the definition of bonus depreciation qualified property any property placed in service by a regulated public utility after December 31, 2017. As a result, the Company currently does not anticipate recognizing any cash tax benefits related to bonus depreciation for property placed in service on or after January 1, 2018 (See Note 4).

# **Summary of Cash Flows**

The following tables present net cash provided by (used for) operating, investing and financing activities for the years ended December 31, 2018, 2017 and 2016 (dollars in millions):

#### Pinnacle West Consolidated

	2018	2017	2016
Net cash flow provided by operating activities	\$1,277	\$1,118	\$1,023
Net cash flow used for investing activities	(1,193)	(1,429)	(1,252)
Net cash flow provided by (used for) financing activities	(92)	316	198
Net increase (decrease) in cash and cash equivalents	\$(8)	\$5	\$(31)

# Arizona Public Service Company

	2018	2017	2016
Net cash flow provided by operating activities	\$1,255	\$1,162	\$1,010
Net cash flow used for investing activities	(1,187)	(1,401)	(1,219)
Net cash flow provided by (used for) financing activities	(76)	244	196
Net increase (decrease) in cash and cash equivalents	\$(8)	\$5	\$(13)

# **Operating Cash Flows**

2018 Compared with 2017. Pinnacle West's consolidated net cash provided by operating activities was \$1,277 million in 2018 compared to \$1,118 million in 2017. The increase of \$159 million in net cash provided is primarily due to higher cash receipts from operating activities as a result of the retail regulatory settlement effective August 19, 2017, higher transmission receipts and higher receipts due to customer growth and higher average effective prices. These items are partially offset by higher payments for operations and maintenance, income taxes, other taxes and interest. The difference between APS and Pinnacle West's net cash provided by operating activities primarily relates to Pinnacle West's cash payments for 4CA's operating costs and differences in other operating cash payments.

**2017** Compared with 2016. Pinnacle West's consolidated net cash provided by operating activities was \$1,118 million in 2017 compared to \$1,023 million in 2016. The increase of \$95 million in net cash provided

is primarily due to lower payments of operations and maintenance, fuel and purchased power costs and higher cash receipts, partially offset by no collateral posted in 2017 compared to \$17 million returned in 2016. The difference between APS and Pinnacle West's net cash provided by operating activities primarily relates to Pinnacle West's cash payments for 4CA's operating costs and differences in other operating cash payments.

Retirement plans and other postretirement benefits. Pinnacle West sponsors a qualified defined benefit pension plan and a non-qualified supplemental excess benefit retirement plan for the employees of Pinnacle West and our subsidiaries. The requirements of the Employee Retirement Income Security Act of 1974 ("ERISA") require us to contribute a minimum amount to the qualified plan. We contribute at least the minimum amount required under ERISA regulations, but no more than the maximum tax-deductible amount. The minimum required funding takes into consideration the value of plan assets and our pension benefit obligations. Under ERISA, the qualified pension plan was 110% funded as of January 1, 2019 and 117% as of January 1, 2018. Under GAAP, the qualified pension plan was 90% funded as of January 1, 2019 and 95% funded as of January 1, 2018. See Note 7 for additional details. The assets in the plan are comprised of fixed-income, equity, real estate, and short-term investments. Future year contribution amounts are dependent on plan asset performance and plan actuarial assumptions. We made contributions to our pension plan totaling \$50 million in 2018, \$100 million in 2017, and \$100 million in 2016. The minimum required contributions for the pension plan are zero for the next three years. We expect to make voluntary contributions up to a total of \$350 million during the 2019-2021 period. With regard to contributions to our other postretirement benefit plan, we did not make a contribution in 2018. We made a contribution of approximately \$1 million in each of 2017 and 2016. We do not expect to make any contributions over the next three years to our other postretirement benefit plans. In 2018, the Company was reimbursed \$72 million for prior years retiree medical claims from the other postretirement benefit plan trust assets.

Because of plan changes in 2014, the Company sought IRS approval to move approximately \$186 million of other postretirement benefit trust assets into a new trust account to pay for active union employee medical costs. In December 2016, FERC approved a methodology for determining the amount of other postretirement benefit trust assets to transfer into a new trust account to pay for active union employee medical costs. On January 2, 2018, these funds were moved to the new trust account, which is included in the other special use funds on the Consolidated Balance Sheets. The Company and the IRS executed a final Closing Agreement on March 2, 2018. The Company made an informational filing with FERC during February 2018. It is the Company's understanding that completion of these regulatory requirements permits access to approximately \$186 million for the sole purpose of paying

active union employee medical benefits.

# **Investing Cash Flows**

**2018** Compared with 2017. Pinnacle West's consolidated net cash used for investing activities was \$1,193 million in 2018, compared to \$1,429 million in 2017. The decrease of \$236 million in net cash used primarily related to decreased capital expenditures. The difference between APS and Pinnacle West's net cash used for investing activities primarily relates to Pinnacle West's investing cash activity related to 4CA.

**2017** Compared with 2016. Pinnacle West's consolidated net cash used for investing activities was \$1,429 million in 2017, compared to \$1,252 million in 2016. The increase of \$177 million in net cash used primarily related to increased capital expenditures.

*Capital Expenditures.* The following table summarizes the estimated capital expenditures for the next three years:

# **Capital Expenditures**

(dollars in millions)

(Gollars III IIIIII)							
	Estimated for the Year Ended December 31,						
	2019	2020	2021				
APS							
Generation:							
Clean:							
Nuclear Fuel	\$72	\$64	\$64				
Nuclear Generation	70	68	67				
Renewables (a)	16	18	3				
New Resources (b)	77	119	305				
Environmental	30	40	71				
New Gas Generation	16						
Other Generation	109	116	108				
Distribution	508	462	559				
Transmission	202	169	199				
Other (c)	126	147	108				
Total APS	\$1,226	\$1,203	\$1,484				

- (a) Primarily APS Solar Communities program
- (b) Projected future generation resources, which may include energy storage, renewable projects, and other clean energy projects
- (c)Primarily information systems and facilities projects

Generation capital expenditures are comprised of various additions and improvements to APS's clean resources, including nuclear plants, renewables and projected future new resources. Generation capital expenditures also include improvements to existing fossil plants. Examples of the types of projects included in the forecast of generation capital expenditures are additions of roof top solar systems, new clean resources, and upgrades and capital replacements of various nuclear and fossil power plant equipment, such as turbines, boilers and environmental equipment. We are monitoring the status of environmental matters, which, depending on their final outcome, could require modification to our planned environmental expenditures.

Distribution and transmission capital expenditures are comprised of infrastructure additions and upgrades, capital replacements, and new customer construction. Examples of the types of projects included in the forecast include power lines, substations, and line extensions to new residential and commercial developments.

Capital expenditures will be funded with internally generated cash and external financings, which may include issuances of long-term debt and Pinnacle West common stock.

# **Financing Cash Flows and Liquidity**

**2018 Compared with 2017.** Pinnacle West's consolidated net cash used for financing activities was \$92 million in 2018, compared to \$316 million of net cash provided in 2017, an increase of \$408 million in net

cash used. The increase in net cash used by financing activities includes \$403 million in lower issuances of long-term debt, higher long-term debt repayments of \$57 million and higher dividend payments of \$19 million through December 31, 2018, which are partially offset by \$63 million in lower net short-term debt.

APS's consolidated net cash used by financing activities was\$76 million in 2018, compared to \$244 million of net cash provided in 2017, an increase of \$320 million in net cash used. The increase in net cash used by financing activities includes \$254 million in lower issuances of long-term debt, higher long-term debt repayments of \$182 million and higher dividend payments of \$19 million through December 31, 2018, which are partially offset by \$136 million in lower net short-term debt.

2017 Compared with 2016. Pinnacle West's consolidated net cash provided by financing activities was \$316 million in 2017, compared to \$198 million in 2016, an increase of \$118 million in net cash provided. The net cash provided by financing activities includes \$245 million in lower long-term debt repayments and \$155 million higher issuances of long-term debt through December 31, 2017, partially offset by a \$259 million net decrease in short-term borrowings and \$16 million of higher dividend payments.

APS's consolidated net cash provided by financing activities was \$244 million in 2017, compared to \$196 million in 2016, an increase of \$48 million in net cash provided. The net cash provided by financing activities includes \$370 million in lower long-term debt repayments and \$108 million in higher equity infusions from Pinnacle West, partially offset by \$143 million lower issuances of long-term debt through December 31, 2017, \$271 million net decrease in short-term borrowings and \$16 million of higher dividend payments.

Significant Financing Activities. On December 19, 2018, the Pinnacle West Board of Directors declared a dividend of \$0.7375 per share of common stock, payable on March 1, 2019 to shareholders of record on February 1, 2019. During 2018, Pinnacle West increased its indicated annual dividend from \$2.78 per share to \$2.95 per share. For the year ended December 31, 2018, Pinnacle West's total dividends paid per share of common stock were \$2.82 per share, which resulted in dividend payments of \$309 million.

On May 30, 2018, APS purchased all \$32 million of Maricopa County, Arizona Pollution Control Corporation Pollution Control Revenue Refunding Bonds, 2009 Series C, due 2029. These bonds were classified as current maturities of long-term debt on our Consolidated Balance Sheets at December 31, 2017.

On June 26, 2018, APS repaid at maturity APS's \$50 million term loan facility.

On August 9, 2018, APS issued \$300 million of 4.20% unsecured senior notes that mature on August 15, 2048. The net proceeds from the sale of the notes were used to repay commercial paper borrowings.

On November 30, 2018, APS repaid its \$100 million term loan facility that would have matured April 22, 2019.

On December 21, 2018, Pinnacle West entered into a \$150 million term loan facility that matures December 2020. The proceeds were used for general corporate purposes.

On December 21, 2018, Pinnacle West contributed \$150 million into APS in the form of an equity infusion. APS used this contribution to repay short-term indebtedness.

Available Credit Facilities. Pinnacle West and APS maintain committed revolving credit facilities in order to enhance liquidity and provide credit support for their commercial paper programs.

On June 28, 2018, Pinnacle West refinanced its 364-day \$125 million unsecured revolving credit facility that would have matured on July 30, 2018 with a new 364-day \$150 million credit facility that matures June 27, 2019. Borrowings under the facility bear interest at LIBOR plus 0.70% per annum. At December 31, 2018, Pinnacle West had \$54 million outstanding under the facility.

On July 12, 2018, Pinnacle West replaced its \$200 million revolving credit facility that would have matured in May 2021, with a new \$200 million facility that matures in July 2023. Pinnacle West has the option to increase the amount of the facility up to a maximum of \$300 million upon the satisfaction of certain conditions and with the consent of the lenders. At December 31, 2018, Pinnacle West had no outstanding borrowings under its credit facility, no letters of credit outstanding and \$22 million of commercial paper borrowings.

On July 12, 2018, APS replaced its \$500 million revolving credit facility that would have matured in May 2021, with a new \$500 million facility that matures in July 2023.

At December 31, 2018, APS had two revolving credit facilities totaling \$1 billion, including a \$500 million credit facility that matures in June 2022 and the above-mentioned \$500 million facility. APS may increase the amount of each facility up to a maximum of \$700 million, for a total of \$1.4 billion, upon the satisfaction of certain conditions and with the consent of the lenders. Interest rates are based on APS's senior unsecured debt credit ratings. These facilities are available to support APS's\$500 million commercial paper program, for bank borrowings or for issuances of letters of credit. At December 31, 2018, APS had no commercial paper outstanding and no outstanding borrowings or letters of credit under its revolving credit facilities. See "Financial Assurances" in Note 10 for a discussion of APS's other outstanding letters of credit.

*Other Financing Matters.* See Note 16 for information related to the change in our margin and collateral accounts.

## **Debt Provisions**

Pinnacle West's and APS's debt covenants related to their respective bank financing arrangements include maximum debt to capitalization ratios. Pinnacle West and APS comply with this covenant. For both Pinnacle West and APS, this covenant requires that the ratio of consolidated debt to total consolidated capitalization not exceed 65%. At December 31, 2018, the ratio was approximately 50% for Pinnacle West and 46% for APS.

Failure to comply with such covenant levels would result in an event of default which, generally speaking, would require the immediate repayment of the debt subject to the covenants and could "cross-default" other debt. See further discussion of "cross-default" provisions below.

Neither Pinnacle West's nor APS's financing agreements contain "rating triggers" that would result in an acceleration of the required interest and principal payments in the event of a rating downgrade. However, our bank credit agreements contain a pricing grid in which the interest rates we pay for borrowings thereunder are determined by our current credit ratings.

All of Pinnacle West's loan agreements contain "cross-default" provisions that would result in defaults and the potential acceleration of payment under these loan agreements if Pinnacle West or APS were to default under certain other material agreements. All of APS's bank agreements contain "cross-default" provisions that would result in defaults and the potential acceleration of payment under these bank agreements if APS were to default under certain other material agreements. Pinnacle West and APS do not have a material adverse change restriction for credit facility borrowings.

See Note 6 for further discussions of liquidity matters.

## **Credit Ratings**

The ratings of securities of Pinnacle West and APS as of February 15, 2019 are shown below. We are disclosing these credit ratings to enhance understanding of our cost of short-term and long-term capital and our ability to access the markets for liquidity and long-term debt. The ratings reflect the respective views of the rating agencies, from which an explanation of the significance of their ratings may be obtained. There is no assurance that these ratings will continue for any given period of time. The ratings may be revised or withdrawn entirely by the rating agencies if, in their respective judgments, circumstances so warrant. Any downward revision or withdrawal may adversely affect the market price of Pinnacle West's or APS's securities and/or result in an increase in the cost of, or limit access to, capital. Such revisions may also result in substantial additional cash or other collateral requirements related to certain derivative instruments, insurance policies, natural gas transportation, fuel supply, and other energy-related contracts. At this time, we believe we have sufficient available liquidity resources to respond to a downward revision to our credit ratings.

Moody's Standard & Poor's Fitch

	Widdy Spiandard & 1 ddi Strich					
Pinnacle West						
Corporate credit rating	A3	A-	A-			
Senior unsecured	A3	BBB+	A-			
Commercial paper	P-2	A-2	F2			
Outlook	Stable	Stable	Stable			
APS						
Corporate credit rating	A2	A-	A-			

Corporate credit rating	; A2	A-	A-
Senior unsecured	A2	A-	A
Commercial paper	P-1	A-2	F2
Outlook	Stable	Stable	Stable

# **Off-Balance Sheet Arrangements**

See Note 18 for a discussion of the impacts on our financial statements of consolidating certain VIEs.

## **Contractual Obligations**

The following table summarizes Pinnacle West's consolidated contractual requirements as of December 31, 2018 (dollars in millions):

	2019	2020- 2021	2022- 2023	Thereafter	Total
Long-term debt payments, including interest: (a)					
APS	\$695	\$589	\$336	\$6,419	\$8,039
Pinnacle West	12	461			473
Total long-term debt payments, including interest	707	1,050	336	6,419	8,512
Short-term debt payments, including interest (b)	76			_	76
Fuel and purchased power commitments (c)	574	1,093	1,103	5,701	8,471
Renewable energy credits (d)	37	70	61	155	323
Purchase obligations (e)	48	20	20	206	294
Coal reclamation	32	42	46	167	287
Nuclear decommissioning funding requirements	2	4	4	52	62
Noncontrolling interests (f)	23	46	46	159	274
Operating lease payments (g)	14	22	12	42	90
Total contractual commitments	\$1,513	\$2,347	\$1,628	\$12,901	\$18,389

The long-term debt matures at various dates through 2048 and bears interest principally at (a) fixed rates. Interest on variable-rate long-term debt is determined by using average rates at December 31, 2018 (see Note 6).

- (b) See Note 5 Lines of credit and short-term borrowings for further details.
- Our fuel and purchased power commitments include purchases of coal, electricity, natural gas, renewable energy, nuclear fuel, and natural gas transportation (see Notes 3 and 10).
- (d)Contracts to purchase renewable energy credits in compliance with the RES (see Note 3).
- These contractual obligations include commitments for capital expenditures and other obligations.
- (f) Payments to the noncontrolling interests relate to the Palo Verde Sale Leaseback (see Note 18).
- (g) Commitments relating to purchased power lease contracts are included within the fuel and purchased power commitments line above.

This table excludes \$41 million in unrecognized tax benefits because the timing of the future cash outflows is uncertain. Estimated minimum required pension contributions are zero for 2019, 2020 and 2021 (see Note 7).

#### CRITICAL ACCOUNTING POLICIES

In preparing the financial statements in accordance with GAAP, management must often make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues, expenses and related disclosures at the date of the financial statements and during the reporting period. Some of those judgments can be subjective and complex, and actual results could differ from those estimates. We consider the following accounting policies to be our most critical because of the uncertainties, judgments and complexities of the underlying accounting standards and operations involved.

# **Regulatory Accounting**

Regulatory accounting allows for the actions of regulators, such as the ACC and FERC, to be reflected in our financial statements. Their actions may cause us to capitalize costs that would otherwise be included as an expense in the current period by unregulated companies. Regulatory assets represent incurred costs that have been deferred because they are probable of future recovery in customer rates. Regulatory liabilities generally represent amounts collected in rates to recover costs expected to be incurred in the future or amounts collected in excess of costs incurred and are refundable to customers. Management continually assesses whether our regulatory assets are probable of future recovery by considering factors such as applicable regulatory environment changes and recent rate orders to other regulated entities in the same jurisdiction. This determination reflects the current political and regulatory climate in Arizona and is subject to change in the future. If future recovery of costs ceases to be probable, the assets would be written off as a charge in current period earnings, except for pension benefits which would be charged to OCI and result in lower future earnings. We had \$1,510 million of regulatory assets and \$2,492 million of regulatory liabilities on the Consolidated Balance Sheets at December 31, 2018.

See Notes 1 and 3 for more information.

# **Pensions and Other Postretirement Benefit Accounting**

Changes in our actuarial assumptions used in calculating our pension and other postretirement benefit liability and expense can have a significant impact on our earnings and financial position. The most relevant actuarial assumptions are the discount rate used to measure our liability and net periodic cost, the expected long-term rate of return on plan assets used to estimate earnings on invested funds over the long-term, the mortality assumptions, and the assumed healthcare cost trend rates. We review these assumptions on an annual basis and adjust them as necessary.

On January 1, 2018, we adopted new accounting standard ASU 2017-07, Compensation-Retirement Benefits: Improving the Presentation of Net Periodic Pension Cost and Net Periodic Postretirement Benefit Cost. This new standard changed our income statement presentation of net periodic benefit cost and allows only the service cost component of periodic net benefit cost to be eligible for capitalization. See Note 2 for additional information.

The following chart reflects the sensitivities that a change in certain actuarial assumptions would have had on the December 31, 2018 reported pension liability on the Consolidated Balance Sheets and our 2018 reported pension expense, after consideration of amounts capitalized or billed to electric plant participants, on Pinnacle West's Consolidated Statements of Income (dollars in millions):

	Increase (Decrease)				
	Impact on	Impact on Pension			
Actuarial Assumption (a)	Pension				
	Liability	Expens	e		
Discount rate:					
Increase 1%	\$ (328)	\$ (12	)		
Decrease 1%	397	15			
Expected long-term rate of return on plan assets:					
Increase 1%		(21	)		
Decrease 1%		21			

(a) Each fluctuation assumes that the other assumptions of the calculation are held constant while the rates are changed by one percentage point.

The following chart reflects the sensitivities that a change in certain actuarial assumptions would have had on the December 31, 2018 other postretirement benefit obligation and our 2018 reported other postretirement benefit expense, after consideration of amounts capitalized or billed to electric plant participants, on Pinnacle West's Consolidated Statements of Income (dollars in millions):

Actuarial Assumption (a)	Increase (Decrease) Impact on Other Impact on Other Postretirement Benefit Obligation Postretirement Benefit Expense						
Discount rate:							
Increase 1%	\$ (85	)	\$	(1	)		
Decrease 1%	108		6				
Healthcare cost trend rate (b):							
Increase 1%	101		10				
Decrease 1%	(81	)	(4		)		
Expected long-term rate of return on plan assets – pretax:							
Increase 1%			(5		)		
Decrease 1%			5				

- (a) Each fluctuation assumes that the other assumptions of the calculation are held constant while the rates are changed by one percentage point.
- (b) This assumes a 1% change in the initial and ultimate healthcare cost trend rate.

See Notes 2 and 7 for further details about our pension and other postretirement benefit plans.

#### **Fair Value Measurements**

We account for derivative instruments, investments held in our nuclear decommissioning trust fund, investments held in our other special use funds, certain cash equivalents, and plan assets held in our retirement and other benefit plans at fair value on a recurring basis. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. We use inputs, or assumptions that market participants would use, to determine fair market value. We utilize valuation techniques that maximize the use of observable inputs and minimize the use of unobservable inputs. The significance of a particular input determines how the instrument is classified in a fair value hierarchy. The determination of fair value sometimes requires subjective and complex judgment. Our assessment of the inputs and the significance of a particular input to fair value measurement may affect the valuation of the instruments and their placement within a fair value hierarchy. Actual results could differ from our estimates of fair value. See Note 1 for a discussion of accounting policies and Note 13 for fair value measurement disclosures.

## **Asset Retirement Obligations**

We recognize an ARO for the future decommissioning or retirement of our tangible long-lived assets for which a legal obligation exists. The ARO liability represents an estimate of the fair value of the current obligation related to decommissioning and the retirement of those assets. ARO measurements inherently involve uncertainty in the amount and timing of settlement of the liability. We use an expected cash flow approach to measure the amount we recognize as an ARO. This approach applies probability weighting to discounted future cash flow scenarios that reflect a range of possible outcomes. The scenarios consider settlement of the ARO at the expiration of the asset's current license or lease term and expected decommissioning dates. The fair value of an ARO is recognized in the period in which it is incurred. The associated asset retirement costs are capitalized as part of the carrying value of the long-lived asset and are depreciated over the life of the related assets. In addition, we accrete the ARO liability to reflect the passage of time. Changes in these estimates and assumptions could materially affect the amount of the recorded ARO for these assets. In accordance with GAAP accounting, APS accrues removal costs for its regulated utility assets, even if there is no legal obligation for removal.

AROs as of December 31, 2018 are described further in Note 11.

#### **Income Taxes**

Our income tax expense, deferred tax assets and liabilities, and liabilities for unrecognized tax benefits reflect management's best estimate of current and future taxes to be paid. On December 22, 2017, the Tax Act was enacted, and is generally effective January 1, 2018. This legislation made significant changes to the federal income tax laws. Changes which impact the Company include, but are not limited to, a reduction in the corporate tax rate to 21%, revisions to the rules related to tax bonus depreciation, limitations on interest deductibility and an associated exception for certain public utility property, and requirements that certain excess deferred tax amounts of regulated utilities be normalized. Deferred tax assets or liabilities are recognized for the estimated future tax effects attributable to temporary differences between the financial statement basis and the tax basis of assets and liabilities as well as tax credit carryforwards and net operating loss carryforwards. Deferred tax assets and liabilities are measured using enacted tax rates expected to apply to taxable income in the years in which those temporary differences are expected to be recovered or settled. The effect on deferred tax assets and liabilities of a change in tax rates is recognized in the period the change is enacted. Given the regulatory nature of the Company's business, substantially all of the effect on deferred tax assets and liabilities for the reduction in the federal corporate tax

rate to 21% was recorded as a regulatory liability recoverable by ratepayers as of December 31, 2017. See Note 3 for further discussion of the accounting for the regulatory liability. The calculation of our tax liabilities involves dealing with the application of complex laws and regulations which are voluminous and often ambiguous. Interpretations and guidance surrounding income tax laws and regulations change over time. Tax positions taken by Pinnacle West on its income tax returns that are recognized in the financial statements must satisfy a "more likely than not" recognition threshold, assuming that the position will be sustained upon examination by taxing authorities with full knowledge of all relevant information, including resolutions of any related appeals or litigation processes, on the basis of the technical merits. Additional guidance may be issued through legislation, Treasury regulations, or other technical guidance, which may materially affect amounts the Company has recognized in its financial statements.

We record unrecognized tax benefits for tax positions that may not satisfy this "more likely than not" recognition threshold as liabilities in accordance with generally accepted accounting principles. These liabilities are adjusted when management judgment changes as a result of the evaluation of new information not previously available. These changes will be reflected as an increase or decrease to income tax expense in the period in which new information is available.

#### OTHER ACCOUNTING MATTERS

We adopted the following new accounting standards on January 1, 2018:

ASU 2014-09: Revenue from Contracts with Customers, and related amendments

ASU 2016-01: Financial Instruments, Recognition and Measurement

ASU 2016-15: Statement of Cash Flows, Classification of Certain Cash Receipts and Cash Payments

ASU 2016-18: Statement of Cash Flows, Restricted Cash

ASU 2017-01: Business Combinations, Clarifying the Definition of a Business

ASU 2017-05: Other Income, Clarifying the Scope of Asset Derecognition Guidance and Accounting for Partial Sales of Nonfinancial Assets

ASU 2017-07: Compensation-Retirement Benefits, Improving the Presentation of Net Periodic Pension Cost and Net Periodic Postretirement Benefit Cost

ASU 2018-02: Income Statement-Reporting Comprehensive Income, Reclassification of Certain Tax Effects from Accumulated Other Comprehensive Income

We adopted the following new accounting standards on January 1, 2019:

ASU 2016-02: Leases, and related amendments

ASU 2017-12: Derivatives and Hedging, Targeted Improvements to Accounting for Hedging Activities

We are currently evaluating the impacts of the pending adoption of the following new accounting standards effective for us on January 1, 2020:

### ASU 2016-13: Financial Instruments, Measurement of Credit Losses

• ASU 2018-15: Internal-Use Software: Customer's Accounting for Implementation Costs Incurred in a Cloud Computing Arrangement That is a Service Contract

See Note 2 for additional information related to new accounting standards.

#### MARKET AND CREDIT RISKS

#### **Market Risks**

Our operations include managing market risks related to changes in interest rates, commodity prices and investments held by our nuclear decommissioning trust fund and benefit plan assets.

## **Interest Rate and Equity Risk**

We have exposure to changing interest rates. Changing interest rates will affect interest paid on variable-rate debt and the market value of fixed income securities held by our nuclear decommissioning trust, other special use funds (see Note 13 and Note 19), and benefit plan assets. The nuclear decommissioning trust, other special use funds and benefit plan assets also have risks associated with the changing market value of their equity and other non-fixed income investments. Nuclear decommissioning and benefit plan costs are recovered in regulated electricity prices.

The tables below present contractual balances of our consolidated long-term and short-term debt at the expected maturity dates, as well as the fair value of those instruments on December 31, 2018 and 2017. The interest rates presented in the tables below represent the weighted-average interest rates as of December 31, 2018 and 2017 (dollars in millions):

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	Short-Te Debt				Fixed-Rate Long-Term Debt		
2010	Interest		Interest	A a 4	Interest		
2018	Rates	Amount	Rates	Amount	Kates	Amount	
2019	2.99%	\$ 76			8.75%	\$500	
2020	_		3.02 %	150	2.23%	550	

2021	 				
2022	 	_			
2023	 				
Years thereafter	 	1.76 %	36	4.25%	3,940
Total	\$ 76		\$ 186		\$4,990
Fair value	\$ 76		\$ 186		\$5,048

	<b>Short-Term</b>		Variable-	Rate	Fixed-Rate			
	Debt		Long-Ter	rm Debt	Long-Te	rm Debt		
	Interest		Interest		Interest			
2017	Rates	Amoun	t Rates	Amount	Rates	Amount		
2018	2.14%	\$ 95	2.17 %	\$ 50	1.75%	\$32		
2019			2.27 %	100	8.75%	500		
2020					2.23%	550		
2021								
2022								
Years thereafter			1.77 %	36	4.25%	3,640		
Total		\$ 95		\$ 186		\$4,722		
Fair value		\$ 95		\$ 186		\$5,119		

The tables below present contractual balances of APS's long-term and short-term debt at the expected maturity dates, as well as the fair value of those instruments on December 31, 2018 and 2017. The interest rates presented in the tables below represent the weighted-average interest rates as of December 31, 2018 and 2017 (dollars in millions):

# APS — Consolidated

	Variable-H	Rate	Fixed-Rate				
	Long-Terr	n Debt	<b>Long-Term Debt</b>				
	Interest		Interest				
2018	Rates	Amount	Rates	Amount			
2019	_		8.75%	\$500			
2020			2.20%	250			
2021	_			_			
2022	_			_			
2023	_			_			
Years thereafter	1.76 %	36	4.25%	3,940			
Total		\$ 36		\$4,690			
Fair value		\$ 36		\$4,754			

	Variable-Rate		Fixed-Rate				
	Long-Ter	m Debt	<b>Long-Term Debt</b>				
	<b>Interest</b>		Interest				
2017	Rates	Amount	Rates	Amount			
2018	2.17 %	\$ 50	1.75%	\$32			
2019	2.27 %	100	8.75%	500			
2020			2.20%	250			
2021				_			
2022							

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Years thereafter 1.77	7 % 36	4.25% 3,640
Total	\$ 186	\$4,422
Fair value	\$ 186	\$4,820

# **Commodity Price Risk**

We are exposed to the impact of market fluctuations in the commodity price and transportation costs of electricity and natural gas. Our risk management committee, consisting of officers and key management personnel, oversees company-wide energy risk management activities to ensure compliance with our stated energy risk management policies. We manage risks associated with these market fluctuations by utilizing various commodity instruments that may qualify as derivatives, including futures, forwards, options and swaps. As part of our risk management program, we use such instruments to hedge purchases and sales of electricity and fuels. The changes in market value of such contracts have a high correlation to price changes in the hedged commodities.

The following table shows the net pretax changes in mark-to-market of our derivative positions in 2018 and 2017 (dollars in millions):

	2018	2017
Mark-to-market of net positions at beginning of year	\$(91)	\$(49)
Decrease (Increase) in regulatory asset	31	(46)
Recognized in OCI:		
Mark-to-market losses realized during the period	2	4
Change in valuation techniques	_	
Mark-to-market of net positions at end of year	\$(58)	\$(91)

The table below shows the fair value of maturities of our derivative contracts (dollars in millions) at December 31, 2018 by maturities and by the type of valuation that is performed to calculate the fair values, classified in their entirety based on the lowest level of input that is significant to the fair value measurement. See Note 1, "Derivative Accounting" and "Fair Value Measurements," for more discussion of our valuation methods.

Source of Fair Value	2019	2020	2021	2022	2023	Total fair value
Observable prices provided by other external sources	\$(29)	\$(10)	\$(7)	\$(4)	\$ -	<del>\$</del> (50)
Prices based on unobservable inputs	(4)	(4)				(8)
Total by maturity	\$(33)	\$(14)	\$(7)	\$(4)	\$ -	<del>\$</del> (58)

The table below shows the impact that hypothetical price movements of 10% would have on the market value of our risk management assets and liabilities included on Pinnacle West's Consolidated Balance Sheets at December 31, 2018 and 2017 (dollars in millions):

December 31, 2018
Gain (Loss)
Price Up
10%
Price Down 10%
December 31, 2017
Gain (Loss)
Price Up
10%
Price Up
10%

Mark-to-market changes reported in:

Regulatory asset (liability) (a)

Electricity	\$ 1	\$ (1	)	\$ 1	\$ (1	)
Natural gas	44	(44	)	45	(45	)
Total	\$ 45	\$ (45	)	\$ 46	\$ (46	)

These contracts are economic hedges of our forecasted purchases of natural gas and electricity. The impact of these hypothetical price movements would substantially offset (a) the impact that these same price movements would have on the physical exposures being hedged. To the extent the amounts are eligible for inclusion in the PSA, the amounts are recorded as either a regulatory asset or liability.

#### **Credit Risk**

We are exposed to losses in the event of non-performance or non-payment by counterparties. See Note 16 for a discussion of our credit valuation adjustment policy.

# ITEM 7A. QUANTITATIVE AND QUALITATIVE DISCLOSURES ABOUT MARKET RISK

See "Market and Credit Risks" in Item 7 above for a discussion of quantitative and qualitative disclosures about market risks.

# ITEM 8. FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA

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See Note 12 for the selected quarterly financial data (unaudited) required to be presented in this Item.

## MANAGEMENT'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING (PINNACLE WEST CAPITAL CORPORATION)

Our management is responsible for establishing and maintaining adequate internal control over financial reporting, as such term is defined in Exchange Act Rules 13a-15(f), for Pinnacle West. Management conducted an evaluation of the effectiveness of our internal control over financial reporting based on the framework in *Internal Control* — *Integrated Framework* (2013) issued by the Committee of Sponsoring Organizations of the Treadway Commission. Based on our evaluation under the framework in *Internal Control* — *Integrated Framework* (2013), our management concluded that our internal control over financial reporting was effective as of December 31, 2018. The effectiveness of our internal control over financial reporting as of December 31, 2018 has been audited by Deloitte & Touche LLP, an independent registered public accounting firm, as stated in their report which is included herein and also relates to the Company's consolidated financial statements.

February 22, 2019

#### REPORT OF INDEPENDENT REGISTERED PUBLIC ACCOUNTING FIRM

To the Shareholders and the Board of Directors of Pinnacle West Capital Corporation Phoenix, Arizona

Opinions on the Financial Statements and Internal Control over Financial Reporting We have audited the accompanying consolidated balance sheets of Pinnacle West Capital Corporation and subsidiaries (the "Company") as of December 31, 2018 and 2017, the related consolidated statements of income, comprehensive income, changes in equity, and cash flows, for each of the three years in the period ended December 31, 2018, the related notes and the schedules listed in the Index at Item 15 (collectively referred to as the "financial statements"). We also have audited the Company's internal control over financial reporting as of December 31, 2018, based on criteria established in Internal Control - Integrated Framework (2013) issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Company as of December 31, 2018 and 2017, and the results of its operations and its cash flows for each of the three years in the period ended December 31, 2018, in conformity with accounting principles generally accepted in the United States of America. Also, in our opinion, the Company maintained, in all material respects, effective internal control over financial reporting as of December 31, 2018, based on criteria established in Internal Control - Integrated Framework (2013) issued by COSO.

### **Basis for Opinions**

The Company's management is responsible for these financial statements, for maintaining effective internal control over financial reporting, and for its assessment of the effectiveness of internal control over financial reporting, included in the accompanying Management's Report on Internal Control over Financial Reporting. Our responsibility is to express an opinion on these financial statements and an opinion on the Company's internal control over financial reporting based on our audits. We are a public accounting firm registered with the Public Company Accounting Oversight Board (United States) (PCAOB) and are required to be independent with respect to the Company in accordance with the U.S. federal securities laws and the applicable rules and regulations of the Securities and Exchange Commission and the PCAOB.

We conducted our audits in accordance with the standards of the PCAOB. Those standards

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require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement, whether due to error or fraud, and whether effective internal control over financial reporting was maintained in all material respects.

Our audits of the financial statements included performing procedures to assess the risks of material misstatement of the financial statements, whether due to error or fraud, and performing procedures to respond to those risks. Such procedures included examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements. Our audits also included evaluating the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the financial statements. Our audit of internal control over financial reporting included obtaining an understanding of internal control over financial reporting, assessing the risk that a material weakness exists, and testing and evaluating the design and operating effectiveness of internal control based on the assessed risk. Our audits also included performing such other procedures as we considered necessary in the circumstances. We believe that our audits provide a reasonable basis for our opinions.

#### **Definition and Limitations of Internal Control over Financial Reporting**

A company's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. A company's internal control over financial reporting includes those policies and procedures that (1) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the company; (2) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the company are being made only in accordance with authorizations of management and directors of the company; and (3) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the company's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

/s/ Deloitte & Touche LLP

Phoenix, Arizona February 22, 2019

We have served as the Company's auditor since 1932.

### PINNACLE WEST CAPITAL CORPORATION CONSOLIDATED STATEMENTS OF INCOME

(dollars and shares in thousands, except per share amounts)

	Year Ended December 31, 2018 2017		2016	
OPERATING REVENUES (NOTE 20) OPERATING EXPENSES	\$3,691,247	\$3,565,296	\$3,498,682	
Fuel and purchased power	1,076,116	981,301	1,075,510	
Operations and maintenance	1,036,744	949,107	931,692	
Depreciation and amortization	582,354	534,118	485,829	
Taxes other than income taxes	212,849	184,347	166,499	
Other expenses	9,497	6,660	3,541	
Total	2,917,560	2,655,533	2,663,071	
OPERATING INCOME	773,687	909,763	835,611	
OTHER INCOME (DEDUCTIONS)				
Allowance for equity funds used during construction (Note 1)	52,319	47,011	42,140	
Pension and other postretirement non-service credits - net (Note 7)	49,791	24,664	20,373	
Other income (Note 17)	24,896	4,006	901	
Other expense (Note 17)	(17,966)	(21,539)	(15,337)	
Total	109,040	54,142	48,077	
INTEREST EXPENSE				
Interest charges	243,465	219,796	205,720	
Allowance for borrowed funds used during construction (Note 1)	(25,180)	(22,112)	(19,970 )	
Total	218,285	197,684	185,750	
INCOME BEFORE INCOME TAXES	664,442	766,221	697,938	
INCOME TAXES (Note 4)	133,902	258,272	236,411	
NET INCOME	530,540	507,949	461,527	
Less: Net income attributable to noncontrolling interests (Note 18)	19,493	19,493	19,493	
NET INCOME ATTRIBUTABLE TO COMMON SHAREHOLDERS	\$511,047	\$488,456	\$442,034	
WEIGHTED-AVERAGE COMMON SHARES OUTSTANDING — BASIC	112,129	111,839	111,409	
WEIGHTED-AVERAGE COMMON SHARES OUTSTANDING — DILUTED	112,550	112,367	112,046	
EARNINGS PER WEIGHTED-AVERAGE COMMON SHARE OUTSTANDING				
Net income attributable to common shareholders — basic	\$4.56	\$4.37	\$3.97	
Net income attributable to common shareholders — diluted	\$4.54	\$4.35	\$3.95	

The accompanying notes are an integral part of the financial statements.

### PINNACLE WEST CAPITAL CORPORATION CONSOLIDATED STATEMENTS OF COMPREHENSIVE INCOME

(dollars in thousands)

	Year Ended D 2018	ecember 31, 2017	2016	
NET INCOME	\$530,540	\$507,949	\$461,527	,
OTHER COMPREHENSIVE INCOME (LOSS), NET OF TAX Derivative instruments:				
Net unrealized loss, net of tax benefit (expense) of (\$78), \$24, and (\$585) (Note 16)	(78)	(35)	(538	)
Reclassification of net realized loss, net of tax benefit of \$473, \$1,294, and \$985 (Note 16)	1,527	2,225	2,941	
Pension and other postretirement benefits activity, net of tax benefit (expense) of (\$1,585), \$693, and \$633 (Note 7)	4,397	(3,370 )	(1,477	)
Total other comprehensive income (loss)	5,846	(1,180 )	926	
COMPREHENSIVE INCOME Less: Comprehensive income attributable to noncontrolling interests	536,386 19,493	506,769 19,493	462,453 19,493	
COMPREHENSIVE INCOME ATTRIBUTABLE TO COMMON SHAREHOLDERS	\$516,893	\$487,276	\$442,960	)

The accompanying notes are an integral part of the financial statements.

### PINNACLE WEST CAPITAL CORPORATION CONSOLIDATED BALANCE SHEETS

(dollars in thousands)

	December 31, 2018	2017
ASSETS		
CURRENT ASSETS		
Cash and cash equivalents	\$5,766	\$13,892
Customer and other receivables	267,887	305,147
Accrued unbilled revenues	137,170	112,434
Allowance for doubtful accounts	(4,069	) (2,513
Materials and supplies (at average cost)	269,065	264,012
Fossil fuel (at average cost)	25,029	25,258
Assets from risk management activities (Note 16)	1,113	1,931
Deferred fuel and purchased power regulatory asset (Note 3)	37,164	75,637
Other regulatory assets (Note 3)	129,738	172,451
Other current assets	56,128	48,039
Total current assets	924,991	1,016,288
INVESTMENTS AND OTHER ASSETS		
Nuclear decommissioning trust (Notes 13 and 19)	851,134	871,000
Other special use funds (Notes 13 and 19)	236,101	32,542
Other assets	103,247	52,040
Total investments and other assets	1,190,482	955,582
PROPERTY, PLANT AND EQUIPMENT (Notes 1, 6 and 9)		
Plant in service and held for future use	18,736,628	17,798,061
Accumulated depreciation and amortization	(6,366,014	) (6,128,535 )
Net	12,370,614	11,669,526
Construction work in progress	1,170,062	1,291,498
Palo Verde sale leaseback, net of accumulated depreciation of \$245,275 and \$241,405	105,775	109,645
(Note 18) Intangible assets, net of accumulated amortization of \$591,202 and \$582,272	262,902	257,189
Nuclear fuel, net of accumulated amortization of \$137,850 and \$144,070	120,217	117,408
	14,029,570	13,445,266
Total property, plant and equipment DEFERRED DEBITS	14,029,370	13,443,200
	1 242 041	1 202 202
Regulatory assets (Notes 1, 3 and 4) Assets for other postratirement banefits (Note 7)	1,342,941 46,906	1,202,302 268,978
Assets for other postretirement benefits (Note 7) Other	46,906 129,312	· ·
Total deferred debits	•	130,666
	1,519,159	1,601,946
TOTAL ASSETS	\$17,664,202	\$17,019,082

The accompanying notes are an integral part of the financial statements.

### PINNACLE WEST CAPITAL CORPORATION CONSOLIDATED BALANCE SHEETS

(dollars in thousands)

(4011425 111 6120 8041140)	December 31, 2018	2017
LIABILITIES AND EQUITY	2010	2017
CURRENT LIABILITIES		
Accounts payable	\$277,336	\$256,442
Accrued taxes	154,819	148,946
Accrued interest	61,107	56,397
Common dividends payable	82,675	77,667
Short-term borrowings (Note 5)	76,400	95,400
Current maturities of long-term debt (Note 6)	500,000	82,000
Customer deposits	91,174	70,388
Liabilities from risk management activities (Note 16)	35,506	59,252
Liabilities for asset retirements (Note 11)	19,842	4,745
Regulatory liabilities (Note 3)	165,876	100,086
Other current liabilities	184,229	246,529
Total current liabilities	1,648,964	1,197,852
LONG-TERM DEBT LESS CURRENT MATURITIES (Note 6)	4,638,232	4,789,713
DEFERRED CREDITS AND OTHER		
Deferred income taxes (Note 4)	1,807,421	1,690,805
Regulatory liabilities (Notes 1, 3, 4 and 7)	2,325,976	2,452,536
Liabilities for asset retirements (Note 11)	706,703	674,784
Liabilities for pension benefits (Note 7)	443,170	327,300
Liabilities from risk management activities (Note 16)	24,531	37,170
Customer advances	137,153	113,996
Coal mine reclamation	212,785	231,597
Deferred investment tax credit	200,405	205,575
Unrecognized tax benefits (Note 4)	22,517	13,115
Other	147,640	148,909
Total deferred credits and other	6,028,301	5,895,787
COMMITMENTS AND CONTINGENCIES (SEE NOTES)		
EQUITY		
Common stock, no par value; authorized 150,000,000 shares, 112,159,896 and	2,634,265	2,614,805
111,816,170 issued at respective dates	2,034,203	2,014,003
Treasury stock at cost; 58,135 shares at end of 2018 and 64,463 shares at end of 2017	(4,825	) (5,624
Total common stock	2,629,440	2,609,181
Retained earnings	2,641,183	2,442,511
Accumulated other comprehensive loss (Note 21)	(47,708	) (45,002
Total shareholders' equity	5,222,915	5,006,690
Noncontrolling interests (Note 18)	125,790	129,040
Total equity	5,348,705	5,135,730
TOTAL LIABILITIES AND EQUITY	\$17,664,202	\$17,019,082

The accompanying notes are an integral part of the financial statements.

### PINNACLE WEST CAPITAL CORPORATION CONSOLIDATED STATEMENTS OF CASH FLOWS

(dollars in thousands)

	Year Ended December 31,		
			2016
CASH FLOWS FROM OPERATING ACTIVITIES	2010		_010
Net Income	\$530,540	\$507,949	\$461,527
Adjustments to reconcile net income to net cash provided by operating activities:	ψ550,510	Ψ501,515	Ψ 101,327
Depreciation and amortization including nuclear fuel	650,955	610,629	565,011
Deferred fuel and purchased power	(78,277)	-	(60,303)
Deferred fuel and purchased power amortization	116,750		38,152
Allowance for equity funds used during construction	(52,319)		(42,140)
Deferred income taxes	117,355	248,164	206,870
Deferred investment tax credit	-		23,082
Change in derivative instruments fair value	<del>-</del>		(403)
Stock compensation	19,547	20,502	18,883
Changes in current assets and liabilities:	,	,	,
Customer and other receivables	37,530	(93,797)	(2,489)
Accrued unbilled revenues	(24,736)		(11,709 )
Materials, supplies and fossil fuel			(1,491 )
Income tax receivable		3,751	(3,162)
Other current assets	33,844		(23,324)
Accounts payable	(14,602)		(66,917)
Accrued taxes	6,597	9,982	447
Other current liabilities	28,174	19,154	29,594
Change in margin and collateral accounts — assets	143	(300)	673
Change in margin and collateral accounts — liabilities	(2,211)	(533)	17,735
Change in unrecognized tax benefits	(1,235)	5,891	1,628
Change in long-term regulatory liabilities	(109,284)	45,764	14,682
Change in other long-term assets	78,604	(68,480 )	(60,163)
Change in other long-term liabilities	(48,958)	(29,980)	(82,793)
Net cash flow provided by operating activities	1,277,144	1,118,036	1,023,390
CASH FLOWS FROM INVESTING ACTIVITIES			
Capital expenditures	(1,178,169	(1,408,774)	(1,275,472)
Contributions in aid of construction	27,716	23,708	64,296
Allowance for borrowed funds used during construction	(25,180)	(22,112)	(19,970 )
Proceeds from nuclear decommissioning trust sales and other special use funds	653,033	542,246	633,410
Investment in nuclear decommissioning trust and other special use funds	(672,165)	(544,527)	(635,691)
Other	1,941	(19,078)	(18,651)
Net cash flow used for investing activities	(1,192,824)	(1,428,537)	(1,252,078)
CASH FLOWS FROM FINANCING ACTIVITIES			
Issuance of long-term debt	445,245	848,239	693,151
Repayment of long-term debt	(182,000)	(125,000)	(370,430)
Short-term borrowings and (repayments) — net	(7,000)	(107,800)	137,200
Short-term debt borrowings under revolving credit facility	45,000	58,000	40,000
Short-term debt repayments under revolving credit facility	(57,000)	(32,000)	
Dividends paid on common stock	(308,892)	(289,793)	(274,229)

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Common stock equity issuance and purchases - net	(5,055)	(13,390	) (4,867	)
Distributions to noncontrolling interests	(22,744)	(22,744	) (22,744	)
Net cash flow (used for) provided by financing activities	(92,446)	315,512	198,081	
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(8,126	5,011	(30,607	)
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	13,892	8,881	39,488	
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$5,766	\$13,892	\$8,881	

The accompanying notes are an integral part of the financial statements.

### PINNACLE WEST CAPITAL CORPORATION CONSOLIDATED STATEMENTS OF CHANGES IN EQUITY

(dollars in thousands, except per share amounts)

, , , , , , , , , , , , , , , , , , , ,			,			Accumulated			
	Common Sto	ock	Treasury S	tock	Retained Earnings	Other Comprehensive Income (Loss)	Noncontrolling Interests	<sup>7</sup> Total	
	Shares	Amount	Shares	Amount					
Balance, December 31, 2015	111,095,402	\$2,541,668	(115,030)	\$(5,806)	\$2,092,803	\$ (44,748 )	\$ 135,540	\$4,719,457	
Net income					442,034		19,493	461,527	
Other comprehensive income					772,037	926	17,475	926	
Dividends on common stock (\$2.56 per share)		_		_	(284,765)		_	(284,765	,
Issuance of common stock	296,651	13,982		_	(204,703 )	_	_	13,982	,
	290,031	13,982	(120 105 )	(0.097 )	_	_	_		`
Purchase of treasury stock (a) Reissuance of treasury stock for stock-based		_	(128,105)	(9,087)	_	_	_	(9,087	)
compensation and other		_	187,818	10,760	_	_	_	10,760	
Stock compensation cumulative effect		40.380			5,475			45,855	
adjustments (b)		40,360		_	3,473	_	_	43,633	
Net capital activities by noncontrolling		_		_	_	_	(22,743 )	(22,743	)
interests Balance, December 31, 2016	111,392,053	2 506 030	(55,317)	(4 133 )	2 255 547	(43,822 )	132,290	4,935,912	
Balance, December 31, 2010	111,372,033	2,370,030	(33,317 )	(4,133 )	2,233,347	(43,622 )	132,270	4,733,712	
Net income		_		_	488,456	_	19,493	507,949	
Other comprehensive loss		_		_	_	(1,180 )	_	(1,180	)
Dividends on common stock (\$2.70 per share)		_		_	(301,492 )	_	_	(301,492	)
Issuance of common stock	424,117	18,775		_	_	_	_	18,775	
Purchase of treasury stock (a)		_	(216,911)	(17,755)	_	_	_	(17,755	)
Reissuance of treasury stock for stock-based compensation and other		_	207,765	16,264	_	_	_	16,264	
Net capital activities by noncontrolling							(22,743)	(22,743	)
interests									,
Balance, December 31, 2017	111,816,170	2,614,805	(64,463)	(5,624)	2,442,511	(45,002)	129,040	5,135,730	
Net income		_		_	511,047	_	19,493	530,540	
Other comprehensive income		_		_	_	5,846	_	5,846	
Dividends on common stock (\$2.87 per share)		_		_	(320,927)	_	_	(320,927	)
Issuance of common stock	343,726	19,460		_	_	_	_	19,460	,
Purchase of treasury stock (a)	313,720	_	(129,903)	(10.338.)	_	_	_		)
Reissuance of treasury stock for stock-based									,
compensation and other		_	136,231	11,137	_	_	_	11,137	
Net capital activities by noncontrolling interests		_		_	_	_	(22,743 )	(22,743	)
Reclassification of income tax effects related to	)				0.550	(0.550			
new tax reform (See Note 2)		_		_	8,552	(8,552)	_	_	
Balance, December 31, 2018	112,159,896	\$2,634,265	(58,135 )	\$(4,825)	\$2,641,183	\$ (47,708 )	\$ 125,790	\$5,348,705	

<sup>(</sup>a) Primarily represents shares of common stock withheld from certain stock awards for tax purposes.

The accompanying notes are an integral part of the financial statements.

<sup>(</sup>b) During 2016, we adopted new stock-based compensation accounting guidance.

## MANAGEMENT'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING (ARIZONA PUBLIC SERVICE COMPANY)

Our management is responsible for establishing and maintaining adequate internal control over financial reporting, as such term is defined in Exchange Act Rules 13a-15(f), for APS. Management conducted an evaluation of the effectiveness of our internal control over financial reporting based on the framework in *Internal Control* — *Integrated Framework* (2013) issued by the Committee of Sponsoring Organizations of the Treadway Commission. Based on our evaluation under the framework in *Internal Control* — *Integrated Framework* (2013), our management concluded that our internal control over financial reporting was effective as of December 31, 2018. The effectiveness of our internal control over financial reporting as of December 31, 2018 has been audited by Deloitte & Touche LLP, an independent registered public accounting firm, as stated in their report which is included herein and also relates to the Company's financial statements.

February 22, 2019

#### REPORT OF INDEPENDENT REGISTERED PUBLIC ACCOUNTING FIRM

To the Shareholders and the Board of Directors of Arizona Public Service Company Phoenix, Arizona

Opinions on the Financial Statements and Internal Control over Financial Reporting

We have audited the accompanying consolidated balance sheets of Arizona Public Service Company and subsidiaries (the "Company") as of December 31, 2018 and 2017, the related consolidated statements of income, comprehensive income, changes in equity, and cash flows, for each of the three years in the period ended December 31, 2018, and the related notes and the schedule listed in the Index at Item 15 (collectively referred to as the "financial statements"). We also have audited the Company's internal control over financial reporting as of December 31, 2018, based on criteria established in Internal Control - Integrated Framework (2013) issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Company as of December 31, 2018 and 2017, and the results of its operations and its cash flows for each of the three years in the period ended December 31, 2018, in conformity with accounting principles generally accepted in the United States of America. Also, in our opinion, the Company maintained, in all material respects, effective internal control over financial reporting as of December 31, 2018, based on criteria established in Internal Control - Integrated Framework (2013) issued by COSO.

### **Basis for Opinions**

The Company's management is responsible for these financial statements, for maintaining effective internal control over financial reporting, and for its assessment of the effectiveness of internal control over financial reporting, included in the accompanying Management's Report on Internal Control over Financial Reporting. Our responsibility is to express an opinion on these financial statements and an opinion on the Company's internal control over financial reporting based on our audits. We are a public accounting firm registered with the Public Company Accounting Oversight Board (United States) (PCAOB) and are required to be independent with respect to the Company in accordance with the U.S. federal securities laws and the applicable rules and regulations of the Securities and Exchange Commission and the PCAOB.

We conducted our audits in accordance with the standards of the PCAOB. Those standards

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require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement, whether due to error or fraud, and whether effective internal control over financial reporting was maintained in all material respects.

Our audits of the financial statements included performing procedures to assess the risks of material misstatement of the financial statements, whether due to error or fraud, and performing procedures to respond to those risks. Such procedures included examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements. Our audits also included evaluating the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the financial statements. Our audit of internal control over financial reporting included obtaining an understanding of internal control over financial reporting, assessing the risk that a material weakness exists, and testing and evaluating the design and operating effectiveness of internal control based on the assessed risk. Our audits also included performing such other procedures as we considered necessary in the circumstances. We believe that our audits provide a reasonable basis for our opinions.

#### **Definition and Limitations of Internal Control over Financial Reporting**

A company's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. A company's internal control over financial reporting includes those policies and procedures that (1) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the company; (2) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the company are being made only in accordance with authorizations of management and directors of the company; and (3) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the company's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

/s/ Deloitte & Touche LLP

Phoenix, Arizona February 22, 2019

We have served as the Company's auditor since 1932.

# ARIZONA PUBLIC SERVICE COMPANY CONSOLIDATED STATEMENTS OF INCOME (dollars in thousands)

	Year Ended 2018	1, 2016	
OPERATING REVENUES	\$3,688,342	\$3,557,652	\$3,498,090
OPERATING EXPENSES			
Fuel and purchased power	1,094,020	992,744	1,082,625
Operations and maintenance	969,227	917,983	902,467
Depreciation and amortization	580,694	532,423	484,909
Taxes other than income taxes	212,136	183,254	166,064
Other expense	2,497	6,709	3,540
Total	2,858,574	2,633,113	2,639,605
OPERATING INCOME	829,768	924,539	858,485
OTHER INCOME (DEDUCTIONS)			
Allowance for equity funds used during construction (Note 1)	52,319	47,011	42,140
Pension and other postretirement non-service credits - net (Note 7)	51,242	24,371	20,224
Other income (Note 17)	22,746	3,013	271
Other expense (Note 17)	(15,292)	(13,913)	(10,554)
Total	111,015	60,482	52,081
INTEREST EXPENSE			
Interest charges	231,391	214,163	202,571
Allowance for borrowed funds used during construction (Note 1)	(25,180)	(22,112)	(19,481)
Total	206,211	192,051	183,090
INCOME BEFORE INCOME TAXES	734,572	792,970	727,476
INCOME TAXES (Note 4)	144,814	269,168	245,842
NET INCOME	589,758	523,802	481,634